

Commission on Judicial Performance

### The Honorable Douglas R. Manley

2006 Judicial Performance Survey 16th Judicial District



April 26, 2006

The Honorable Douglas R. Manley Otero County Courthouse 13 West Third St., Room 105 La Junta, CO 81050

Dear Judge Manley:

Every two years the Colorado Judicial Performance Commission conducts a survey of people who have been in the courtroom of judges who face a retention vote in the next general election. The 2006 survey was conducted by Talmey-Drake Research & Strategy, Inc., who attempted to contact over 75,000 people who had been in these courtrooms in one capacity or another. Over 21,000 people responded—4,600 to the attorney survey and 17,000 to the non-attorney survey.

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research &√strategy

This report contains the results of those who were in your courtroom and who responded to the survey. In addition to this introduction, the report is divided into four main sections:

- Attorney Results & Comments: This section contains graphs displaying the average grade you received overall (the combined average from questions 1a through 5e), each section and each question. Following the graphs, are a series of tables showing the percentage distribution of responses to each question. Attorney respondents were also asked to comment about your performance. These comments have been transcribed, and in some instances redacted to eliminate respondent identifying information. A copy of the attorney questionnaire is at the back of this report.
- Non-attorney Results & Comments: Similar to the Attorney section, this portion of the report contains graphs (again including the overall average of questions 1a through 5c on the non-attorney questionnaire), the percentage distribution of responses by non-attorneys to each substantive question in the survey. The non-attorney respondents were also asked to comment about your performance. Again, these comments have been transcribed, and in some instances redacted to eliminate respondent identifying information. A copy of the non-attorney questionnaire is also at the back of this report.
- **Methodology:** The third section of the report discusses the methodology of the survey.
- **Questionnaires:** And the final section provides copies of the questionnaires that were used.



April, 26 2006 The Honorable Douglas R. Manley Page 2



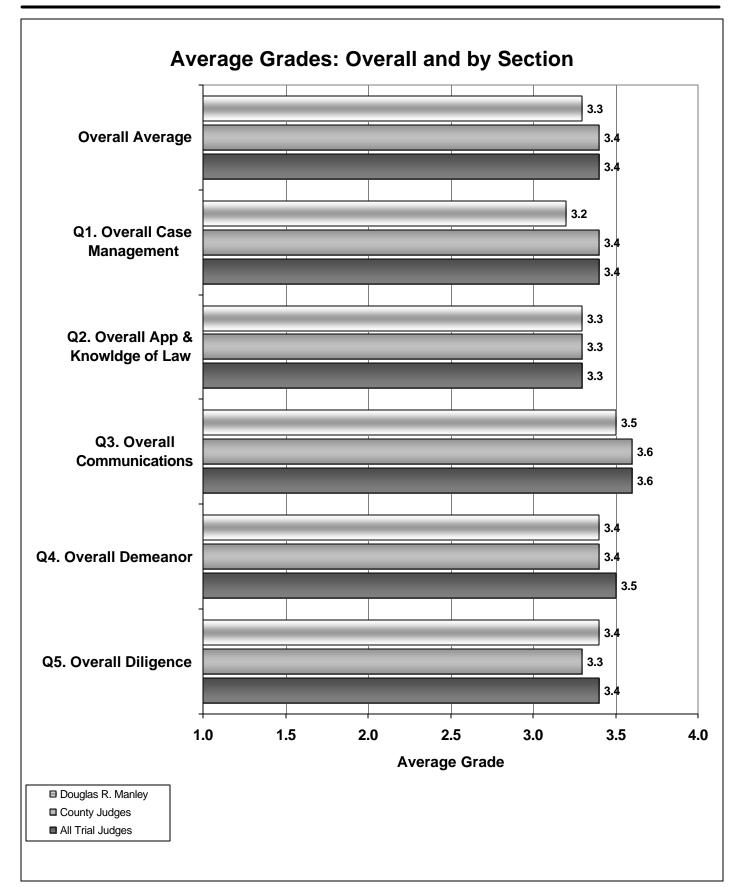
If you have any questions about the methodology and how the survey was conducted, please feel free to contact me at 303-443-5300, and for any other questions you might have about the survey please call the Director of the Colorado Judicial Performance Program, Jane Howell, at 303-837-3665.

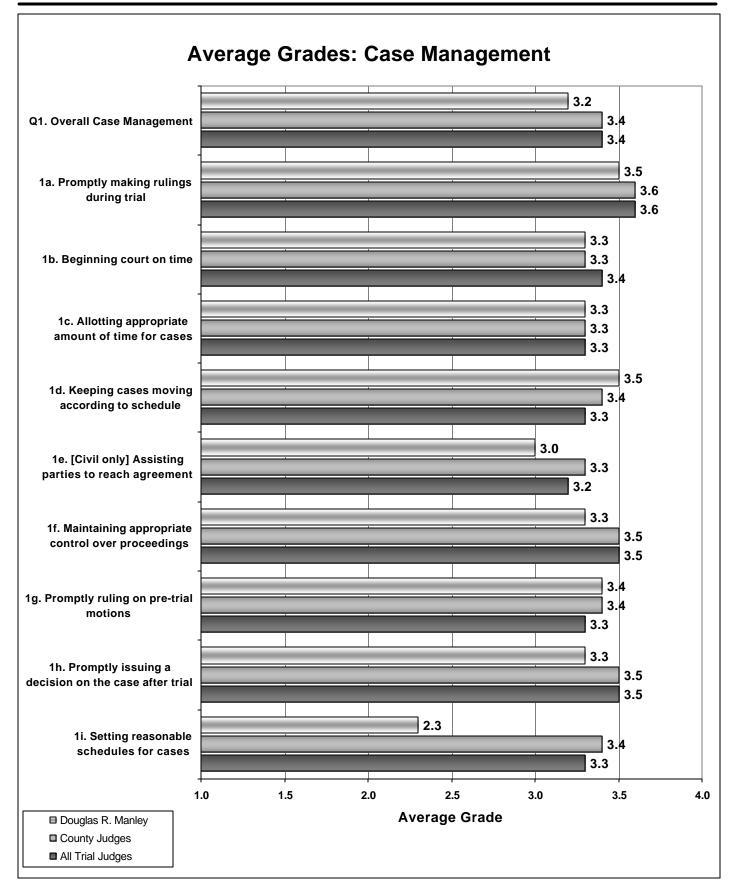
Best regards,

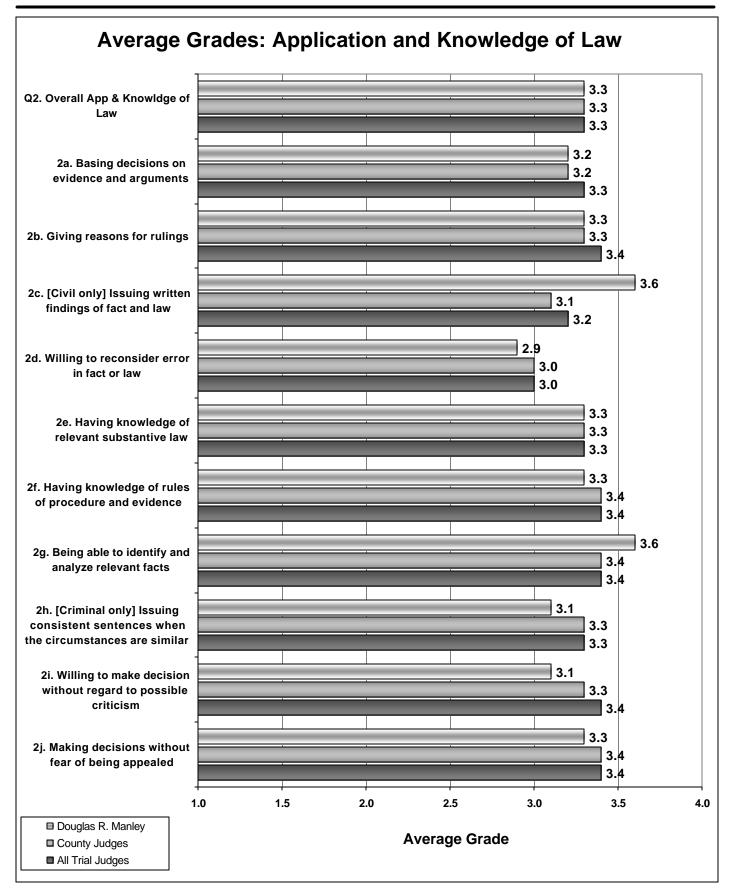
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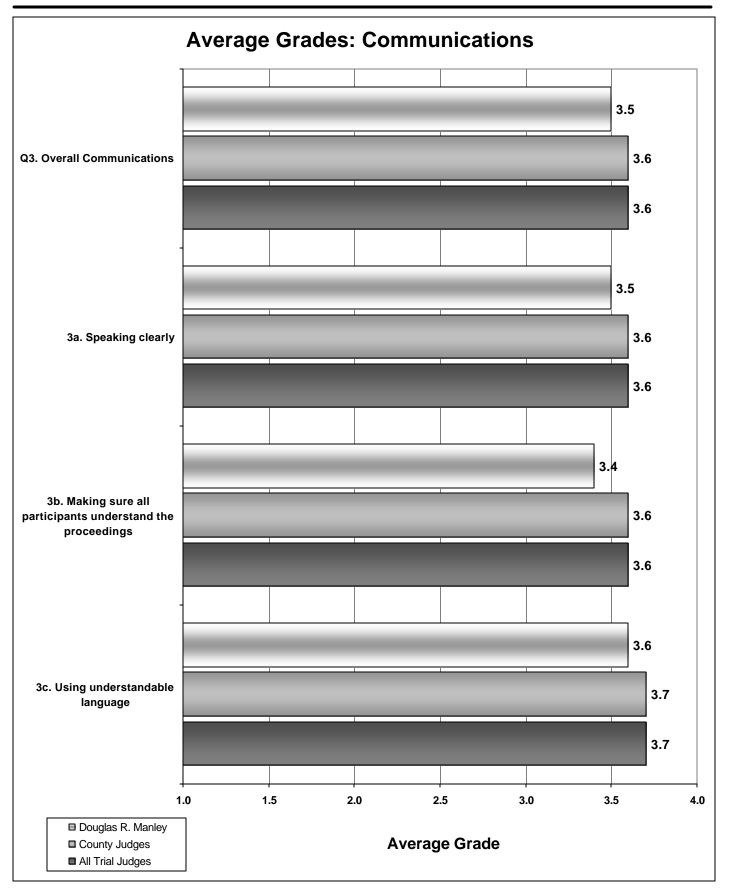
Paul A. Talmey President

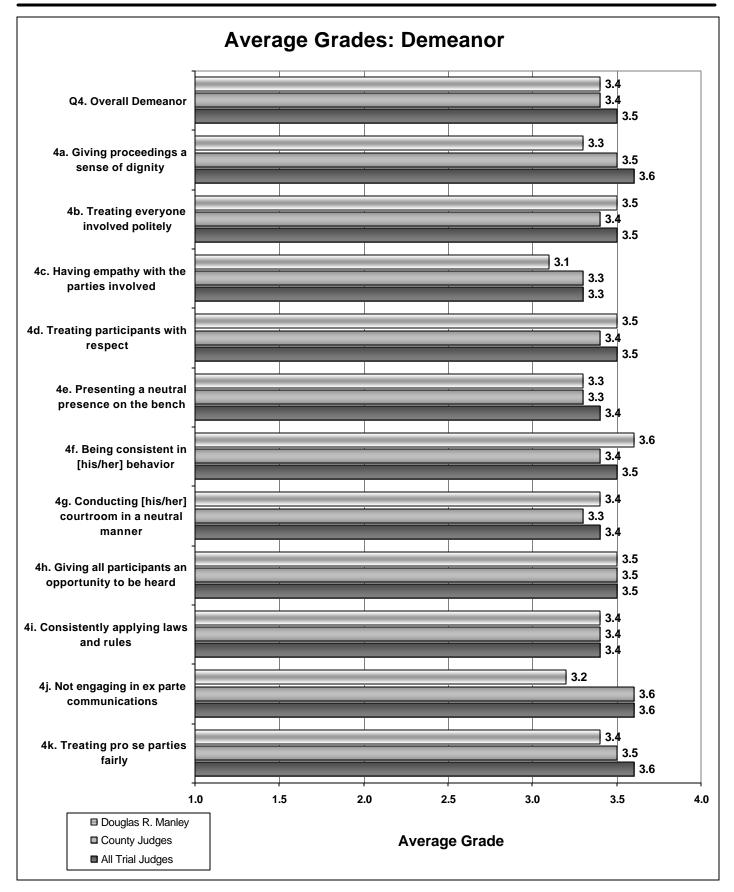
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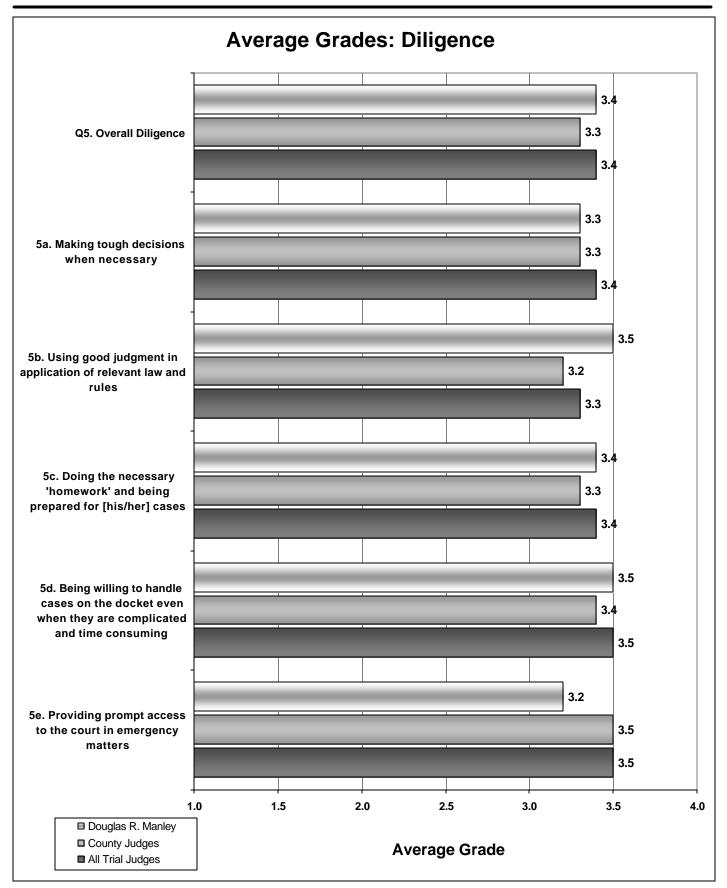


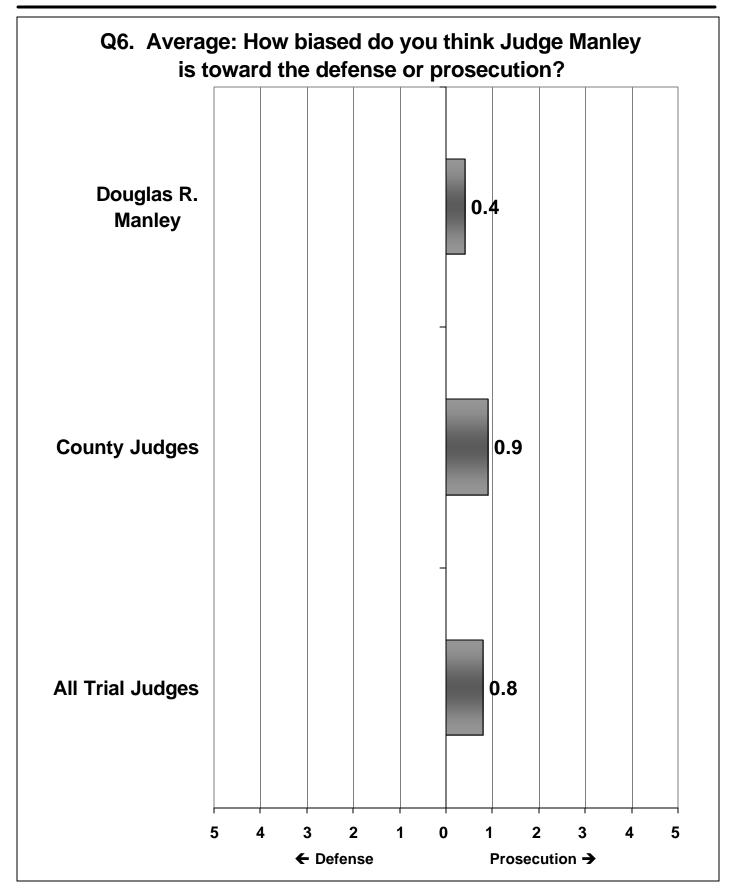


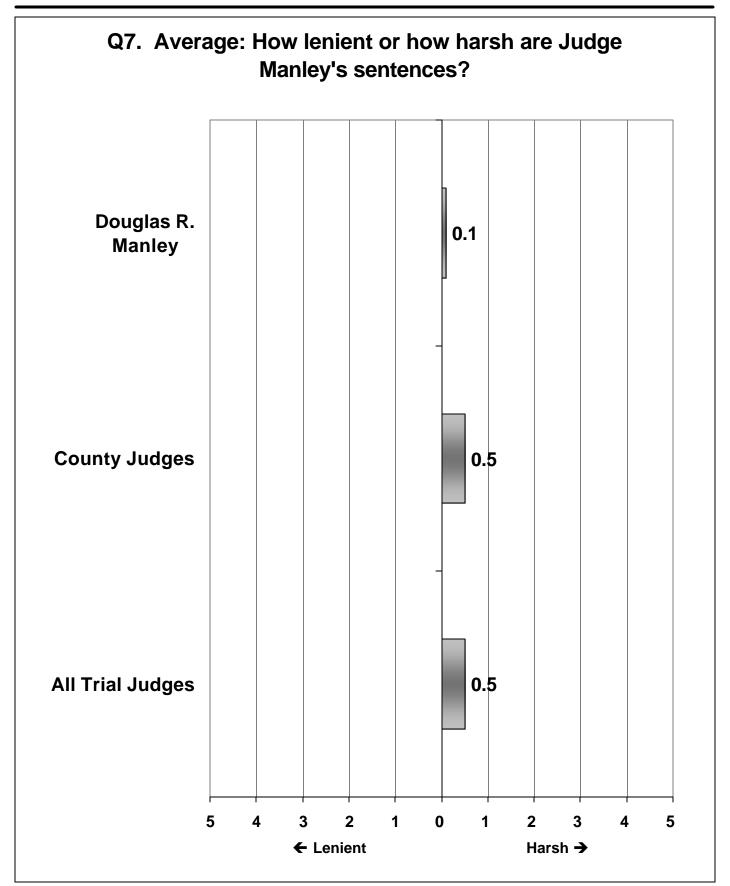


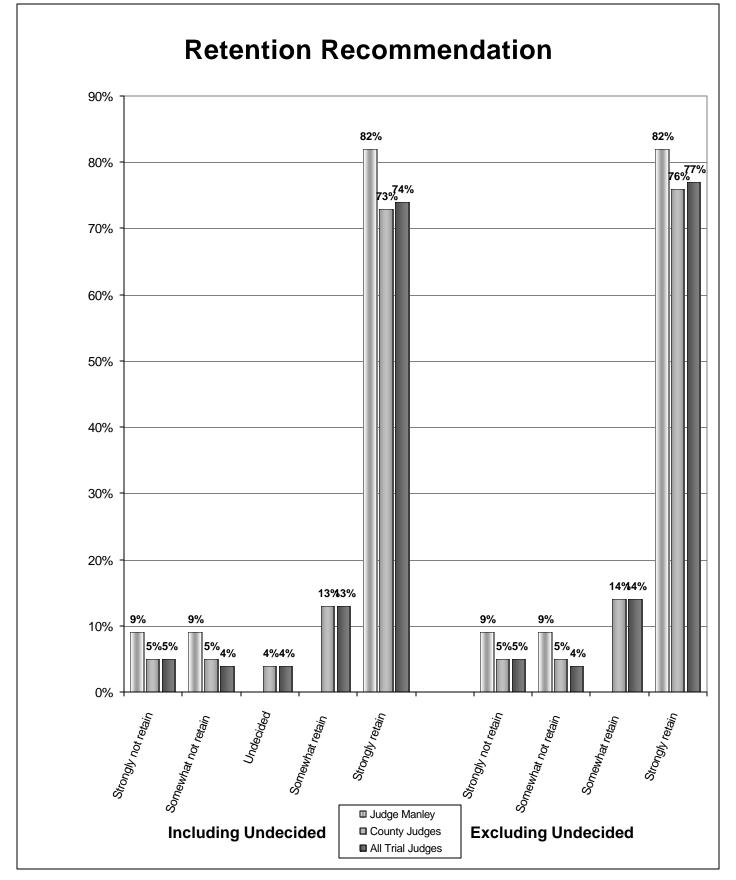












# 1a. How would you grade Judge Manley on "Promptly making rulings during trial?"

	Judge Manley	County Judges 2006	All Trial Judges 2006
A	67%	54%	56%
В	17%	21%	21%
С	17%	5%	5%
D	•	1%	1%
Fail		1%	1%
No Grade	•	19%	17%
Average	3.5	3.6	3.6
Letter Grade		B+	B+

#### 1b. How would you grade Judge Manley on "Beginning court on time?"

	Judge Manley	County Judges 2006	All Trial Judges 2006
Α	67%	53%	56%
В	8%	29%	28%
C	17%	11%	9%
D		3%	3%
Fail		2%	2%
No Grade		2%	2%
Average	3.3	3.3	3.4
Letter Grade	В	В	B+

# 1c. How would you grade Judge Manley on "Allotting appropriate amount of time for cases?"

	Judge Manley	County Judges 2006	All Trial Judges 2006
Α	58%	52%	51%
В	25%	30%	29%
с	8%	10%	11%
D		3%	3%
Fail	8%	2%	2%
No Grade		4%	4%
Average	3.3	3.3	3.3
Letter Grade		В	В

#### 1d. How would you grade Judge Manley on "Keeping cases moving according to schedule?"

	Judge Manley	County Judges 2006	All Trial Judges 2006
A	67%	54%	53%
В	25%	31%	31%
C		9%	9%
D	8%	2%	3%
Fail		1%	2%
No Grade		3%	3%
•	0.5	2.4	2.2
Average	3.5	3.4	3.3
Letter Grade	B+	B+	В

#### 1e. How would you grade Judge Manley on "[Civil only] Assisting parties to reach agreement?"

	Judge Manley	County Judges 2006	All Trial Judges 2006
Α	18%	28%	27%
В	18%	17%	18%
C	18%	5%	7%
D		2%	2%
Fail		1%	1%
No Grade	45%	47%	43%
A	2.0	2.2	2.2
Average	3.0	3.3	3.2
Letter Grade	. В	В	В

1f. How would you grade Judge Manley on "Maintaining appropriate control over proceedings?"

	Judge Manley	County Judges 2006	All Trial Judges 2006
Α	58%	61%	63%
В	25%	26%	25%
C	8%	8%	7%
D	•••	2%	2%
Fail	8%	1%	1%
No Grade		2%	2%
Average	3.3	3.5	3.5
Letter Grade	В	B+	B+

# 1g. How would you grade Judge Manley on "Promptly ruling on pre-trial motions?"

	Judge Manley	County Judges 2006	All Trial Judges 2006
Α	58%	43%	44%
В	17%	25%	25%
С	8%	7%	8%
D	8%	1%	2%
Fail		1%	1%
No Grade	8%	24%	19%
Average	3.4	3.4	3.3
Letter Grade	B+	B+	В

# 1h. How would you grade Judge Manley on "Promptly issuing a decision on the case after trial?"

	Judge Manley	County Judges 2006	All Trial Judges 2006
A	58%	48%	48%
В	. 8%	21%	21%
С	17%	4%	5%
D	. 8%	1%	2%
Fail			1%
No Grade	. 8%	26%	24%
Average	3.3	3.5	3.5
Letter Grade	В	B+	B+

## 1i. How would you grade Judge Manley on "Setting reasonable schedules for cases?"

	Judge Manley	County Judges 2006	All Trial Judges 2006
A	42%	52%	50%
В	8%	29%	30%
с	17%	8%	9%
D	8%	2%	3%
Fail	25%	1%	1%
No Grade		8%	6%
Average	2.3	3.4	3.3
Letter Grade	. с	B+	В

# 2a. How would you grade Judge Manley on "Basing decisions on evidence and arguments?"

	Judge Manley	County Judges 2006	All Trial Judges 2006
A	42%	50%	53%
В	42%	28%	27%
С	8%	9%	9%
D	. 8%	4%	4%
Fail		3%	3%
No Grade		5%	4%
Average	3.2	3.2	3.3
Average		0.2	0.0
Letter Grade	. В	В	В

# 2b. How would you grade Judge Manley on "Giving reasons for rulings?"

	Judge Manley	County Judges 2006	All Trial Judges 2006
A	58%	54%	57%
В	17%	26%	25%
C	25%	10%	9%
D		4%	4%
Fail		2%	2%
No Grade		4%	4%
Average	3.3	3.3	3.4
Average		0.0	7.7
Letter Grade	В	В	B+

#### 2c. How would you grade Judge Manley on "[Civil only] Issuing written findings of fact and law?"

	Judge Manley	County Judges 2006	All Trial Judges 2006
Α	45%	20%	28%
В	9%	13%	15%
C	9%	6%	6%
D		2%	2%
Fail		2%	2%
No Grade	36%	58%	48%
		<u>.</u>	
Average	3.6	3.1	3.2
Letter Grade	B+	В	В

## 2d. How would you grade Judge Manley on "Willing to reconsider error in fact or law?"

	Judge Manley	County Judges 2006	All Trial Judges 2006
A	25%	30%	29%
В	17%	19%	20%
с	17%	9%	9%
D	. 8%	4%	4%
Fail		4%	4%
No Grade	33%	34%	33%
Average	2.9	3.0	3.0
Letter Grade	В-	В	В

#### 2e. How would you grade Judge Manley on "Having knowledge of relevant substantive law?"

	Judge Manley	County Judges 2006	All Trial Judges 2006
Α	58%	50%	52%
В	25%	31%	30%
с	. 8%	9%	9%
D	8%	4%	4%
Fail		2%	2%
No Grade		4%	3%
Average	3.3	3.3	3.3
Average	. 0.0	0.0	0.0
Letter Grade	. В	В	В

# 2f. How would you grade Judge Manley on "Having knowledge of rules of procedure and evidence?"

	Judge Manley	County Judges 2006	All Trial Judges 2006
A	58%	55%	58%
В	25%	29%	27%
C	. 8%	8%	8%
D	. 8%	3%	3%
Fail		2%	2%
No Grade		4%	3%
Average	3.3	3.4	3.4
Letter Grade	В	B+	B+

#### 2g. How would you grade Judge Manley on "Being able to identify and analyze relevant facts?"

	Judge Manley	County Judges 2006	All Trial Judges 2006
Α	75%	53%	57%
В	. 8%	29%	27%
C	17%	9%	8%
D		3%	3%
Fail		2%	2%
No Grade		4%	3%
Average	3.6	3.4	3.4
	•	B+	B+
Letter Grade		DT	UT

2h. How would you grade Judge Manley on "[Criminal only] Issuing consistent sentences when the circumstances are similar?"

	Judge Manley	County Judges 2006	All Trial Judges 2006
A	. 33%	38%	33%
В	25%	23%	20%
с	. 8%	6%	6%
D	. 8%	3%	2%
Fail		2%	2%
No Grade	25%	29%	37%
Average	3.1	3.3	3.3
Average		0.0	0.0
Letter Grade	В	В	В

2i. How would you grade Judge Manley on "Willing to make decision without regard to possible criticism?"

	Judge Manley	County Judges 2006	All Trial Judges 2006
Α	42%	51%	53%
В	_ 17%	22%	22%
с	17%	9%	8%
D	. 8%	3%	3%
Fail		2%	2%
No Grade	17%	12%	12%
	<i></i>		<u> </u>
Average	3.1	3.3	3.4
Letter Grade	. В	В	B+

# 2j. How would you grade Judge Manley on "Making decisions without fear of being appealed?"

	Judge Manley	County Judges 2006	All Trial Judges 2006
A	50%	52%	54%
В	33%	23%	22%
C	. 8%	7%	7%
D	8%	2%	2%
Fail		2%	2%
No Grade		14%	14%
Average	3.3	3.4	3.4
	•	2	
Letter Grade	. В	B+	B+

#### 3a. How would you grade Judge Manley on "Speaking clearly?"

	Judge Manley	County Judges 2006	All Trial Judges 2006
Α	75%	72%	73%
В		21%	20%
С	_ 25%	5%	4%
D		1%	1%
Fail	•	1%	1%
No Grade	•		1%
A	3.5	3.6	3.6
Average	3.0	3.0	3.0
Letter Grade	B+	B+	B+

#### 3b. How would you grade Judge Manley on "Making sure all participants understand the proceedings?"

	Judge Manley	County Judges 2006	All Trial Judges 2006
Α	. 67%	71%	71%
В	17%	20%	20%
C	. 8%	6%	5%
D	8%	2%	2%
Fail		1%	1%
No Grade		1%	1%
Average	3.4	3.6	3.6
, wordgo	•		2.2
Letter Grade	B+	B+	B+

# 3c. How would you grade Judge Manley on "Using understandable language?"

	Judge Manley	County Judges 2006	All Trial Judges 2006
A	75%	73%	74%
В	8%	21%	20%
C	17%	5%	4%
D		1%	1%
Fail			
No Grade		1%	1%
Average	3.6	3.7	3.7
Letter Grade	В+	A-	A-

# 4a. How would you grade Judge Manley on "Giving proceedings a sense of dignity?"

	Judge Manley	County Judges 2006	All Trial Judges 2006
A	50%	66%	69%
В	42%	22%	20%
с		7%	6%
D	8%	2%	2%
Fail		2%	2%
No Grade			1%
	3.3	3.5	3.6
Average	ა.ა '	3.0	3.0
Letter Grade	. В	B+	B+

#### 4b. How would you grade Judge Manley on "Treating everyone involved politely?"

	Judge Manley	County Judges 2006	All Trial Judges 2006
Α	67%	69%	70%
Β	25%	17%	17%
C		6%	6%
D	8%	3%	3%
Fail		4%	3%
No Grade			1%
Average	3.5	3.4	3.5
Average		0.7	0.0
Letter Grade	В+	B+	B+

#### 4c. How would you grade Judge Manley on "Having empathy with the parties involved?"

	Judge Manley	County Judges 2006	All Trial Judges 2006
A	42%	58%	59%
В	42%	23%	22%
С	. 8%	8%	9%
D		5%	5%
Fail	. 8%	4%	3%
No Grade		2%	3%
Average	3.1	3.3	3.3
Letter Grade	. В	В	В

# 4d. How would you grade Judge Manley on "Treating participants with respect?"

	Judge Manley	County Judges 2006	All Trial Judges 2006
A	67%	66%	69%
В	25%	20%	18%
C		6%	6%
D	. 8%	3%	3%
Fail		3%	3%
No Grade		1%	1%
Average	. 3.5	3.4	3.5
Letter Grade	B+	B+	B+

#### 4e. How would you grade Judge Manley on "Presenting a neutral presence on the bench?"

	Judge Manley	County Judges 2006	All Trial Judges 2006
A	58%	62%	63%
В	25%	20%	19%
С	8%	9%	8%
D		5%	5%
Fail	8%	4%	4%
No Grade		1%	1%
Average	3.3	3.3	3.4
Letter Grade	В	В	B+

# 4f. How would you grade Judge Manley on "Being consistent in [his/her] behavior?"

	Judge Manley	County Judges 2006	All Trial Judges 2006
Α	75%	63%	64%
В	8%	22%	21%
С	17%	8%	7%
D		3%	3%
Fail		2%	2%
No Grade		2%	2%
Average	3.6	3.4	3.5
Letter Grade		B+	B+

4g. How would you grade Judge Manley on "Conducting [his/her] courtroom in a neutral manner?"

	Judge Manley	County Judges 2006	All Trial Judges 2006
Α	75%	62%	63%
В	8%	20%	19%
C		8%	8%
D	17%	4%	4%
Fail		4%	3%
No Grade		1%	1%
Average	3.4	3.3	3.4
Letter Grade	В+	В	B+

# 4h. How would you grade Judge Manley on "Giving all participants an opportunity to be heard?"

	Judge Manley	County Judges 2006	All Trial Judges 2006
A	75%	68%	69%
В	17%	20%	19%
С		7%	6%
D		2%	2%
Fail	8%	2%	2%
No Grade		1%	1%
Average	3.5	3.5	3.5
Letter Grade	B+	B+	B+

#### 4i. How would you grade Judge Manley on "Consistently applying laws and rules?"

	Judge Manley	County Judges 2006	All Trial Judges 2006
A	64%	58%	59%
В	18%	24%	23%
С	9%	8%	8%
D	9%	3%	4%
Fail		2%	2%
No Grade		4%	4%
Average	3.4	3.4	3.4
Letter Grade	B+	B+	B+

#### 4j. How would you grade Judge Manley on "Not engaging in ex parte communications?"

	Judge Manley	County Judges 2006	All Trial Judges 2006
A	42%	60%	63%
В	42%	16%	15%
с		4%	3%
D		1%	1%
Fail	8%	2%	1%
No Grade	. 8%	16%	16%
Average	3.2	3.6	3.6
Letter Grade	В	B+	B+

# 4k. How would you grade Judge Manley on "Treating pro se parties fairly?"

	Judge Manley	County Judges 2006	All Trial Judges 2006
Α	42%	56%	52%
В	17%	15%	13%
C		4%	4%
D	8%	2%	2%
Fail		2%	1%
No Grade	33%	21%	28%
Average	3.4	3.5	3.6
		0.0	0.0
Letter Grade	В+	B+	B+

#### 5a. How would you grade Judge Manley on "Making tough decisions when necessary?"

	Judge Manley	County Judges 2006	All Trial Judges 2006
A	50%	48%	52%
В	25%	25%	23%
С	. 8%	9%	8%
D	8%	3%	3%
Fail		2%	2%
No Grade	. 8%	14%	12%
Average	3.3	3.3	3.4
Letter Grade		В	B+

5b. How would you grade Judge Manley on "Using good judgment in application of relevant law and rules?"

	Judge Manley	County Judges 2006	All Trial Judges 2006
Α	75%	51%	53%
В	8%	28%	27%
с	8%	9%	9%
D	8%	4%	4%
Fail		3%	3%
No Grade		5%	4%
Average	3.5	3.2	3.3
Average	0.0	0.2	0.0
Letter Grade	. B+	В	В

5c. How would you grade Judge Manley on "Doing the necessary 'homework' and being prepared for [his/her] cases?"

	Judge Manley	County Judges 2006	All Trial Judges 2006
Α	67%	49%	53%
Β	25%	28%	26%
C		9%	9%
D		3%	3%
Fail	8%	2%	2%
No Grade		9%	7%
Average	3.4	3.3	3.4
Letter Grade	В+	В	B+

5d. How would you grade Judge Manley on "Being willing to handle cases on the docket even when they are complicated and time consuming?"

	Judge Manley	County Judges 2006	All Trial Judges 2006
Α	67%	50%	53%
В	8%	22%	21%
с	8%	7%	7%
D	8%	2%	2%
Fail		2%	1%
No Grade	8%	17%	15%
Average	3.5	3.4	3.5
Letter Grade	B+	B+	B+

#### 5e. How would you grade Judge Manley on "Providing prompt access to the court in emergency matters?"

	Judge Manley	County Judges 2006	All Trial Judges 2006
Α	50%	39%	41%
В	25%	16%	16%
C	8%	5%	5%
D		1%	1%
Fail	8%	1%	1%
No Grade	8%	38%	36%
Average	3.2	3.5	3.5
Letter Grade	В	B+	B+

6. How biased do you think Judge Manley is towards the defense or the prosecution?

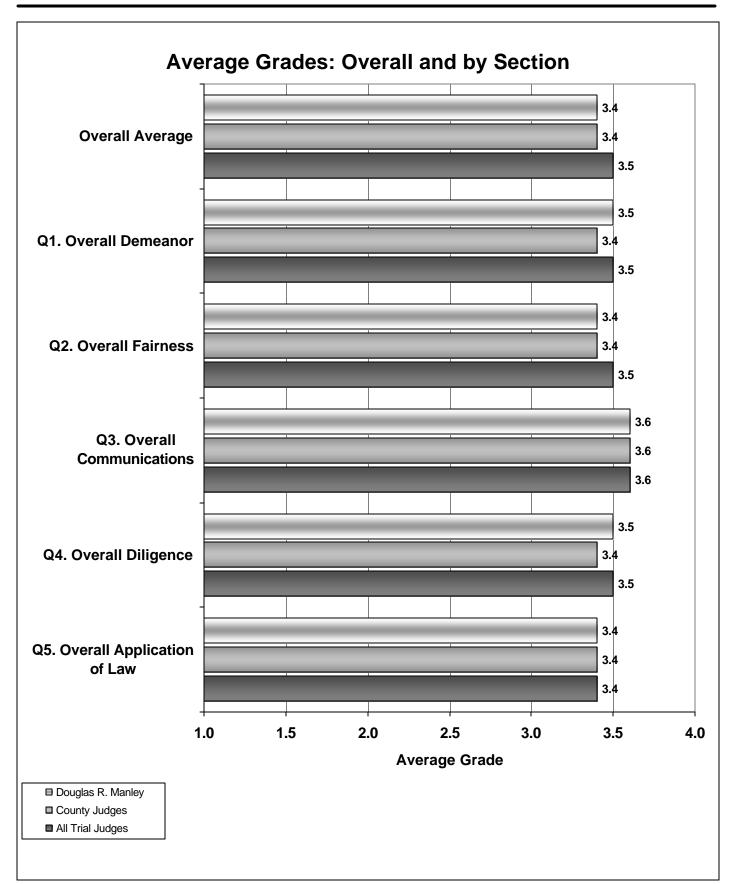
		Judge Manley	County Judges 2006	All Trial Judges 2006
_	5		4%	3%
Toward Prosecution <b>K</b>	4		5%	5%
secuti	3	10%	7%	7%
d Pro	2	20%	12%	11%
oward	1	20%	19%	18%
F	0 Neutral	40%	47%	47%
se	-1		3%	4%
Toward Defense	-2		2%	2%
ward	-3		1%	2%
р В	-4		1%	1%
IJ	-5	10%		
	Average	0.4	0.9	0.8

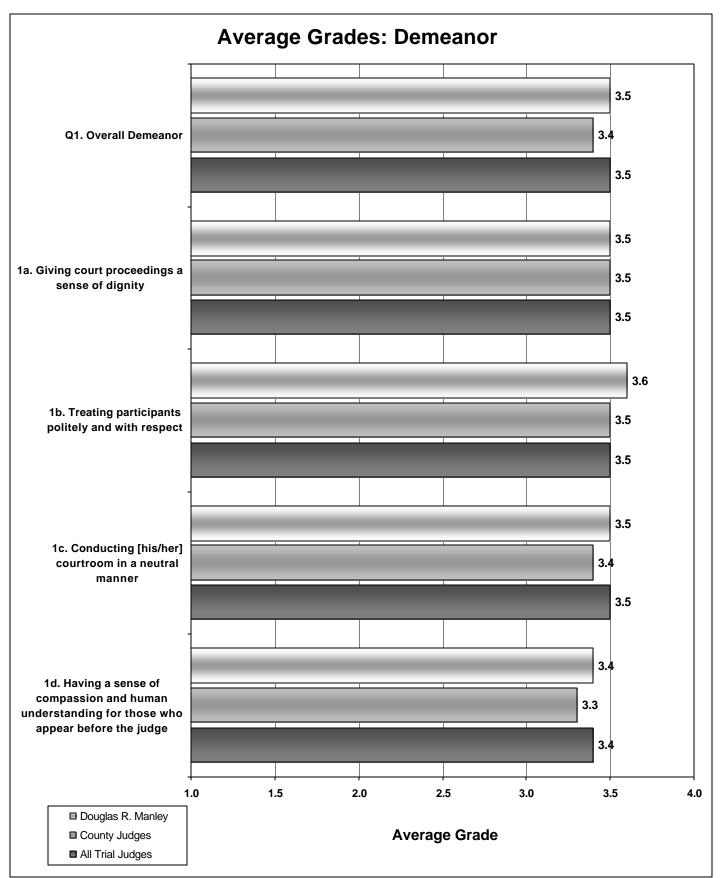
# 7. How lenient or harsh do you think the sentences handed down by Judge Manley are?

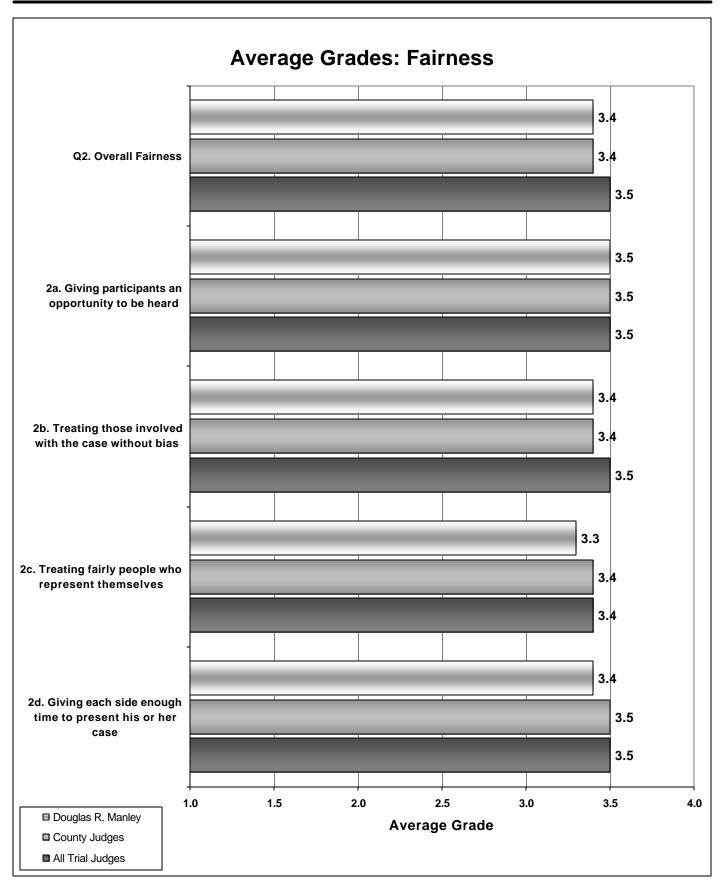
		Judge Manley	County Judges 2006	All Trial Judges 2006
	5		2%	2%
Harsh 🕅	4		3%	4%
Наі	3	10%	5%	5%
	2	10%	8%	9%
	1	10%	15%	15%
	0 Appropriate	60%	58%	55%
	-1		2%	3%
	-2		2%	3%
lht	-3		1%	2%
<b>B</b> Light	-4		1%	1%
IJ	-5	10%	1%	1%
	Average	0.1	0.5	0.5

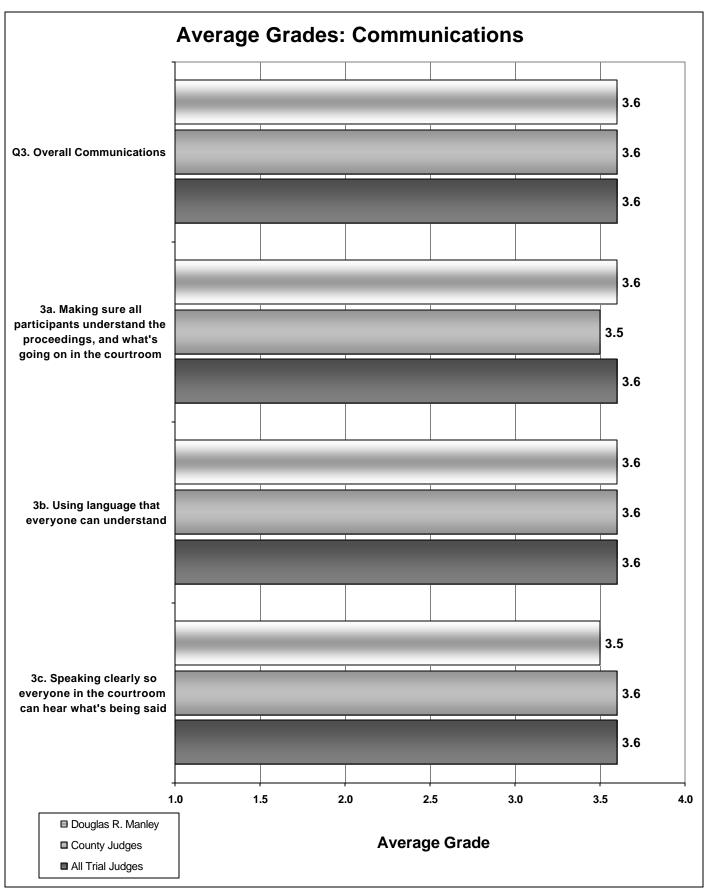
# 12. Do you recommend that Judge Manley be retained in office or not be retained in office?

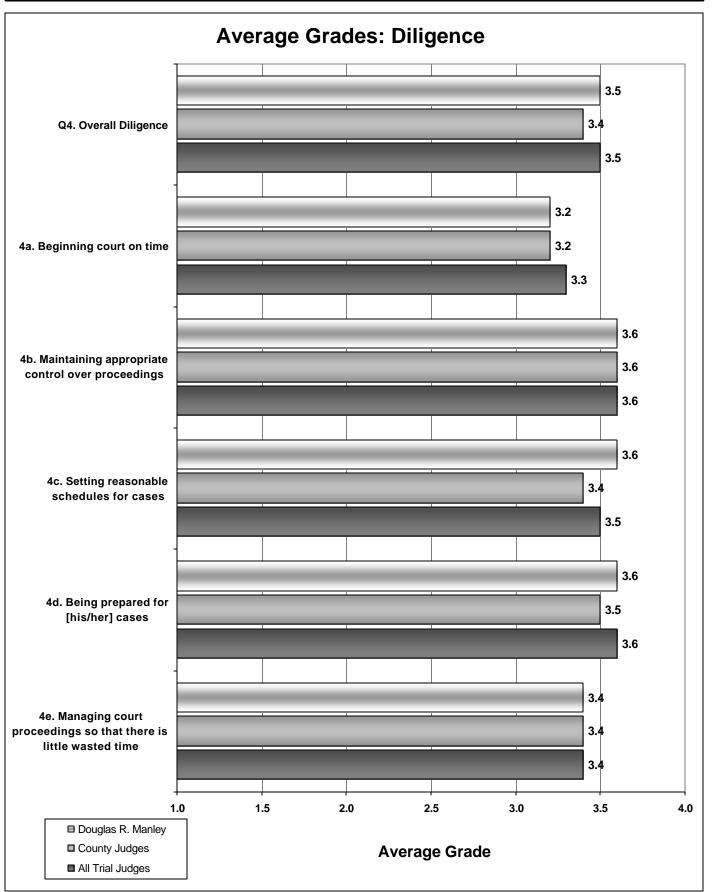
	Judge Manley	County Judges 2006	All Trial Judges 2006
Strongly Recommend Retain in office	82%	76%	77%
Somewhat Recommend Retain in office		14%	14%
Somewhat Recommend Not Retain in office	9%	5%	4%
Strongly Recommend	9%	5%	5%

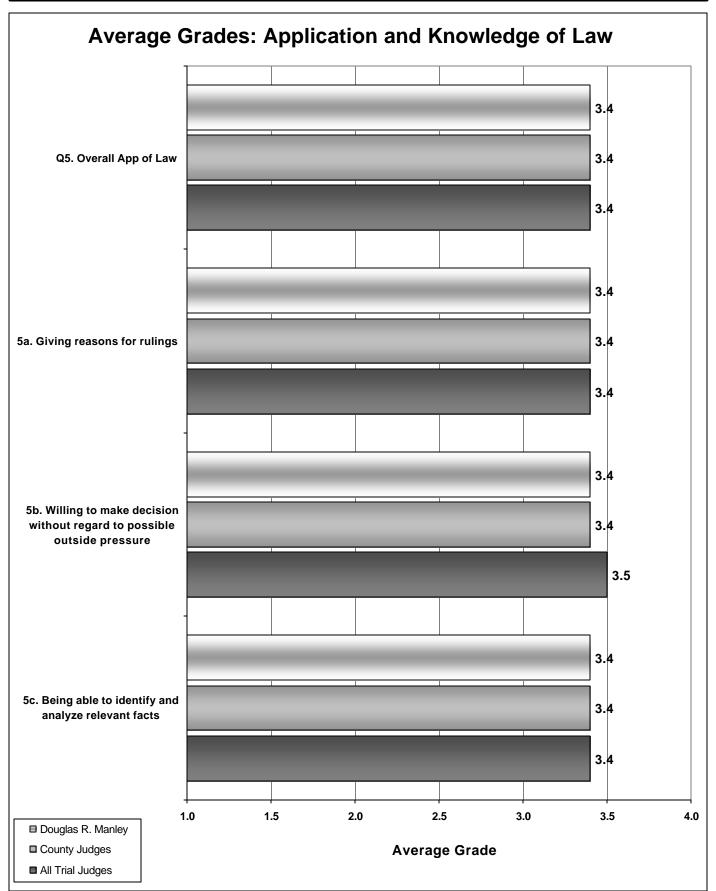


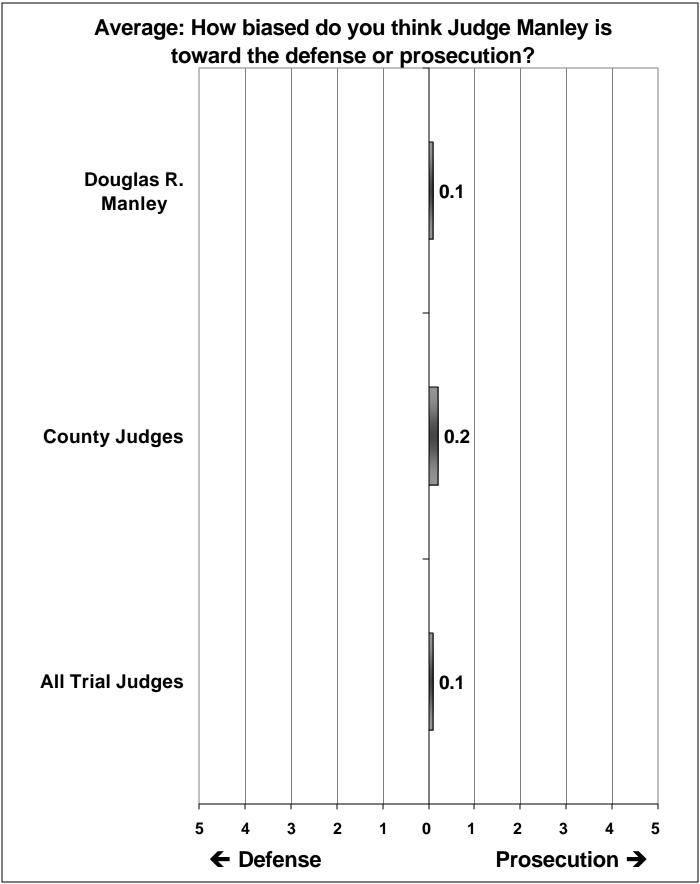


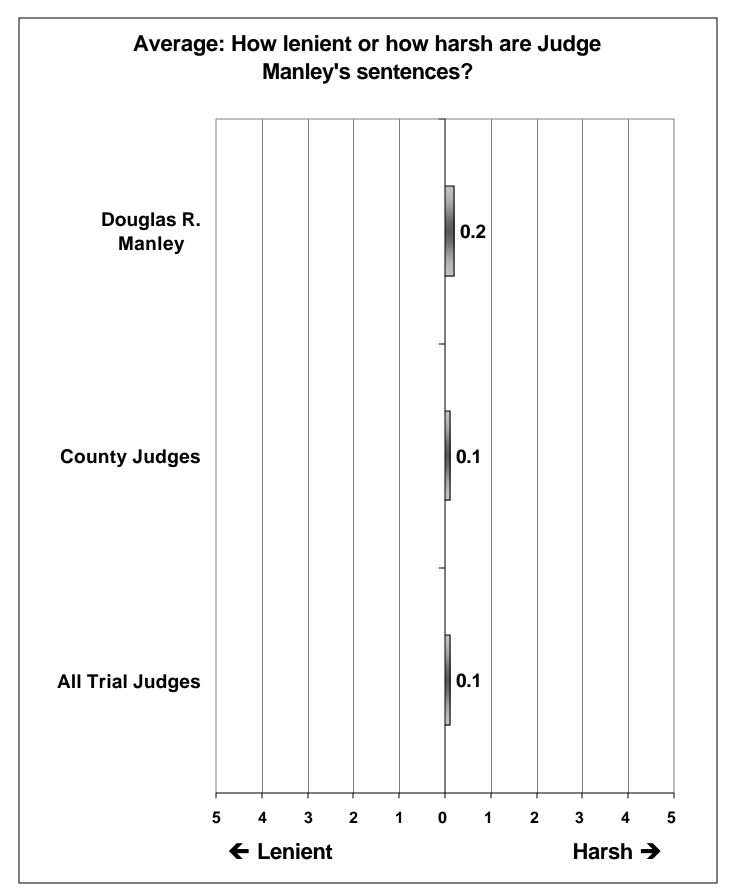


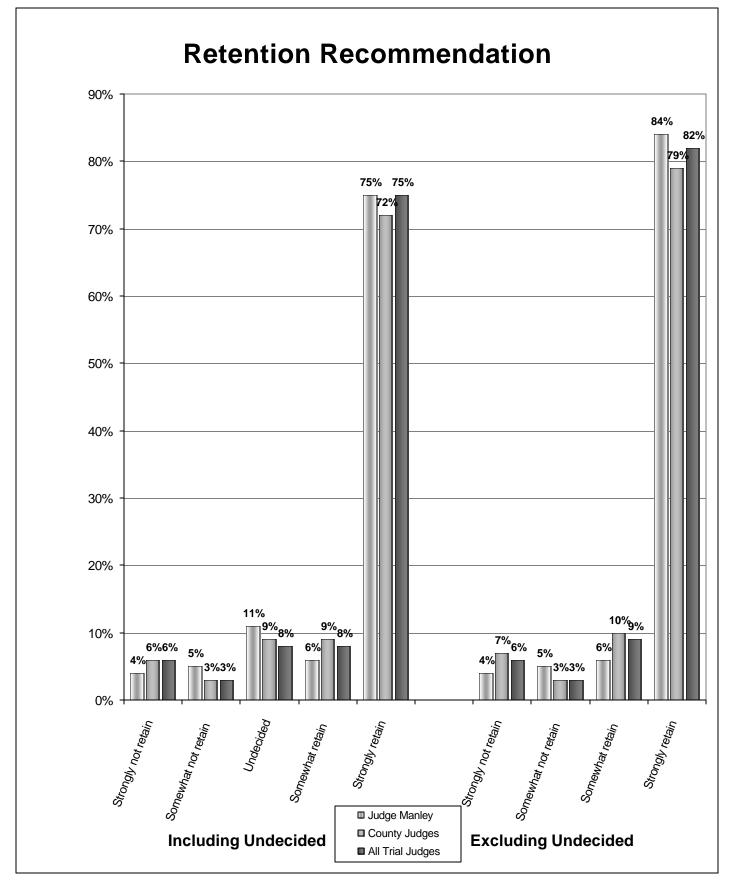












# 1a. How would you grade Judge Manley on "Giving proceedings a sense of dignity?"

	Judge Manley	All County Judges 2006	All Trial Judges 2006
A	68%	65%	69%
В	16%	23%	20%
С	9%	7%	6%
D	3%	2%	2%
Fail	1%	2%	2%
No Grade	3%	1%	1%
Average	3.5	3.5	3.5
Letter Grade	. B+	B+	B+

# 1b. How would you grade Judge Manley on "Treating participants politely and with respect?"

	Judge Manley	All County Judges 2006	All Trial Judges 2006
Α	75%	69%	72%
В	15%	18%	17%
С	4%	6%	5%
D	3%	3%	2%
Fail	1%	4%	3%
No Grade	2%	1%	1%
Average	3.6	3.5	3.5
Average		0.0	0.0
Letter Grade	B+	B+	B+

1c. How would you grade Judge Manley on "Conducting [his/her] courtroom in a neutral manner?"

	Judge Manley	All County Judges 2006	All Trial Judges 2006
Α	70%	66%	70%
В	15%	19%	17%
С	4%	6%	5%
D	4%	4%	3%
Fail	4%	4%	3%
No Grade	4%	1%	1%
Average	3.5	3.4	3.5
Letter Grade	В+	B+	B+

1d. How would you grade Judge Manley on "Having a sense of compassion and human understanding for those who appear before the judge?"

	Judge Manley	All County Judges 2006	All Trial Judges 2006
A	66%	62%	66%
Β	18%	20%	18%
C		7%	6%
D	1%	4%	3%
Fail	8%	5%	5%
No Grade	3%	2%	2%
Average	3.4	3.3	3.4
,			-
Letter Grade	B+	В	B+

# 2a. How would you grade Judge Manley on "Giving participants an opportunity to be heard?"

	Judge Manley	All County Judges 2006	All Trial Judges 2006
Α	69%	68%	71%
В	16%	17%	16%
С	6%	6%	5%
D	5%	3%	3%
Fail	3%	4%	3%
No Grade	2%	2%	2%
Average	3.5	3.5	3.5
Letter Grade	В+	B+	B+

## 2b. How would you grade Judge Manley on "Treating those involved in the case without bias?"

	Judge Manley	All County Judges 2006	All Trial Judges 2006
Α	67%	66%	69%
В	12%	17%	16%
C	9%	6%	5%
D	3%	4%	3%
Fail	5%	5%	4%
No Grade	5%	3%	3%
Average	3.4	3.4	3.5
Letter Grade	B+	B+	B+

#### 2c. How would you grade Judge Manley on "Treating fairly people who represent themselves?"

	Judge Manley	All County Judges 2006	All Trial Judges 2006
Α	52%	51%	49%
Β	11%	13%	11%
С	7%	5%	4%
D	3%	3%	2%
Fail	5%	4%	4%
No Grade	22%	25%	30%
Average	3.3	3.4	3.4
Letter Grade	В	B+	B+

2d. How would you grade Judge Manley on "Giving each side enough time to present his or her case?"

	Judge Manley	All County Judges 2006	All Trial Judges 2006
Α	65%	65%	68%
В	15%	17%	16%
С	3%	6%	5%
D	5%	3%	2%
Fail	5%	4%	3%
No Grade	7%	6%	5%
Average	3.4	3.5	3.5
Letter Grade	B+	B+	B+

3a. How would you grade Judge Manley on "Making sure participants understand the proceedings, and what's going on in the courtroom?"

	Judge Manley	All County Judges 2006	All Trial Judges 2006
Α	70%	70%	73%
В	16%	18%	16%
C	8%	6%	5%
D	2%	2%	2%
Fail	1%	2%	2%
No Grade	4%	1%	1%
Average	3.6	3.5	3.6
Average		0.0	0.0
Letter Grade	В+	B+	B+

#### 3b. How would you grade Judge Manley on "Using language that everyone can understand?"

	Judge Manley	All County Judges 2006	All Trial Judges 2006
Α	70%	71%	74%
В	18%	19%	18%
С	6%	6%	5%
D	3%	2%	2%
Fail		2%	1%
No Grade	4%	1%	1%
Average	3.6	3.6	3.6
Letter Grade	B+	B+	B+

#### 3c. How would you grade Judge Manley on "Speaking clearly so everyone in the courtroom can hear what's being said?"

	Judge Manley	All County Judges 2006	All Trial Judges 2006
Α	67%	73%	75%
В	17%	17%	16%
C	8%	6%	5%
D	4%	2%	1%
Fail	1%	2%	1%
No Grade	3%	1%	1%
Average	3.5	3.6	3.6
Letter Grade		B+	B+

#### 4a. How would you grade Judge Manley on "Beginning court on time?"

	Judge Manley	All County Judges 2006	All Trial Judges 2006
A	50%	52%	55%
В	28%	26%	26%
С	12%	11%	10%
D	1%	4%	3%
Fail	. 5%	3%	3%
No Grade	5%	4%	3%
Average	3.2	3.2	3.3
Letter Grade		В	В

#### 4b. How would you grade Judge Manley on "Maintaining appropriate control over proceedings?"

	Judge Manley	All County Judges 2006	All Trial Judges 2006
Α	71%	69%	72%
В	14%	20%	18%
C	8%	6%	5%
D	2%	2%	2%
Fail		2%	1%
No Grade	5%	2%	2%
Average	3.6	3.6	3.6
Letter Grade		B+	B+

## 4c. How would you grade Judge Manley on "Setting reasonable schedules for cases?"

	Judge Manley	All County Judges 2006	All Trial Judges 2006
A	63%	56%	58%
В	17%	20%	19%
с		7%	6%
D		2%	2%
Fail	2%	2%	2%
No Grade	10%	13%	12%
	0.0	0.4	0.5
Average	3.6	3.4	3.5
Letter Grade	В+	B+	B+

# 4d. How would you grade Judge Manley on "Being prepared for [his/her] cases?"

	Judge Manley	All County Judges 2006	All Trial Judges 2006
A	73%	63%	67%
В	14%	19%	17%
C	2%	6%	5%
D	3%	2%	2%
Fail	3%	3%	2%
No Grade	6%	7%	7%
Average	3.6	3.5	3.6
Letter Grade	. В+	B+	B+

4e. How would you grade Judge Manley on "Managing court proceedings so that there is little wasted time?"

	Judge Manley	All County Judges 2006	All Trial Judges 2006
Α	61%	59%	61%
В	22%	23%	23%
C	10%	9%	8%
D	1%	3%	3%
Fail	3%	3%	3%
No Grade	4%	3%	3%
Average	3.4	3.4	3.4
Letter Grade	B+	B+	B+

# 5a. How would you grade Judge Manley on "Giving reasons for rulings?"

	Judge Manley	All County Judges 2006	All Trial Judges 2006
Α	64%	59%	62%
В	16%	19%	18%
С	8%	7%	6%
D	2%	3%	3%
Fail	5%	4%	4%
No Grade	5%	7%	7%
Average	3.4	3.4	3.4
Letter Grade	. B+	B+	B+

5b. How would you grade Judge Manley on "Willing to make decision without regard to possible outside pressure?"

	Judge Manley	All County Judges 2006	All Trial Judges 2006
A	60%	55%	58%
В	13%	16%	14%
С	5%	5%	5%
D	6%	3%	2%
Fail	4%	4%	3%
No Grade	13%	17%	17%
Average	3.4	3.4	3.5
Letter Grade	. B+	B+	B+

#### 5c. How would you grade Judge Manley on "Being able to identify and analyze relevant facts?"

	Judge Manley	All County Judges 2006	All Trial Judges 2006
A	68%	60%	64%
В	13%	18%	16%
С	2%	6%	5%
D	4%	3%	3%
Fail	7%	5%	4%
No Grade	6%	8%	8%
Average	3.4	3.4	3.4
Letter Grade	. B+	B+	B+

# 6. How biased do you think Judge Manley is towards the defense or the prosecution?

		Judge Manley	All County Judges 2006	All Trial Judges 2006
_2	5	4%	3%	2%
Toward Prosecution <b>A</b>	4	2%	2%	1%
secuti	3	2%	3%	2%
d Pro	2		3%	3%
owar	1	5%	6%	5%
F	0 Neutral	79%	75%	78%
Se	-1	2%	3%	3%
Toward Defense	-2	4%	2%	2%
ward	-3	2%	1%	1%
́Р В	-4		1%	1%
IJ	-5	2%	2%	2%
	Average	0.1	0.2	0.1

# 7. How lenient or harsh do you think the sentences handed down by Judge Manley are?

		Judge Manley	All County Judges 2006	All Trial Judges 2006
_	5	2%	4%	3%
Harsh 🖡	4	4%	2%	2%
Haı	3	4%	2%	2%
	2	2%	3%	3%
	1	6%	4%	4%
	0 Appropriate	76%	69%	71%
	-1		5%	5%
	-2		4%	4%
ght	-3		2%	2%
<b>U</b> Light	-4	2%	1%	1%
IJ	-5	4%	2%	2%
	Average	0.2	0.1	0.1

# 12. Do you recommend that Judge Manley be retained in office or not be retained in office?

	Judge Manley	All County Judges 2006	All Trial Judges 2006
Strongly Recommend Retain in office	84%	79%	82%
Somewhat Recommend Retain in office	6%	10%	9%
Somewhat Recommend Not Retain in office	5%	3%	3%
Strongly Recommend Not Retain in office	4%	7%	6%

## Methodology

## <u>Methodology</u>

**Sample:** The Colorado Judicial Department provided Talmey-Drake Research & Strategy, Inc. with all the names and addresses of people from its ICON data base who in the previous 12 months had likely been in each judge's courtroom who was up for retention in November 2006. These names and addresses where then supplemented from the Colorado District Attorney's database (Blackstone system) and the databases of jurors, court employees and sheriff's security.

The data was then combined and cleaned. Where there were more than 400 potential respondents, a random sample was drawn. Included in the data cleaning was the identification of potential respondents in the sample who had appeared in more than two judges' courtrooms. Due to concerns about respondent fatigue, no more than two questionnaires were intended to be sent to any one respondent—though there were a few instances where one respondent did receive more than two questionnaires. Where a person had been in more than two judges' courtrooms, the selection criteria for which judges he or she would be sent questionnaires was generally: first, for the judge in whose courtroom the potential respondent had been in most often, and two, the judge with the smallest sample of the judges in whose courtroom the potential respondent had been in whose courtroom the potential respond

- **Survey:** Starting in October 2005, each person in the sample database was mailed an initial questionnaire and an introductory letter with a postage-paid return envelope. Those who did not respond to the first questionnaire were then sent a sect a second questionnaire and letter, and in some cases reminder postcards. During this process, the sample was augmented for judges with a particularly low number of completed questionnaires.
- Questionnaire: The questionnaire used in the 2006 Judicial Performance Survey asked respondents to use a grade of A, B, C, D, or F (Fail) to assess the judge's performance in five different areas. For attorney these areas were Case Management, Application and Knowledge of Law, Communications, Demeanor and Diligence, and for non-attorney respondents the five were Demeanor, Fairness, Communications, Diligence and Application of Law. These scores were then converted to a numerical value where A = 4, B = 3, C = 2, D = 1 and Fail = 0. Copies of the questionnaires are included at the end of this report.
- **Response:** The response rate is calculated as the number of completed questionnaires divided by the number of eligible respondents who actually received a questionnaire. The following table shows the total number of questionnaires mailed, completed, non-responses & refusals, undeliverables and other responses. The table presents the overall response rate as well as the response rate by the different types of respondents.

Attorney Respondents	Total Sent	<u>Completed</u>	Refused/ Nonre- <u>sponse</u>	Unde- livered	<u>Other</u>	Response <u>Rate</u>
District Attorney	684	402	223	56	3	64.3%
Attorney For Defendant	5,159	2,760	1895	490	14	59.3%
Attorney for Plaintiff	1,925	1,023	689	206	7	59.8%
Unknown Attorney Type	963	436	418	107	2	51.1%
Attorney Total	8,731	4,621	3225	859	26	58.7%

Non-Attny Respondents	Total Sent	<u>Completed</u>	Refused/ Nonre- <u>sponse</u>	Unde- livered	<u>Other</u>	Response <u>Rate</u>
Law Enforcement	5,659	1,161	3,276	1,195	27	26.2%
Employee	1,307	600	489	205	13	55.1%
Defendant	31,391	3,658	17,494	10,124	115	17.3%
Plaintiff	7,688	1,449	4,699	1,506	34	23.6%
Juror	16,267	9,482	5,961	795	29	61.4%
Other	4,061	401	2,342	1,281	37	14.6%
Parole Officers	599	323	136	125	15	70.4%
Non-attorney Total	66,972	17,074	34,397	15,231	270	33.0%
Total	75,703	21,695	37,622	16,090	296	36.4%

A similar table showing the response count and cooperation rate for your survey is provided at the end of this methodology section.

**Results:** The results of the Survey are in two main sections: Attorney Respondents and Non-attorney Respondents. Within each main section are three subsections graphs displaying average grades for each section and question, the percentage distribution of grades, and respondent comments.

**Graphs:** The graphs visually display the overall average numerical grades received for all grade questions, each section and each question compared to averages for all district or county judges, and all trial judges for which 2006 surveys were conducted. Questions relating to bias toward the defense or prosecution, sentencing and retention recommendation are also graphed.

**Percentage Distribution of Grades:** This section shows the percentage of each grade received on each question plus the bias, sentencing and retention questions. An average grade point for each graded question is computed and shown in the results section. A letter grade is also assigned to each grade point according to the following scale.

A = 4.00	B = 3.00 to 3.33	C = 2.00 to 2.33	D = 1.00 to 1.33
A— = 3.68 to 3.99	B— = 2.67 to 2.99	C— = 1.67 to 1.99	D— = 0.67 to 0.99
B+ = 3.34 to 3.66	C+ = 2.34 to 2.66	D+ = 1.34 to 1.66	Fail = 0.00 to 0.67

This section also includes two comparative columns of results: one comparative column shows the results for that question for all county or district judges (as appropriate) surveyed in 2006, along with a second comparative column showing the results for all trial judges in the 2006 survey.

**Comments:** Each respondent was encouraged to comment on the judge's performance. This section contains those comments.

SamplingAll sample surveys are subject to what is known as sampling error—the<br/>extent to which the results of the sample survey may differ from what would<br/>be obtained if the entire population being surveyed had been interviewed.<br/>The size of the sampling error is almost entirely due to the number of people<br/>interviewed for the survey and the variance of responses.

		Sample Size							
	<u>25</u>	<u>50</u>	<u>100</u>	<u>150</u>	<u>200</u>	<u>300</u>			
Percentages near 10% or 90%	± 11.8%	± 8.3%	$\pm$ 5.9%	± 4.8%	± 4.2%	± 3.4%			
Percentages near 20% or 80%	$\pm 15.7\%$	± 11.1%	± 7.8%	$\pm$ 6.4%	$\pm$ 5.5%	$\pm$ 4.5%			
Percentages near 30% or 70%	$\pm$ 18.0%	$\pm$ 12.7%	$\pm 9.0\%$	$\pm$ 7.3%	$\pm$ 6.4%	$\pm$ 5.2%			
Percentages near 40% or 60%	$\pm$ 19.2%	$\pm$ 13.6%	$\pm 9.6\%$	± 7.8%	$\pm$ 6.8%	$\pm$ 5.5%			
Percentages near 50%	$\pm$ 19.6%	$\pm$ 13.9%	$\pm$ 9.8%	± 8.0%	$\pm$ 6.9%	± 5.7%			

The table below shows the extent of sampling error (95%-confidence interval) for various sizes of random samples and sample percentage results.

For example, suppose a reported percentage is 80% in a sample size of 150, then one could expect that 95% of the time that a random sample of the same size and collected the same way would include the true population percentage within the range of 80% plus or minus 6.4%.

Averages such as grade points also have a 95% confidence interval, however it is not so easily displayed in a table as confidence intervals about a percentage. Suffice it to say that the confidence interval about a score generally increases with smaller sample size.

## Douglas R. Manley Responses by Type

Role Type	Total Sent	Completes	Refusals	Undeliverable	Other Non- Responses	Coop Rate
~1		1	J		1	
District Attorney	1	1	0	0	0	100.0%
Attorney For Defendant	14	7	5	2	0	58.3%
Attorney for Plaintiff	12	4	7	1	0	36.4%
Unknown/Other Attorney Type	1	0	0	1	0	0.0%
Sub Total:	28	12	12	4	0	50.0%
Defendant Plaintiff	263 100	37 33	159 61	66 6	1	18.9% 35.1%
Defendant	263	37	159	66	1	18.9%
	-		•.	_		
Law Enforcement	1	0	1	0	0	0.0%
Employee	13	11	2	0	0	84.6%
Juror	48	25	21	2	0	54.3%
Other	3	0	3	0	0	0.0%
Parole Officers	2	2	0	0	0	100.0%
Sub Total:	430	108	247	74	1	30.3%
Grand Total:	458	120	259	78	1	31.6%

11. Is there anything else that you would like to say about Judge [Name]?

#### **Commission on Judicial Performance**

**Attorney Questionnaire** 

#### Evaluation of [Name of Judge]

Using a grade scale, where an "A" is excellent along with B, C, D or F for fail, please grade the judge on the following. (If you feel that you don not have experience with the judge in a specific area, or just don't know, please circle the number corresponding to "Don't Know/Not Applicable"—DK/NS).

nu	mber corresponding to Don't Know/1400 Applicab	n		•/ 1 •0	<i>.</i>		DK
<u>1.</u> (	Case Management:	Α	в	С	D	F	N/A
a.	Promptly making rulings during trial.	4	3	2	1	0	9
b.	Beginning court on time.	4	3	2	1	0	9
c.	Allotting appropriate amount of time for cases.	4	3	2	1	0	9
d.	Keeping cases moving according to schedule.	4	3	2	1	0	9
e.	[Civil only] <sup>1</sup> Assisting parties to reach agreement.	4	3	2	1	0	9
f.	Maintaining appropriate control over proceedings.	4	3	2	1	0	9
g.	Promptly ruling on pre-trial motions.	4	3	2	1	0	9
h.	Promptly issuing a decision on the case after trial.	4	3	2	1	0	9
i.	Setting reasonable schedules for cases.	4	3	2	1	0	9
2.	Application and Knowledge of Law:	Α	в	С	D	F	DK N/A
a.	Basing decisions on evidence and arguments.	4	3	2	1	0	9
b.	Giving reasons for rulings.	4	3	2	1	0	9
c.	[Civil only]1 Issuing written findings of fact and law.	4	3	2	1	0	9
d.	Willing to reconsider error in fact or law.	4	3	2	1	0	9
e.	Having knowledge of relevant substantive law.	4	3	2	1	0	9
f.	Having knowledge of rules of procedure and evidence.	4	3	2	1	0	9
g.	Being able to identify and analyze relevant facts.	4	3	2	1	0	9
ь. h.	[Criminal only] <sup>2</sup> Issuing consistent sentences when	•	5	-	1	0	-
	the circumstances are similar.	4	3	2	1	0	9
i.	Willing to make decisions without regard						
	to possible criticism.	4	3	2	1	0	9
j.	Making decisions without fear of being appealed.	4	3	2	1	0	9

<sup>2</sup> Please answer question 2h only if you have observed the judge in a criminal case.

12. Keeping in mind your responses to each of the previous questions, how strongly do you recommend that Judge [*Name*] be retained in office, or not retained in office?

Strongly recommend he be retained in office	5
Somewhat recommend he be retained in office	4
Undecided or don't know enough to make recommendation	3
Somewhat recommend he not be retained in office	2
Strongly recommend he not be retained in office	1

And why do you think that way about retaining or not retaining Judge [Name]?

Thank you for your time in completing this questionnaire. Please place it in the self-addressed, postage paid enveloped provided, and place it in the mail. Your participation in this survey is very much appreciated.

<sup>&</sup>lt;sup>1</sup> Please answer questions 1e & 2c only if you have observed the judge in a civil case.

<u>3.</u>	Communications:	A	В	С	D	F	DK N/A
a.	Speaking clearly.	4	3	2	1	0	9
b.	Makings sure all participants understand the proceedings.	4	3	2	1	0	9
c.	Using understandable language.	4	3	2	1	0	9

עס

6.

7.

<u>4.</u>	Demeanor:	Α	в	с	D	F	DK N/A
a.	Giving proceedings a sense of dignity.	4	3	2	1	0	9
b.	Treating everyone involved politely.	4	3	2	1	0	9
c.	Having empathy with the parties involved.	4	3	2	1	0	9
d.	Treating participants with respect.	4	3	2	1	0	9
e.	Presenting a neutral presence on the bench.	4	3	2	1	0	9
f.	Being consistent in [his/her] behavior	4	3	2	1	0	9
g.	Conducting [his/her]courtroom in a neutral						
	manner.	4	3	2	1	0	9
h.	Giving all participants an opportunity to be heard.	4	3	2	1	0	9
i.	Consistently applying laws and rules.	4	3	2	1	0	9
j.	Not engaging in ex parte communications	4	3	2	1	0	9
k.	Treating pro se parties fairly.	4	3	2	1	0	9
							DK
5.	Diligence:	<u>A</u>	В	С	D	F	N/A
a.	Making tough decisions when necessary.	4	3	2	1	0	9
b.	Using good judgment in application of relevant law and rules.	4	3	2	1	0	9
c.	Doing the necessary "homework" and being prepared for [his/her] cases.	4	3	2	1	0	9
d.	Being willing to handle cases on the docket even when they are complicated and time consuming.	4	3	2	1	0	9
e.	Providing prompt access to the court in emergency matters.	4	3	2	1	0	9

[Criminal cases only]<sup>1</sup> On the scale below, please indicate by circling the appropriate number how biased you think Judge [Name] is toward the defense or the prosecution. If you feel Judge [Name] is completely unbiased, circle "0."

Bias Defe	toward ense			С	omplete Neutral	ly			Bias towa Prosecut	
<b>↓</b> 5	4	3	2	1	0	1	2	3	4	5

[Criminal cases only]<sup>1</sup> On the scale below, please indicate by circling the appropriate number how lenient or how harsh you think the sentences generally handed down by Judge [Name] are. If you feel Judge [Name] generally hands down appropriate sentences, circle "0."

	Sentences			Appropriate					Sentences		
	Too Light			Sentences					Too Harsh		
<b>∢</b> 5	4	3	2	1	0	1	2	3	4	5	

8. If an associate were assigned to Judge [Name] in a case and asked you for advice, what would you say?

9. What would you say are Judge /Name/'s strengths?

10. And what would you say are Judge /Name/'s weaknesses?

#### [Continued on Back Page]

<sup>&</sup>lt;sup>1</sup> Please answer questions 6 & 7 only if you have observed the judge in a criminal case.

12. Keeping in mind your responses to each of the previous questions, how strongly do you recommend that Judge [*Name*] be retained in office, or not retained in office?

5

4

3 2

1

And why do you think that way about retaining or not retaining Judge [Name] ?

Thank you for you time in completing this questionnaire. Please place it in the self-addressed, postage paid enveloped provided, and place it in the mail. Your participation in this survey is very much appreciated.

#### **Commission on Judicial Performance**

## Evaluation of [Name of Judge]

Using a grade scale, where an "A" is excellent along with B, C, D or F for fail, please grade the judge on the following. (If you feel that you don't have experience with the judge in a specific area, or just don't know, please circle the number corresponding to "Don't Know/Not Applicable"—DK/NA).

<u>1.</u>	Demeanor:	<u>A</u>	в	С	D	F	DK N/A
a.	Giving court proceedings a sense of dignity.	4	3	2	1	0	9
b.	Treating participants in the case politely and with respect.	4	3	2	1	0	9
c.	Conducting [his/her] courtroom in a neutral manner.	4	3	2	1	(	) 9
d.	Having a sense of compassion and human understanding for those who appear before <i>[him/her]</i> .	4	3	2	1	0	9
<u>2.</u>	Fairness:	А	в	С	D	F	DK N/A
a.	Giving participants an opportunity to be heard.	4	3	2	1	0	9
b.	Treating those involved in the case without bias.	4	3	2	1	0	9
c.	Treating fairly people who represent themselves.	4	3	2	1	0	9
d.	Giving each side enough time to present his or her case.	4	3	2	1	0	9
<u>3.</u>	Communications:	<u>A</u>	в	С	D	F	DK N/A
a.	Makings sure participants understand the proceedings, and what's going on in the						
	courtroom.	4	3	2	1	0	9
b. с.	Using language that everyone can understand. Speaking clearly so everyone in the courtroom	4	3	2	1	0	9
	can hear what's being said.	4	3	2	1	0	9

						DK
4. Diligence:	Α	В	С	D	F	N/A
a. Beginning court on time.	4	3	2	1	0	9
b. Maintaining appropriate control over						
proceedings.	4	3	2	1	0	9
c. Setting reasonable schedules for cases.	4	3	2	1	0	9
d. Being prepared for [his/her] cases. 4	3	2	1	0	9	
e. Managing court proceedings so that there is						
little wasted time.	4	3	2	1	0	9
						DK
5 Application of Law	۸	в	C	п	F	N/A
5. Application of Law:	<u>~</u>		0			
a. Giving reasons for rulings.	4	3	2	1	0	9
b. Willing to make decision without regard to						
possible outside pressure.	4	3	2	1	0	9
c. Being able to identify and analyze relevant facts.	4	3	2	1	0	9

[If you were in Judge [Name]'s courtroom during a criminal case 6. or cases please answer this question, otherwise skip to the next question.] On the scale below, please indicate by circling the appropriate number how biased you think Judge [Name] is toward the defense or the prosecution. If you feel Judge [Name] is completely unbiased, circle "0."

Bias toward Defense					omplete Neutral	Bias toward Prosecution				
<b>↓</b> 5	4	3	2	1	0	1	2	3	4	5

[If you were in Judge [Name]'s courtroom during a criminal case 7. or cases please answer this question, otherwise skip to the next question.] On the scale below, please indicate by circling the appropriate number how lenient or how harsh you think the sentences generally handed down by Judge [Name] are. If you feel Judge [Name] generally hands down appropriate sentences, circle "0."

Sentences			Appropriate							Sentences		
Too Light			Sentences							Too Harsh		
<b>∢</b> 5	4	3	2	1	0	1	2	3	4	5		

If a friend of yours was scheduled to appear before Judge /Name] as a party in either a civil or criminal case and asked you for advice, what would you tell your friend about Judge [Name]?

9. What would you say are Judge /Name/'s strengths?

8.

10. And what would you say are Judge /Name/'s weaknesses?

Is there anything else that you would like to say about Judge 11. [Name] ?

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