

## Commission on Judicial Performance

#### The Honorable James B. Breese

2006 Judicial Performance Survey 2nd Judicial District





April 26, 2006

The Honorable James B. Breese City & County Bldg. 1437 Bannock St., Room 108 Denver, CO 80202

Dear Judge Breese:

Every two years the Colorado Judicial Performance Commission conducts a survey of people who have been in the courtroom of judges who face a retention vote in the next general election. The 2006 survey was conducted by Talmey-Drake Research & Strategy, Inc., who attempted to contact over 75,000 people who had been in these courtrooms in one capacity or another. Over 21,000 people responded—4,600 to the attorney survey and 17,000 to the non-attorney survey.

This report contains the results of those who were in your courtroom and who responded to the survey. In addition to this introduction, the report is divided into four main sections:

- Attorney Results & Comments: This section contains graphs displaying the average grade you received overall (the combined average from questions 1a through 5e), each section and each question. Following the graphs, are a series of tables showing the percentage distribution of responses to each question. Attorney respondents were also asked to comment about your performance. These comments have been transcribed, and in some instances redacted to eliminate respondent identifying information. A copy of the attorney questionnaire is at the back of this report.
- Non-attorney Results & Comments: Similar to the Attorney section, this portion of the report contains graphs (again including the overall average of questions 1a through 5c on the non-attorney questionnaire), the percentage distribution of responses by non-attorneys to each substantive question in the survey. The non-attorney respondents were also asked to comment about your performance. Again, these comments have been transcribed, and in some instances redacted to eliminate respondent identifying information. A copy of the non-attorney questionnaire is also at the back of this report.
- **Methodology:** The third section of the report discusses the methodology of the survey.
- **Questionnaires:** And the final section provides copies of the questionnaires that were used.



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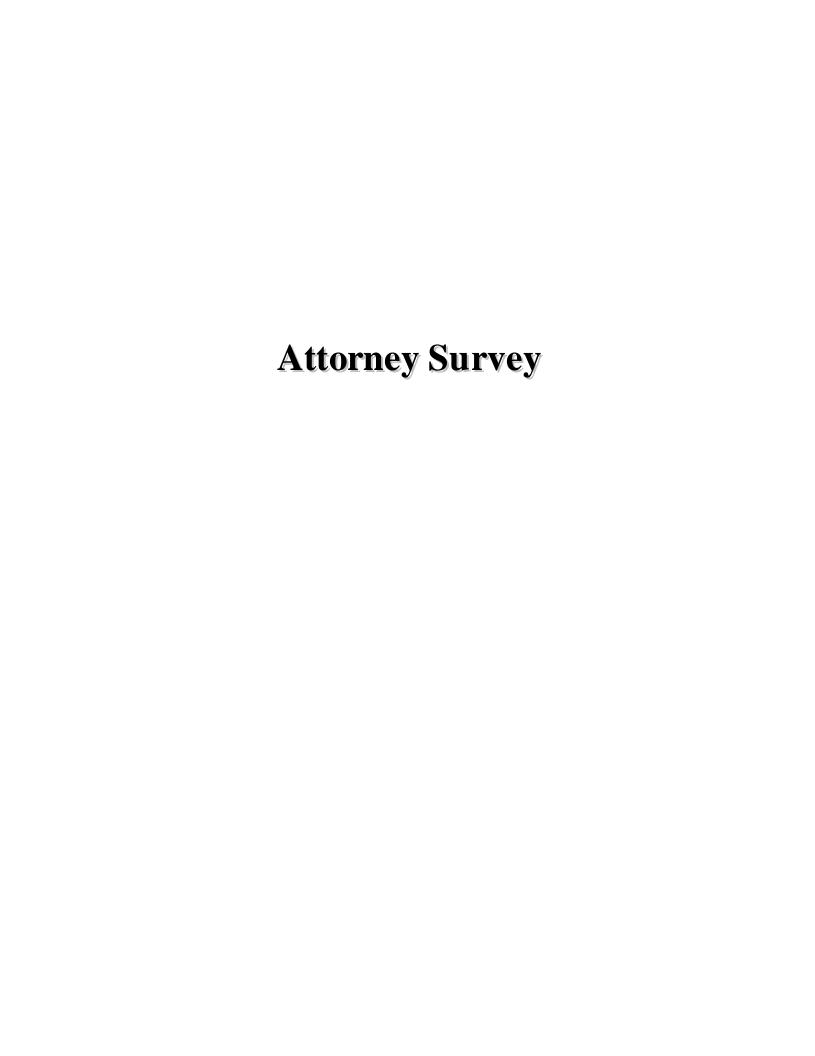


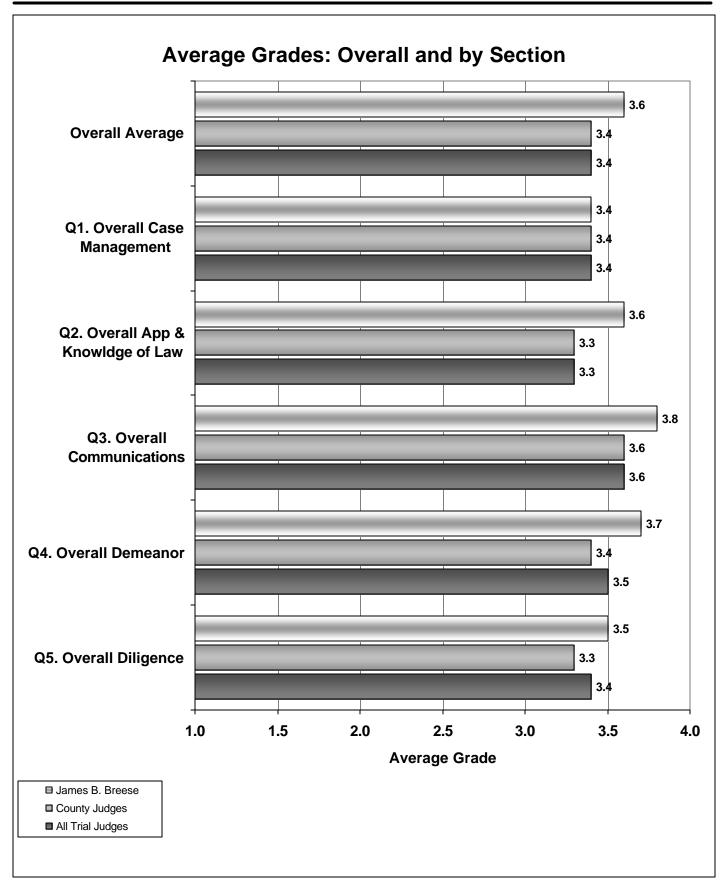
If you have any questions about the methodology and how the survey was conducted, please feel free to contact me at 303-443-5300, and for any other questions you might have about the survey please call the Director of the Colorado Judicial Performance Program, Jane Howell, at 303-837-3665.

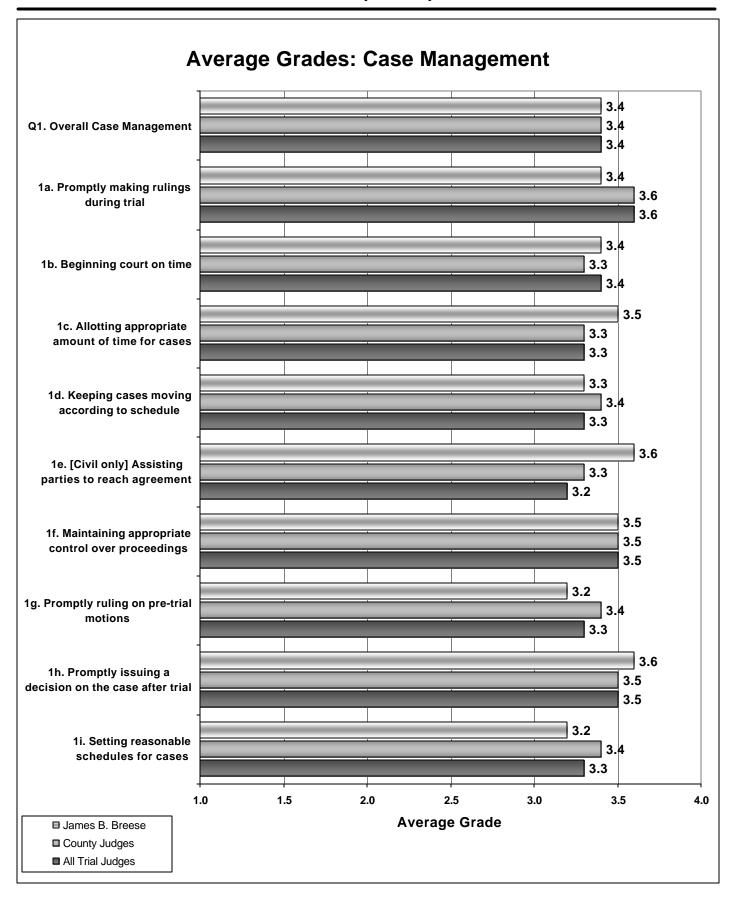
Best regards,

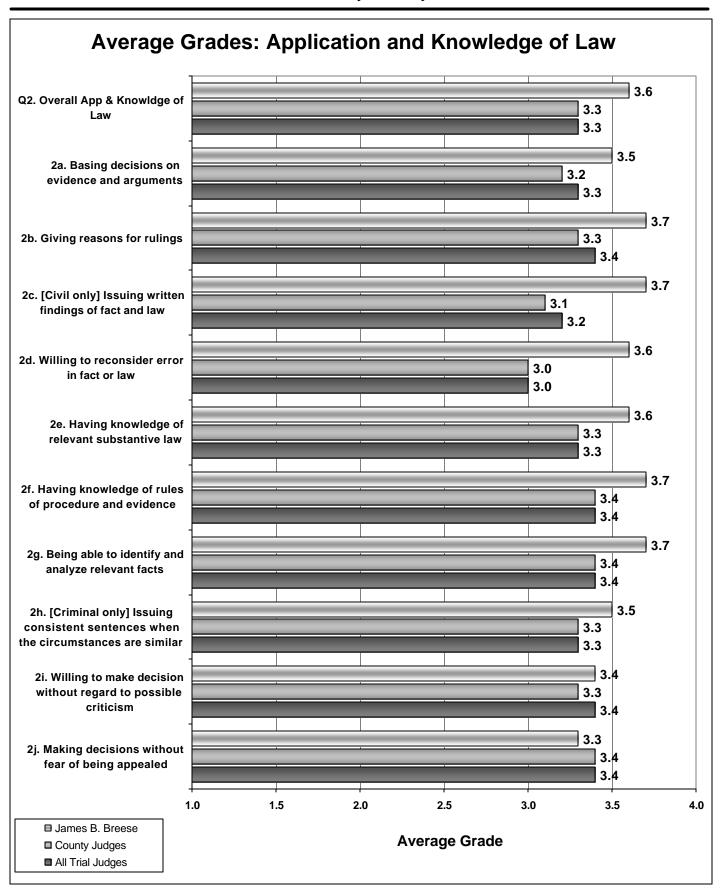
Paul A. Talmey President

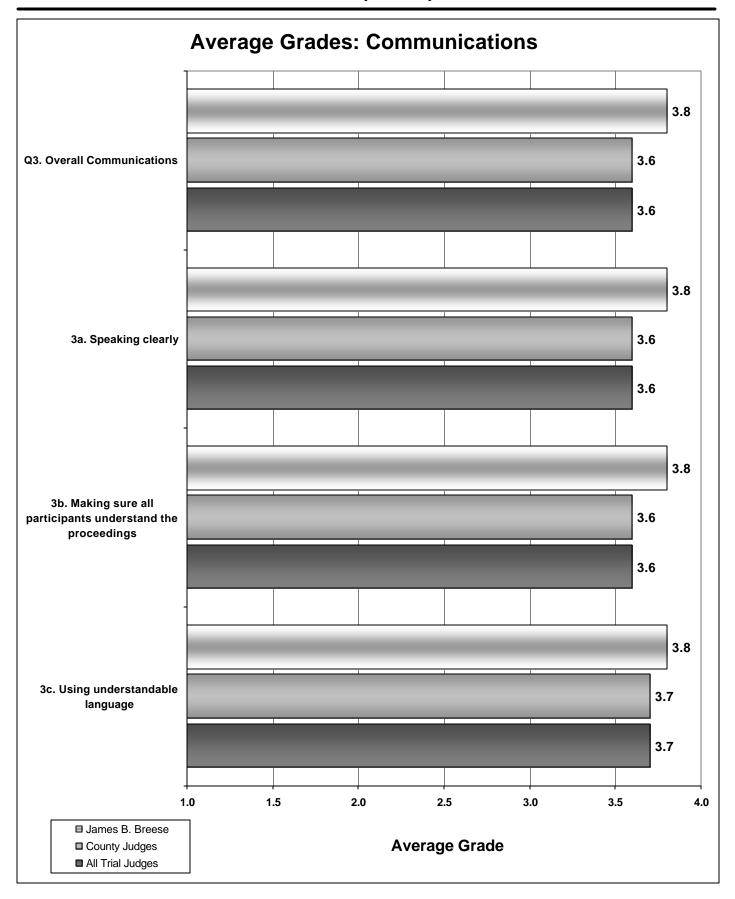
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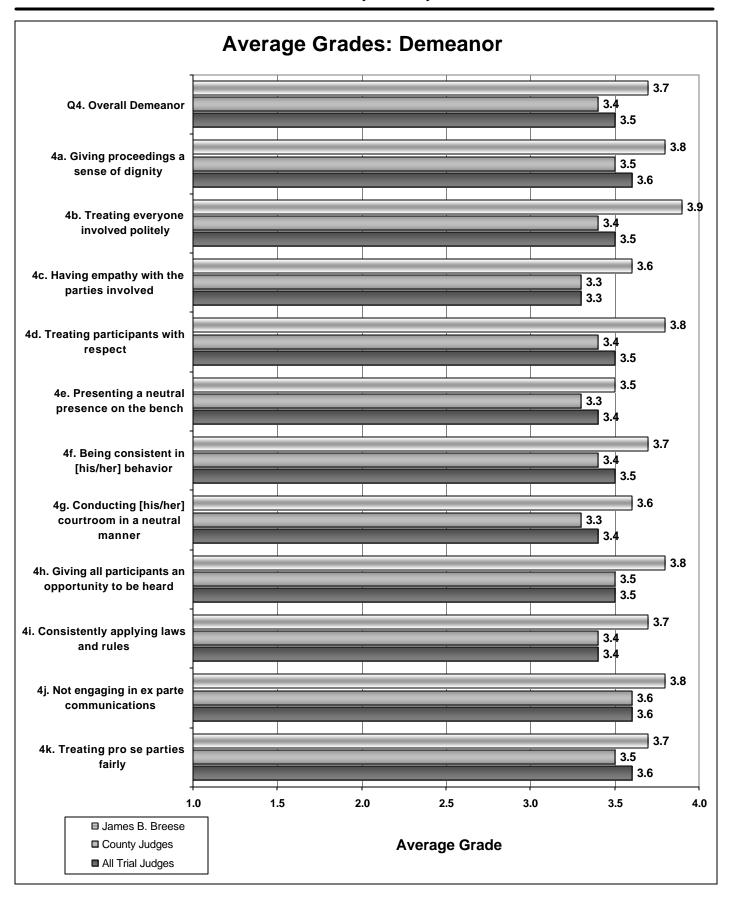


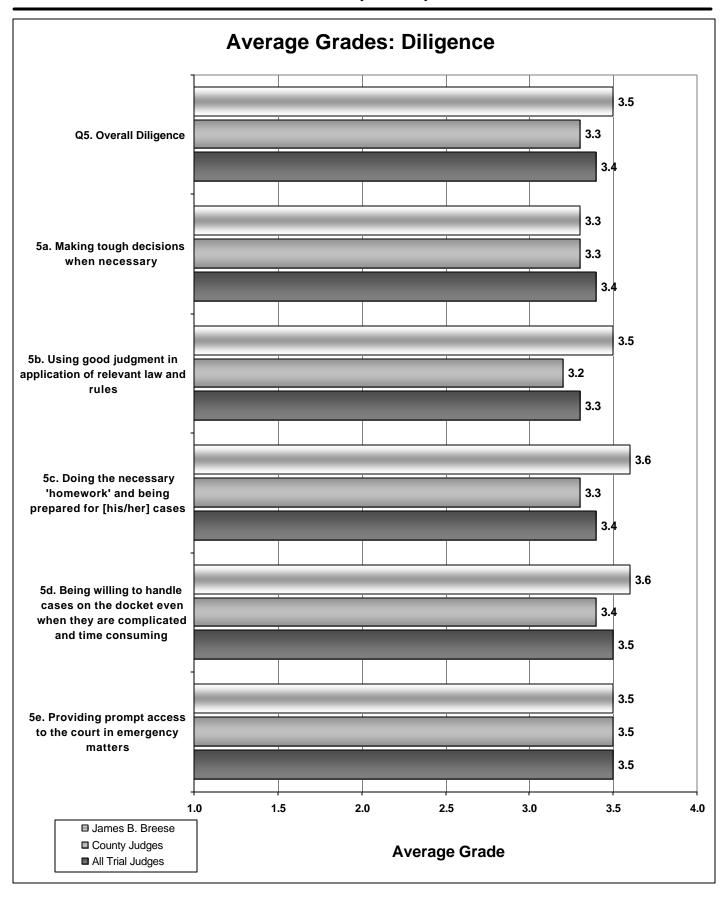


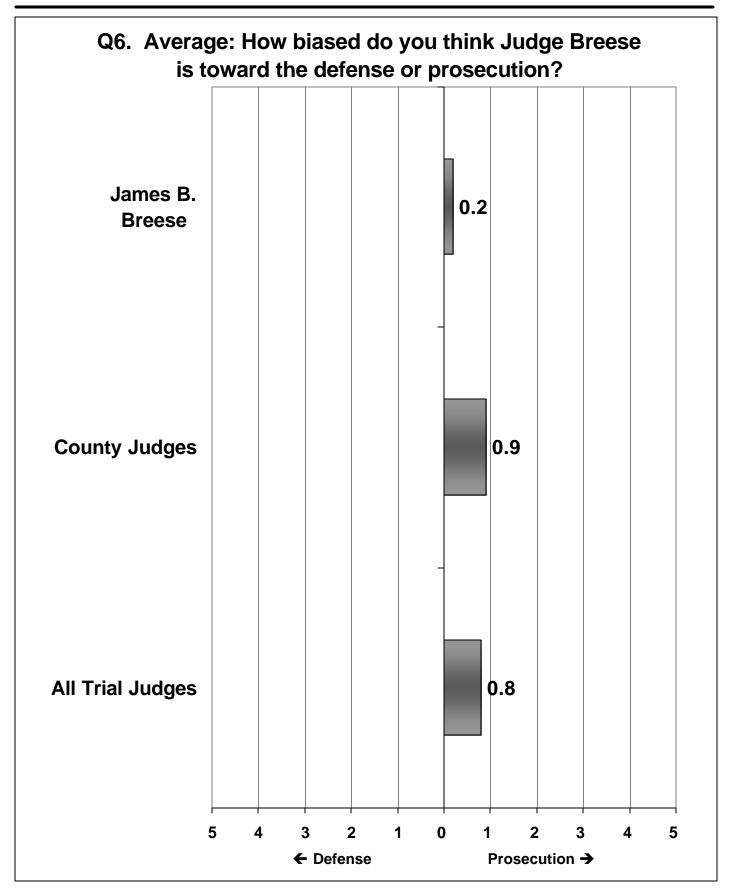


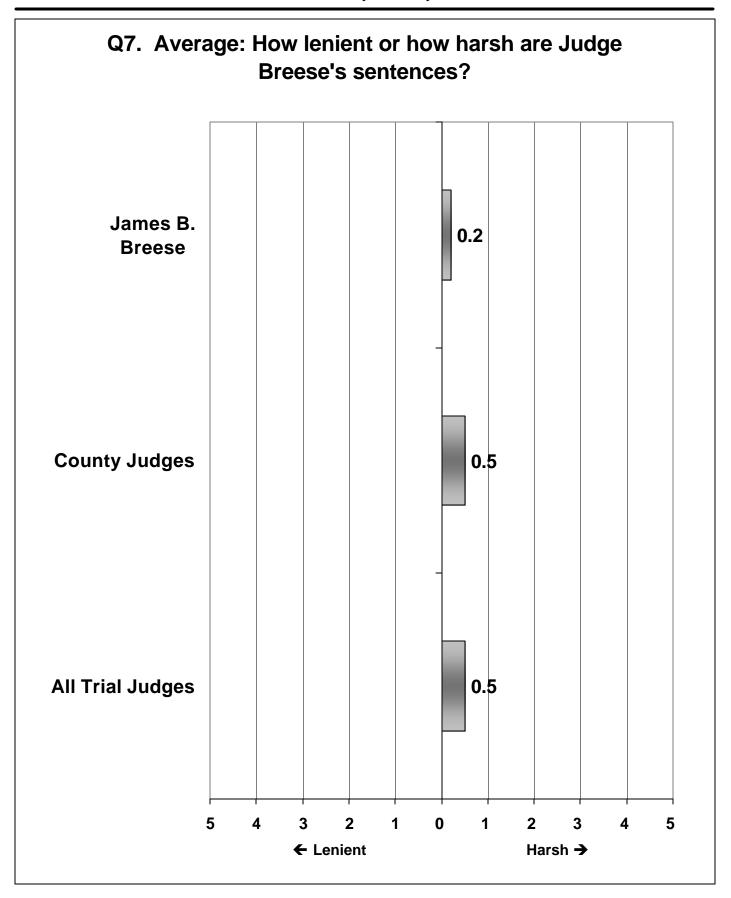


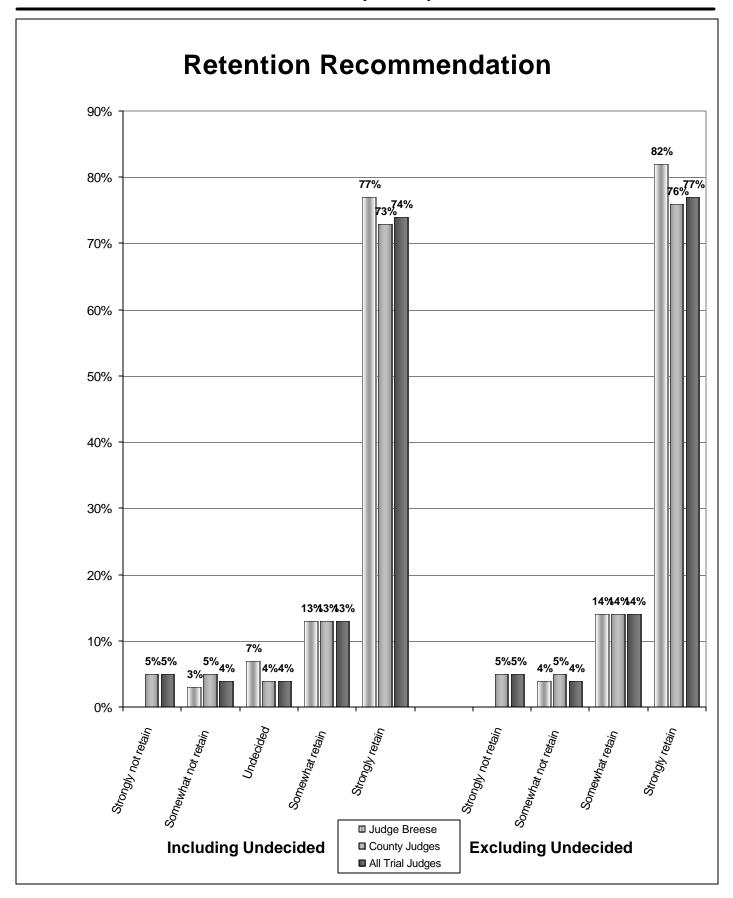












## 1a. How would you grade Judge Breese on "Promptly making rulings during trial?"

_	Judge Breese	County Judges 2006	All Trial Judges 2006
Α	53%	54%	56%
В	13%	21%	21%
C	9%	5%	5%
D	6%	1%	1%
Fail	••	1%	1%
No Grade	19%	19%	17%
Average	3.4	3.6	3.6
Letter Grade	B+	B+	B+

#### 1b. How would you grade Judge Breese on "Beginning court on time?"

	Judge Breese	County Judges 2006	All Trial Judges 2006
Α	59%	53%	56%
В	22%	29%	28%
C	19%	11%	9%
D		3%	3%
Fail		2%	2%
No Grade		2%	2%
Average	3.4	3.3	3.4
Letter Grade		В	B+

## 1c. How would you grade Judge Breese on "Allotting appropriate amount of time for cases?"

	Judge Breese	County Judges 2006	All Trial Judges 2006
Α	66%	52%	51%
В	16%	30%	29%
C	19%	10%	11%
D		3%	3%
Fail		2%	2%
No Grade		4%	4%
Average	3.5	3.3	3.3
Avorage	111	0.0	3.3
Letter Grade	B+	В	В

## 1d. How would you grade Judge Breese on "Keeping cases moving according to schedule?"

	Judge Breese	County Judges 2006	All Trial Judges 2006
Α	59%	54%	53%
В	22%	31%	31%
C	13%	9%	9%
D	6%	2%	3%
Fail		1%	2%
No Grade		3%	3%
Average	3.3	3.4	3.3
Letter Grade	В	B+	В

## 1e. How would you grade Judge Breese on "[Civil only] Assisting parties to reach agreement?"

_	Judge Breese	County Judges 2006	All Trial Judges 2006
Α	26%	28%	27%
В	5%	17%	18%
C	5%	5%	7%
D		2%	2%
Fail		1%	1%
No Grade	63%	47%	43%
Average	3.6	3.3	3.2
Letter Grade	B+	В	В

#### 1f. How would you grade Judge Breese on "Maintaining appropriate control over proceedings?"

	Judge Breese	County Judges 2006	All Trial Judges 2006
Α	72%	61%	63%
В	9%	26%	25%
C	16%	8%	7%
D	3%	2%	2%
Fail		1%	1%
No Grade		2%	2%
Average	3.5	3.5	3.5
Letter Grade	B+	B+	B+

## 1g. How would you grade Judge Breese on "Promptly ruling on pre-trial motions?"

	Judge Breese	County Judges 2006	All Trial Judges 2006
Α	41%	43%	44%
В	13%	25%	25%
C	6%	7%	8%
D	9%	1%	2%
Fail		1%	1%
No Grade	31%	24%	19%
Average	3.2	3.4	3.3
Letter Grade	В	B+	В

## 1h. How would you grade Judge Breese on "Promptly issuing a decision on the case after trial?"

	Judge Breese	County Judges 2006	All Trial Judges 2006
Α	47%	48%	48%
В	13%	21%	21%
C	3%	4%	5%
D	3%	1%	2%
Fail			1%
No Grade	34%	26%	24%
Average	3.6	3.5	3.5
Letter Grade	B+	B+	B+

### 1i. How would you grade Judge Breese on "Setting reasonable schedules for cases?"

	Judge Breese	County Judges 2006	All Trial Judges 2006
Α	53%	52%	50%
В	9%	29%	30%
C	25%	8%	9%
D	3%	2%	3%
Fail		1%	1%
No Grade	9%	8%	6%
Average	3.2	3.4	3.3
Letter Grade	В	B+	В

## 2a. How would you grade Judge Breese on "Basing decisions on evidence and arguments?"

	Judge Breese	County Judges 2006	All Trial Judges 2006
Α	64%	50%	53%
В	15%	28%	27%
C	15%	9%	9%
D		4%	4%
Fail		3%	3%
No Grade	6%	5%	4%
Average	3.5	3.2	3.3
Letter Grade	B+	В	В

## 2b. How would you grade Judge Breese on "Giving reasons for rulings?"

	Judge Breese	County Judges 2006	All Trial Judges 2006
Α	72%	54%	57%
В	13%	26%	25%
C	9%	10%	9%
D		4%	4%
Fail		2%	2%
No Grade	6%	4%	4%
Average	3.7	3.3	3.4
Letter Grade	A-	В	B+

## 2c. How would you grade Judge Breese on "[Civil only] Issuing written findings of fact and law?"

	Judge Breese	County Judges 2006	All Trial Judges 2006
Α	33%	20%	28%
В		13%	15%
C	6%	6%	6%
D		2%	2%
Fail		2%	2%
No Grade	61%	58%	48%
Average	3.7	3.1	3.2
Letter Grade	A-	В	В

### 2d. How would you grade Judge Breese on "Willing to reconsider error in fact or law?"

	Judge Breese	County Judges 2006	All Trial Judges 2006
Α	55%	30%	29%
В	13%	19%	20%
C	10%	9%	9%
D		4%	4%
Fail		4%	4%
No Grade	23%	34%	33%
Average	3.6	3.0	3.0
Letter Grade	B+	В	В

## 2e. How would you grade Judge Breese on "Having knowledge of relevant substantive law?"

	Judge Breese	County Judges 2006	All Trial Judges 2006
Α	68%	50%	52%
В	16%	31%	30%
C	13%	9%	9%
D		4%	4%
Fail		2%	2%
No Grade	3%	4%	3%
Average	3.6	3.3	3.3
Letter Grade	B+	В	В

## 2f. How would you grade Judge Breese on "Having knowledge of rules of procedure and evidence?"

	Judge Breese	County Judges 2006	All Trial Judges 2006
Α	78%	55%	58%
В	9%	29%	27%
C	13%	8%	8%
D		3%	3%
Fail		2%	2%
No Grade		4%	3%
Average	3.7	3.4	3.4
Letter Grade	A-	B+	B+

## 2g. How would you grade Judge Breese on "Being able to identify and analyze relevant facts?"

	Judge Breese	County Judges 2006	All Trial Judges 2006
Α	71%	53%	57%
В	13%	29%	27%
C	10%	9%	8%
D		3%	3%
Fail		2%	2%
No Grade	6%	4%	3%
Average	3.7	3.4	3.4
Average		0.7	0.7
Letter Grade	A-	B+	B+

# 2h. How would you grade Judge Breese on "[Criminal only] Issuing consistent sentences when the circumstances are similar?"

_	Judge Breese	County Judges 2006	All Trial Judges 2006
Α	55%	38%	33%
В	21%	23%	20%
C	14%	6%	6%
D	••	3%	2%
Fail		2%	2%
No Grade	10%	29%	37%
Average	3.5	3.3	3.3
Letter Grade	B+	В	В

# 2i. How would you grade Judge Breese on "Willing to make decision without regard to possible criticism?"

_	Judge Breese	County Judges 2006	All Trial Judges 2006
Α	65%	51%	53%
В	13%	22%	22%
C	10%	9%	8%
D	3%	3%	3%
Fail	3%	2%	2%
No Grade	6%	12%	12%
Average	3.4	3.3	3.4
Letter Grade	B+	В	B+

## 2j. How would you grade Judge Breese on "Making decisions without fear of being appealed?"

	Judge Breese	County Judges 2006	All Trial Judges 2006
Α	68%	52%	54%
В	6%	23%	22%
C	10%	7%	7%
D	3%	2%	2%
Fail	6%	2%	2%
No Grade	6%	14%	14%
A	2.2	2.4	2.4
Average	3.3	3.4	3.4
Letter Grade	В	B+	B+

## 3a. How would you grade Judge Breese on "Speaking clearly?"

_	Judge Breese	County Judges 2006	All Trial Judges 2006
Α	84%	72%	73%
В	9%	21%	20%
C	6%	5%	4%
D		1%	1%
Fail		1%	1%
No Grade			1%
_			
Average	3.8	3.6	3.6
Letter Grade	A-	B+	B+

# 3b. How would you grade Judge Breese on "Making sure all participants understand the proceedings?"

_	Judge Breese	County Judges 2006	All Trial Judges 2006
Α	87%	71%	71%
В	10%	20%	20%
C	3%	6%	5%
D	• •	2%	2%
Fail		1%	1%
No Grade	• •	1%	1%
•	2.0	2.0	2.0
Average	3.8	3.6	3.6
Letter Grade	A-	B+	B+

## 3c. How would you grade Judge Breese on "Using understandable language?"

_	Judge Breese	County Judges 2006	All Trial Judges 2006
Α	88%	73%	74%
В	9%	21%	20%
C	3%	5%	4%
D		1%	1%
Fail	••		
No Grade		1%	1%
Average	3.8	3.7	3.7
Average	0.0	0.7	0.7
Letter Grade	A-	A-	A-

## 4a. How would you grade Judge Breese on "Giving proceedings a sense of dignity?"

	Judge Breese	County Judges 2006	All Trial Judges 2006
Α	91%	66%	69%
В	6%	22%	20%
C		7%	6%
D	3%	2%	2%
Fail		2%	2%
No Grade			1%
Average	3.8	3.5	3.6
Letter Grade	Α-	B+	B+

## 4b. How would you grade Judge Breese on "Treating everyone involved politely?"

_	Judge Breese	County Judges 2006	All Trial Judges 2006
A	94%	69%	70%
В	3%	17%	17%
C		6%	6%
D	3%	3%	3%
Fail		4%	3%
No Grade			1%
Avorago	3.9	3.4	3.5
Average	. 0.0	О. <del>т</del>	0.0
Letter Grade	A-	B+	B+

## 4c. How would you grade Judge Breese on "Having empathy with the parties involved?"

_	Judge Breese	County Judges 2006	All Trial Judges 2006
Α	69%	58%	59%
В	9%	23%	22%
C	9%	8%	9%
D	3%	5%	5%
Fail		4%	3%
No Grade	9%	2%	3%
Average	3.6	3.3	3.3
Letter Grade	B+	В	В

## 4d. How would you grade Judge Breese on "Treating participants with respect?"

	Judge Breese	County Judges 2006	All Trial Judges 2006
Α	91%	66%	69%
В	6%	20%	18%
C		6%	6%
D	3%	3%	3%
Fail		3%	3%
No Grade		1%	1%
Average	3.8	3.4	3.5
Letter Grade	A-	B+	B+

#### 4e. How would you grade Judge Breese on "Presenting a neutral presence on the bench?"

_	Judge Breese	County Judges 2006	All Trial Judges 2006
Α	72%	62%	63%
В	13%	20%	19%
C	9%	9%	8%
D	6%	5%	5%
Fail		4%	4%
No Grade		1%	1%
Average	3.5	3.3	3.4
Letter Grade	B+	В	B+

## 4f. How would you grade Judge Breese on "Being consistent in [his/her] behavior?"

	Judge Breese	County Judges 2006	All Trial Judges 2006
Α	75%	63%	64%
В	16%	22%	21%
C	9%	8%	7%
D	•••	3%	3%
Fail	•••	2%	2%
No Grade	11	2%	2%
Average	3.7	3.4	3.5
Letter Grade	A-	B+	B+

#### 4g. How would you grade Judge Breese on "Conducting [his/her] courtroom in a neutral manner?"

	Judge Breese	County Judges 2006	All Trial Judges 2006
Α	72%	62%	63%
В	16%	20%	19%
C	9%	8%	8%
D	3%	4%	4%
Fail		4%	3%
No Grade		1%	1%
Average	3.6	3.3	3.4
Letter Grade	B+	В	B+

## 4h. How would you grade Judge Breese on "Giving all participants an opportunity to be heard?"

_	Judge Breese	County Judges 2006	All Trial Judges 2006
Α	81%	68%	69%
В	9%	20%	19%
C	6%	7%	6%
D		2%	2%
Fail		2%	2%
No Grade	3%	1%	1%
Average	3.8	3.5	3.5
Letter Grade	A-	B+	B+

#### 4i. How would you grade Judge Breese on "Consistently applying laws and rules?"

	Judge Breese	County Judges 2006	All Trial Judges 2006
A	75%	58%	59%
В	13%	24%	23%
C	9%	8%	8%
D	••	3%	4%
Fail		2%	2%
No Grade	3%	4%	4%
_	0 =		0.4
Average	3.7	3.4	3.4
Letter Grade	Α-	B+	B+

## 4j. How would you grade Judge Breese on "Not engaging in ex parte communications?"

	Judge Breese	County Judges 2006	All Trial Judges 2006
Α	61%	60%	63%
В	13%	16%	15%
C		4%	3%
D		1%	1%
Fail		2%	1%
No Grade	26%	16%	16%
Average	3.8	3.6	3.6
Letter Grade	A-	B+	B+

## 4k. How would you grade Judge Breese on "Treating pro se parties fairly?"

	Judge Breese	County Judges 2006	All Trial Judges 2006
Α	61%	56%	52%
В	16%	15%	13%
C	3%	4%	4%
D		2%	2%
Fail		2%	1%
No Grade	19%	21%	28%
Average	3.7	3.5	3.6
Letter Grade	A-	B+	B+

## 5a. How would you grade Judge Breese on "Making tough decisions when necessary?"

_	Judge Breese	County Judges 2006	All Trial Judges 2006
Α	44%	48%	52%
В	22%	25%	23%
C	13%	9%	8%
D	•••	3%	3%
Fail	3%	2%	2%
No Grade	19%	14%	12%
Average	3.3	3.3	3.4
Letter Grade	В	В	B+

# 5b. How would you grade Judge Breese on "Using good judgment in application of relevant law and rules?"

	Judge Breese	County Judges 2006	All Trial Judges 2006
Α	63%	51%	53%
В	28%	28%	27%
C	9%	9%	9%
D	•••	4%	4%
Fail		3%	3%
No Grade		5%	4%
Average	3.5	3.2	3.3
Letter Grade	B+	В	В

# 5c. How would you grade Judge Breese on "Doing the necessary 'homework' and being prepared for [his/her] cases?"

	Judge Breese	County Judges 2006	All Trial Judges 2006
Α	65%	49%	53%
В	16%	28%	26%
C	6%	9%	9%
D	3%	3%	3%
Fail		2%	2%
No Grade	10%	9%	7%
Average	3.6	3.3	3.4
Letter Grade	B+	В	B+

# 5d. How would you grade Judge Breese on "Being willing to handle cases on the docket even when they are complicated and time consuming?"

	Judge Breese	County Judges 2006	All Trial Judges 2006
Α	55%	50%	53%
В	16%	22%	21%
C	6%	7%	7%
D		2%	2%
Fail		2%	1%
No Grade	23%	17%	15%
Average	3.6	3.4	3.5
Letter Grade	B+	B+	B+

#### 5e. How would you grade Judge Breese on "Providing prompt access to the court in emergency matters?"

	Judge Breese	County Judges 2006	All Trial Judges 2006
Α	45%	39%	41%
В	3%	16%	16%
C	13%	5%	5%
D		1%	1%
Fail		1%	1%
No Grade	39%	38%	36%
Average	3.5	3.5	3.5
Letter Grade	B+	B+	B+

## 6. How biased do you think Judge Breese is towards the defense or the prosecution?

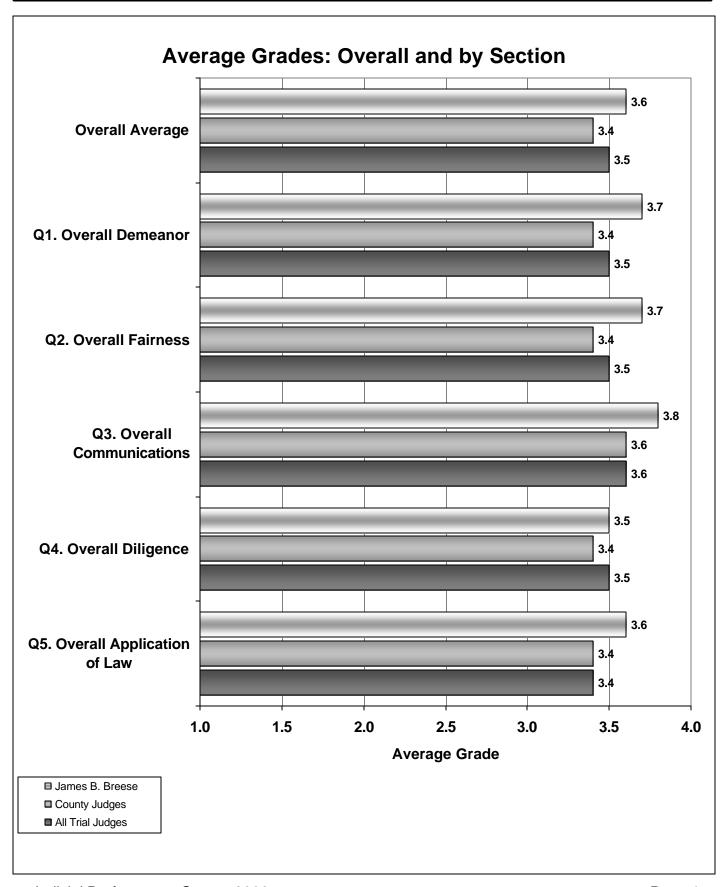
		Judge Breese	County Judges 2006	All Trial Judges 2006
_4	5		4%	3%
Toward Prosecution <b>A</b>	4		5%	5%
secut	3	3%	7%	7%
d Pro	2	13%	12%	11%
owar	1	27%	19%	18%
_	0 Neutral	43%	47%	47%
Se	-1		3%	4%
Defen	-2	3%	2%	2%
Toward Defense	-3	7%	1%	2%
ß	-4	3%	1%	1%
<b>I</b> V	-5			
	Average	0.2	0.9	0.8

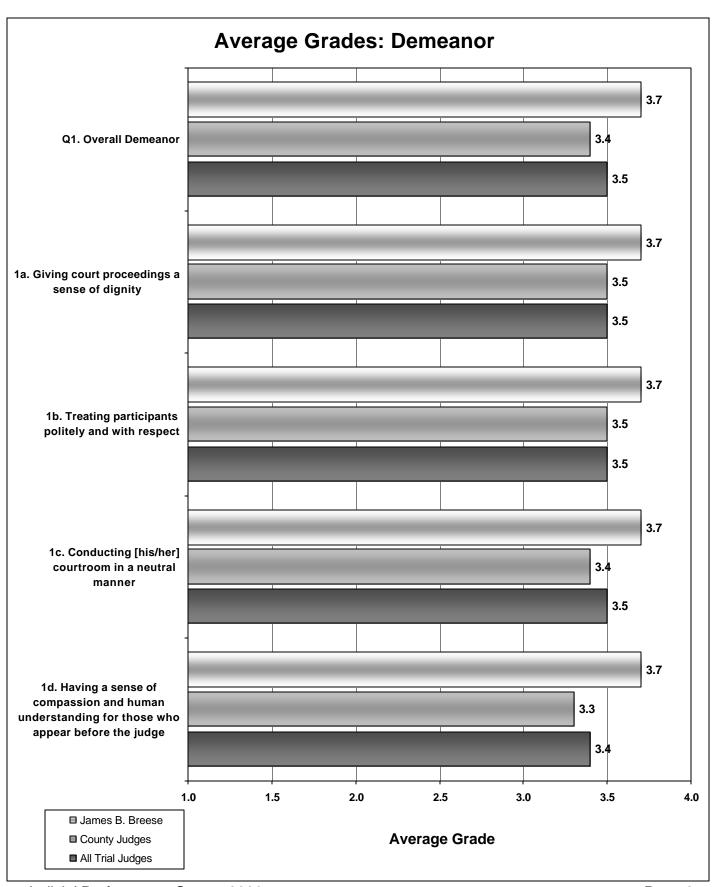
## 7. How lenient or harsh do you think the sentences handed down by Judge Breese are?

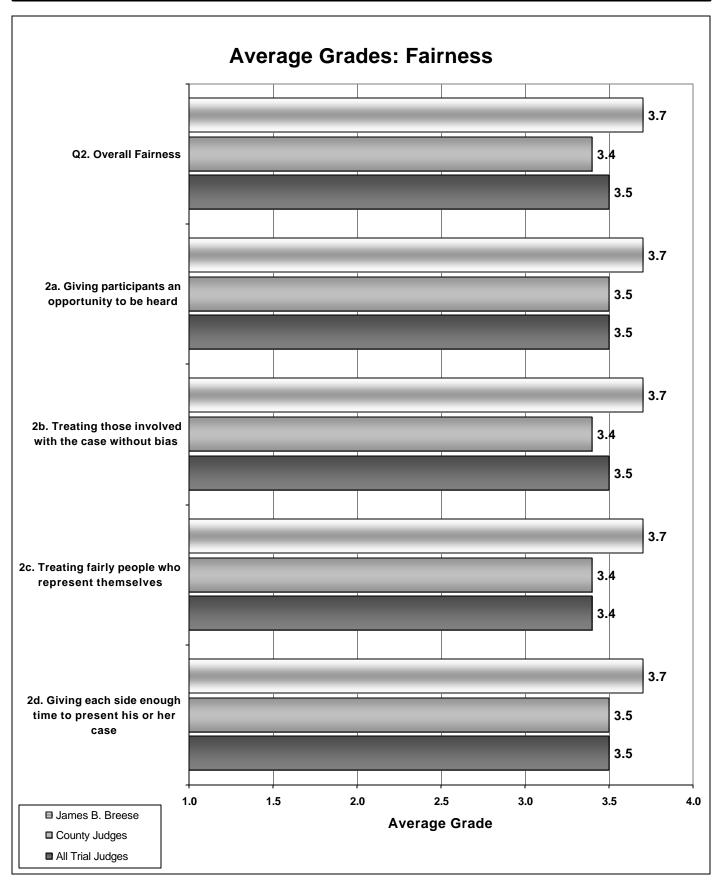
	_	Judge Breese	County Judges 2006	All Trial Judges 2006
يم_	5		2%	2%
Harsh <b>Ā</b>	4	•	3%	4%
Ha	3	3%	5%	5%
	2	10%	8%	9%
	1	24%	15%	15%
	0 Appropriate	52%	58%	55%
	-1		2%	3%
	-2	•	2%	3%
Ħ	-3	3%	1%	2%
J Light	-4	7%	1%	1%
IJ	-5	•	1%	1%
	Average	0.2	0.5	0.5

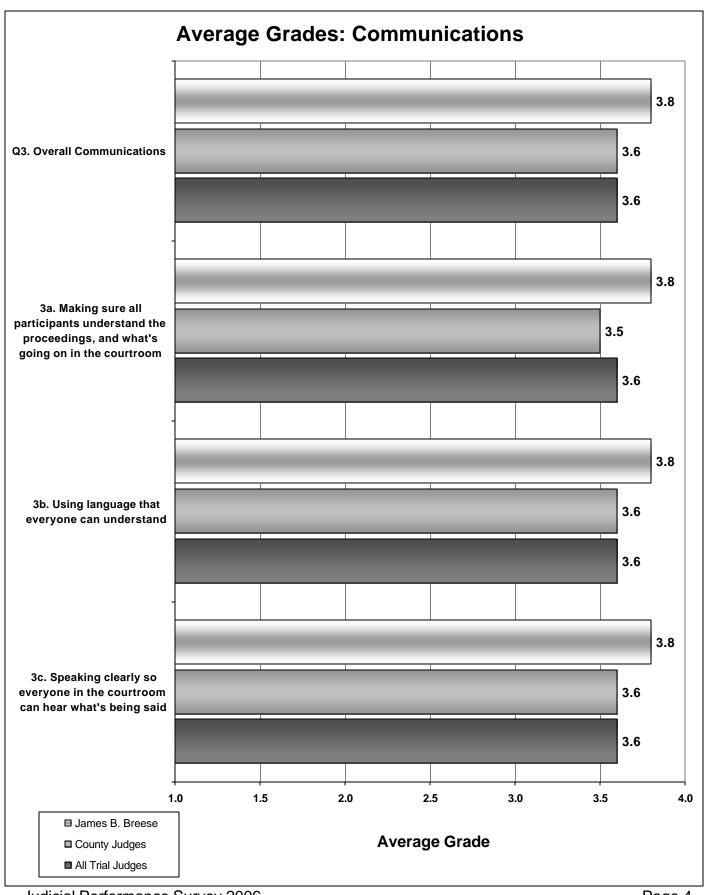
### 12. Do you recommend that Judge Breese be retained in office or not be retained in office?

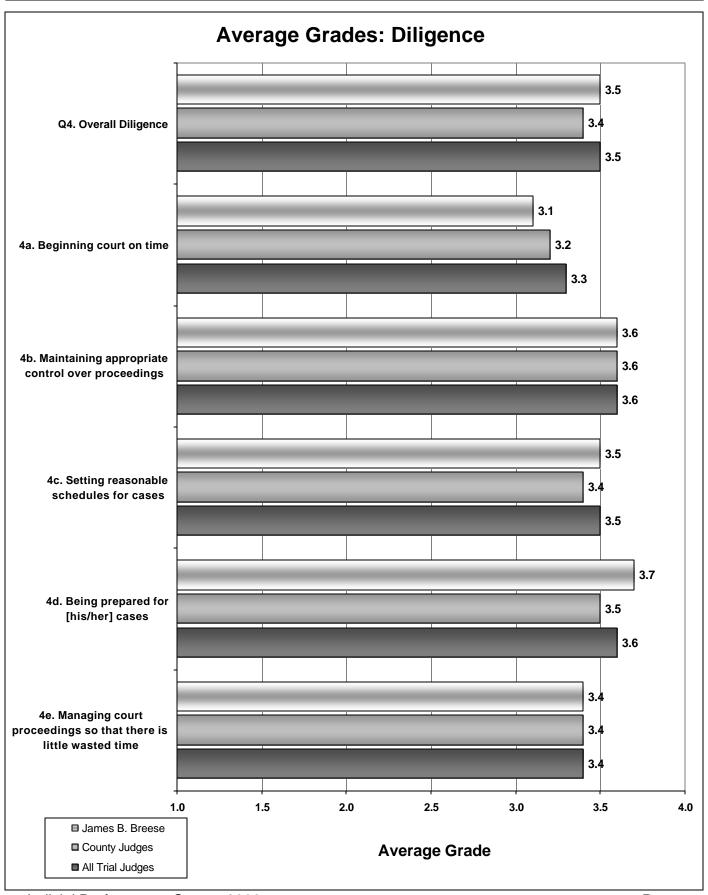
_	Judge Breese	County Judges 2006	All Trial Judges 2006
Strongly Recommend Retain in office	82%	76%	77%
Somewhat Recommend Retain in office	14%	14%	14%
Somewhat Recommend Not Retain in office	4%	5%	4%
Strongly Recommend Not Retain in office		5%	5%

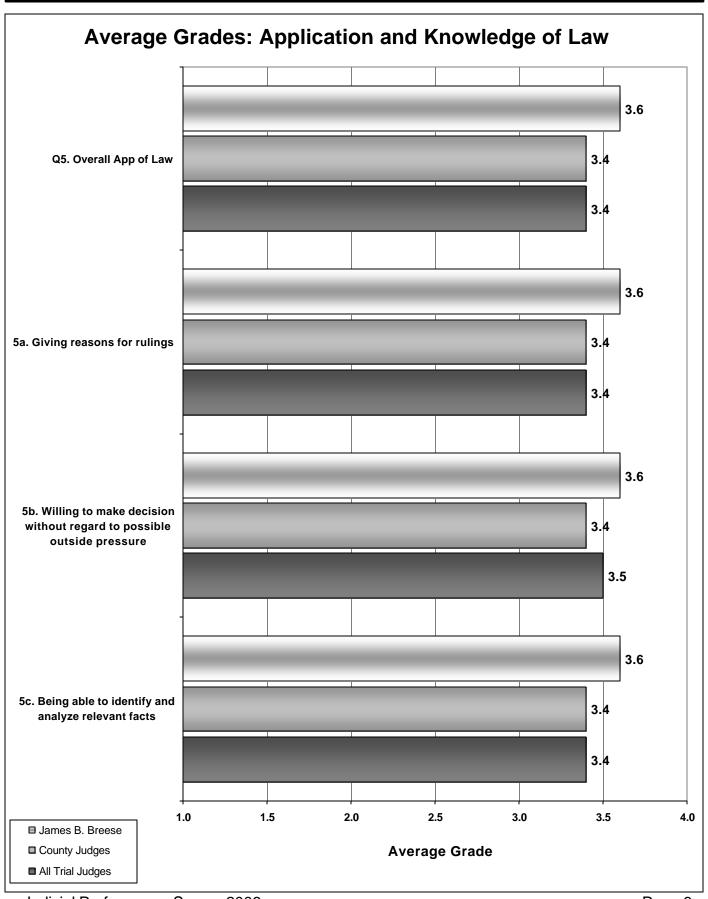


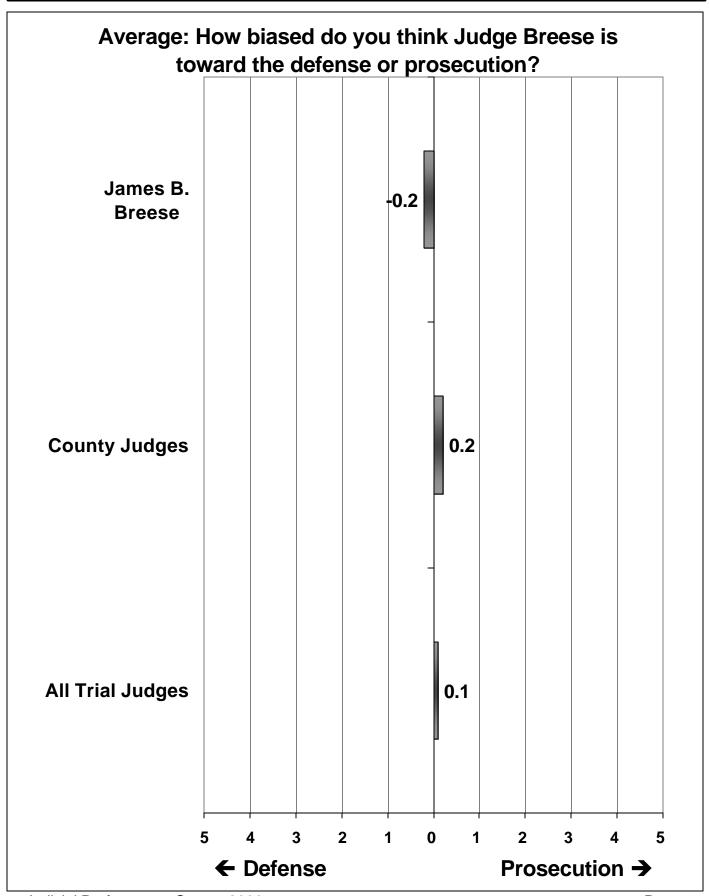


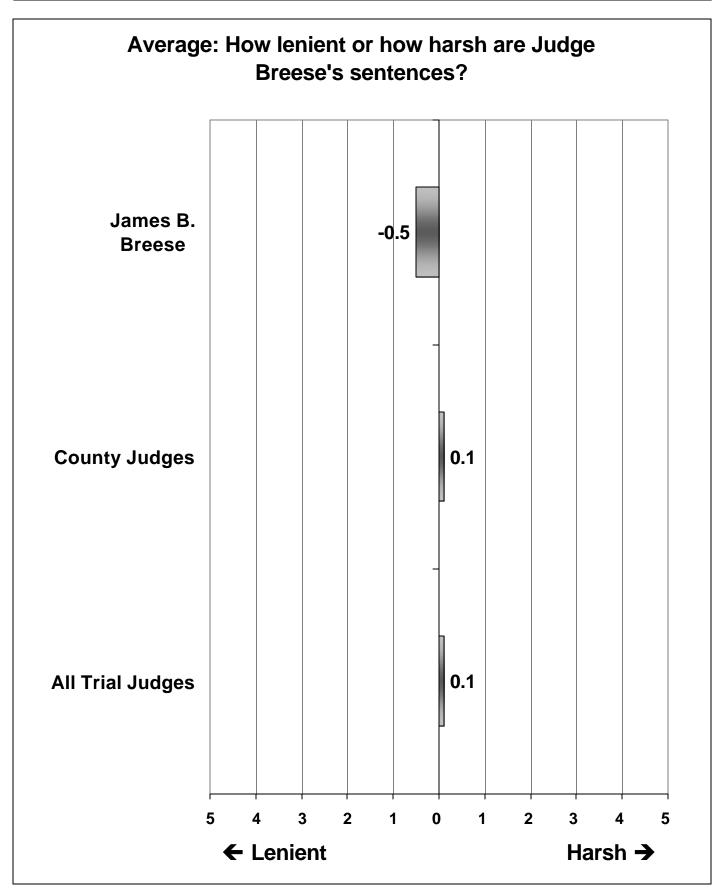


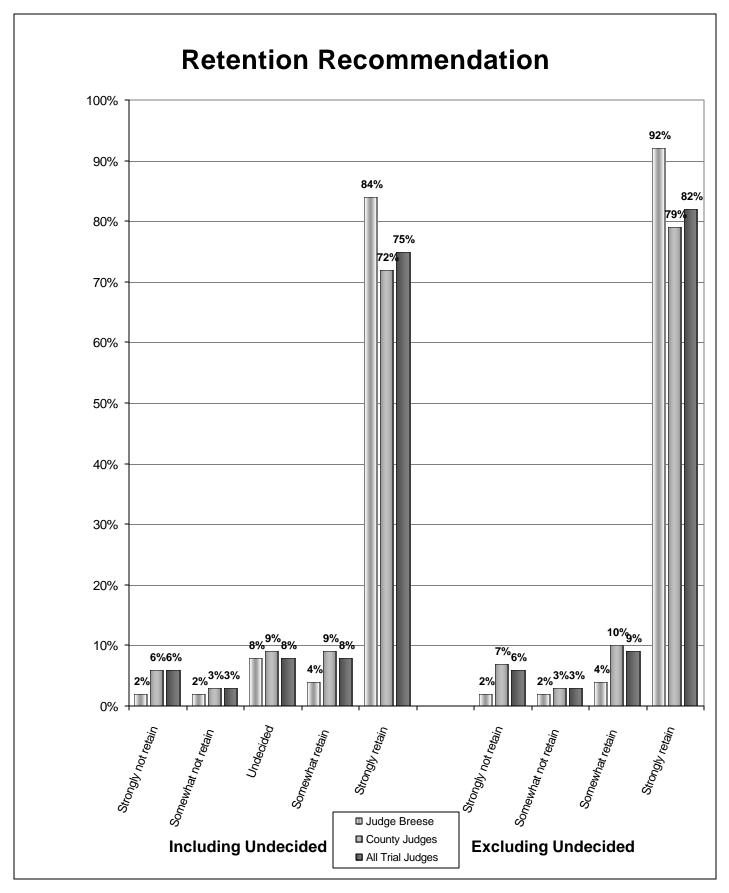












## 1a. How would you grade Judge Breese on "Giving proceedings a sense of dignity?"

_	Judge Breese	All County Judges 2006	All Trial Judges 2006
Α	79%	65%	69%
В	16%	23%	20%
C	4%	7%	6%
D	1%	2%	2%
Fail		2%	2%
No Grade		1%	1%
Average	3.7	3.5	3.5
Letter Grade	A-	B+	B+

## 1b. How would you grade Judge Breese on "Treating participants politely and with respect?"

	Judge Breese	All County Judges 2006	All Trial Judges 2006
Α	81%	69%	72%
В	13%	18%	17%
C	6%	6%	5%
D	1%	3%	2%
Fail		4%	3%
No Grade		1%	1%
Average	3.7	3.5	3.5
Letter Grade		B+	B+

#### 1c. How would you grade Judge Breese on "Conducting [his/her] courtroom in a neutral manner?"

_	Judge Breese	All County Judges 2006	All Trial Judges 2006
Α	79%	66%	70%
В	14%	19%	17%
C	4%	6%	5%
D	•••	4%	3%
Fail	1%	4%	3%
No Grade	1%	1%	1%
Average	3.7	3.4	3.5
Letter Grade	Α-	B+	B+

1d. How would you grade Judge Breese on "Having a sense of compassion and human understanding for those who appear before the judge?"

_	Judge Breese	All County Judges 2006	All Trial Judges 2006
Α	77%	62%	66%
В	15%	20%	18%
C	5%	7%	6%
D	1%	4%	3%
Fail		5%	5%
No Grade	2%	2%	2%
Average	3.7	3.3	3.4
Letter Grade	A-	В	B+

## 2a. How would you grade Judge Breese on "Giving participants an opportunity to be heard?"

	Judge Breese	All County Judges 2006	All Trial Judges 2006
Α	78%	68%	71%
В	17%	17%	16%
C	4%	6%	5%
D		3%	3%
Fail	1%	4%	3%
No Grade	1%	2%	2%
Average	3.7	3.5	3.5
Letter Grade	A-	B+	B+

### 2b. How would you grade Judge Breese on "Treating those involved in the case without bias?"

_	Judge Breese	All County Judges 2006	All Trial Judges 2006
Α	77%	66%	69%
В	15%	17%	16%
C	4%	6%	5%
D	2%	4%	3%
Fail	1%	5%	4%
No Grade	1%	3%	3%
Average	3.7	3.4	3.5
Letter Grade	A-	B+	B+

## 2c. How would you grade Judge Breese on "Treating fairly people who represent themselves?"

	Judge Breese	All County Judges 2006	All Trial Judges 2006
Α	51%	51%	49%
В	11%	13%	11%
C	2%	5%	4%
D		3%	2%
Fail	1%	4%	4%
No Grade	35%	25%	30%
Average	3.7	3.4	3.4
Letter Grade	Α-	B+	B+

# 2d. How would you grade Judge Breese on "Giving each side enough time to present his or her case?"

	Judge Breese	All County Judges 2006	All Trial Judges 2006
Α	75%	65%	68%
В	14%	17%	16%
C	3%	6%	5%
D	2%	3%	2%
Fail	1%	4%	3%
No Grade	5%	6%	5%
Average	3.7	3.5	3.5
Letter Grade	A-	B+	B+

3a. How would you grade Judge Breese on "Making sure participants understand the proceedings, and what's going on in the courtroom?"

	Judge Breese	All County Judges 2006	All Trial Judges 2006
Α	. 83%	70%	73%
В	. 12%	18%	16%
C	. 4%	6%	5%
D	. 1%	2%	2%
Fail		2%	2%
No Grade	. 1%	1%	1%
Average	3.8	3.5	3.6
Letter Grade		B+	B+

## 3b. How would you grade Judge Breese on "Using language that everyone can understand?"

_	Judge Breese	All County Judges 2006	All Trial Judges 2006
Α	83%	71%	74%
В	13%	19%	18%
C	3%	6%	5%
D	1%	2%	2%
Fail		2%	1%
No Grade	1%	1%	1%
Average	3.8	3.6	3.6
Letter Grade	A-	B+	B+

# 3c. How would you grade Judge Breese on "Speaking clearly so everyone in the courtroom can hear what's being said?"

	Judge Breese	All County Judges 2006	All Trial Judges 2006
Α	82%	73%	75%
В	12%	17%	16%
C	4%	6%	5%
D		2%	1%
Fail		2%	1%
No Grade	1%	1%	1%
Average	3.8	3.6	3.6
Letter Grade	A-	B+	B+

#### 4a. How would you grade Judge Breese on "Beginning court on time?"

	Judge Breese	All County Judges 2006	All Trial Judges 2006
Α	43%	52%	55%
В	31%	26%	26%
C	16%	11%	10%
D	6%	4%	3%
Fail	1%	3%	3%
No Grade	3%	4%	3%
Average	3.1	3.2	3.3
Letter Grade	В	В	В

#### 4b. How would you grade Judge Breese on "Maintaining appropriate control over proceedings?"

_	Judge Breese	All County Judges 2006	All Trial Judges 2006
Α	71%	69%	72%
В	20%	20%	18%
C	6%	6%	5%
D	2%	2%	2%
Fail		2%	1%
No Grade	1%	2%	2%
Average	3.6	3.6	3.6
Letter Grade	B+	B+	B+

### 4c. How would you grade Judge Breese on "Setting reasonable schedules for cases?"

	Judge Breese	All County Judges 2006	All Trial Judges 2006
Α	55%	56%	58%
В	26%	20%	19%
C	8%	7%	6%
D	2%	2%	2%
Fail	1%	2%	2%
No Grade	8%	13%	12%
Average	3.5	3.4	3.5
Letter Grade	B+	B+	B+

## 4d. How would you grade Judge Breese on "Being prepared for [his/her] cases?"

_	Judge Breese	All County Judges 2006	All Trial Judges 2006
Α	74%	63%	67%
В	15%	19%	17%
C	4%	6%	5%
D	1%	2%	2%
Fail	1%	3%	2%
No Grade	6%	7%	7%
Average	3.7	3.5	3.6
Letter Grade	A-	B+	B+

### 4e. How would you grade Judge Breese on "Managing court proceedings so that there is little wasted time?"

	Judge Breese	All County Judges 2006	All Trial Judges 2006
Α	60%	59%	61%
В	24%	23%	23%
C	8%	9%	8%
D	2%	3%	3%
Fail	3%	3%	3%
No Grade	3%	3%	3%
Average	3.4	3.4	3.4
Letter Grade	B+	B+	B+

## 5a. How would you grade Judge Breese on "Giving reasons for rulings?"

_	Judge Breese	All County Judges 2006	All Trial Judges 2006
Α	71%	59%	62%
В	13%	19%	18%
C	6%	7%	6%
D	1%	3%	3%
Fail	2%	4%	4%
No Grade	8%	7%	7%
Average	3.6	3.4	3.4
Letter Grade	B+	B+	B+

# 5b. How would you grade Judge Breese on "Willing to make decision without regard to possible outside pressure?"

_	Judge Breese	All County Judges 2006	All Trial Judges 2006
Α	63%	55%	58%
В	11%	16%	14%
C	5%	5%	5%
D	1%	3%	2%
Fail	3%	4%	3%
No Grade	17%	17%	17%
Average	3.6	3.4	3.5
Letter Grade	B+	B+	B+

## 5c. How would you grade Judge Breese on "Being able to identify and analyze relevant facts?"

	Judge Breese	All County Judges 2006	All Trial Judges 2006
Α	69%	60%	64%
В	13%	18%	16%
C	4%	6%	5%
D		3%	3%
Fail	3%	5%	4%
No Grade	11%	8%	8%
Average	3.6	3.4	3.4
Letter Grade	B+	B+	B+

## 6. How biased do you think Judge Breese is towards the defense or the prosecution?

		Judge Breese	All County Judges 2006	All Trial Judges 2006
_ <u></u>	5	1%	3%	2%
Toward Prosecution <b>K</b>	4		2%	1%
secut	3		3%	2%
d Pro	2	1%	3%	3%
owar	1	1%	6%	5%
	0 Neutral	90%	75%	78%
Se	-1	2%	3%	3%
Toward Defense	-2	1%	2%	2%
ward	-3		1%	1%
ß	-4	1%	1%	1%
IJ	-5	3%	2%	2%
	Average	-0.2	0.2	0.1

## 7. How lenient or harsh do you think the sentences handed down by Judge Breese are?

		Judge Breese	All County Judges 2006	All Trial Judges 2006
يم_	5		4%	3%
Harsh <b>Ā</b>	4	1%	2%	2%
Hal	3		2%	2%
	2	2%	3%	3%
	1		4%	4%
	0 Appropriate	82%	69%	71%
	-1	2%	5%	5%
	-2	3%	4%	4%
<u>t</u>	-3	2%	2%	2%
<b>S</b> Light	-4	1%	1%	1%
IJ	-5	7%	2%	2%
	Average	-0.5	0.1	0.1

### 12. Do you recommend that Judge Breese be retained in office or not be retained in office?

_	Judge Breese	All County Judges 2006	All Trial Judges 2006
Strongly Recommend Retain in office	92%	79%	82%
Somewhat Recommend Retain in office	. 4%	10%	9%
Somewhat Recommend Not Retain in office	2%	3%	3%
Strongly Recommend Not Retain in office	2%	7%	6%



#### <u>Methodology</u>

#### Sample:

The Colorado Judicial Department provided Talmey-Drake Research & Strategy. Inc. with all the names and addresses of people from its ICON data base who in the previous 12 months had likely been in each judge's courtroom who was up for retention in November 2006. These names and addresses where then supplemented from the Colorado District Attorney's database (Blackstone system) and the databases of jurors, court employees and sheriff's security.

The data was then combined and cleaned. Where there were more than 400 potential respondents, a random sample was drawn. Included in the data cleaning was the identification of potential respondents in the sample who had appeared in more than two judges' courtrooms. Due to concerns about respondent fatigue, no more than two questionnaires were intended to be sent to any one respondent—though there were a few instances where one respondent did receive more than two questionnaires. Where a person had been in more than two judges' courtrooms, the selection criteria for which judges he or she would be sent questionnaires was generally: first, for the judge in whose courtroom the potential respondent had been in most often, and two, the judge with the smallest sample of the judges in whose courtroom the potential respondent had been in.

#### Survey:

Starting in October 2005, each person in the sample database was mailed an initial questionnaire and an introductory letter with a postage-paid return envelope. Those who did not respond to the first questionnaire were then sent a sent a second questionnaire and letter, and in some cases reminder postcards. During this process, the sample was augmented for judges with a particularly low number of completed questionnaires.

**Questionnaire**: The questionnaire used in the 2006 Judicial Performance Survey asked respondents to use a grade of A, B, C, D, or F (Fail) to assess the judge's performance in five different areas. For attorney these areas were Case Management, Application and Knowledge of Law, Communications, Demeanor and Diligence, and for non-attorney respondents the five were Demeanor, Fairness, Communications, Diligence and Application of Law. These scores were then converted to a numerical value where A = 4, B = 3, C =2, D = 1 and Fail = 0. Copies of the questionnaires are included at the end of this report.

#### Response:

The response rate is calculated as the number of completed questionnaires divided by the number of eligible respondents who actually received a questionnaire. The following table shows the total number of questionnaires mailed, completed, non-responses & refusals, undeliverables and other responses. The table presents the overall response rate as well as the response rate by the different types of respondents.

Attorney Respondents	Total Sent	Completed	Refused/ Nonre- sponse	Unde- livered	<u>Other</u>	Response <u>Rate</u>
District Attorney	684	402	223	56	3	64.3%
Attorney For Defendant	5,159	2,760	1895	490	14	59.3%
Attorney for Plaintiff	1,925	1,023	689	206	7	59.8%
Unknown Attorney Type	963	436	418	107	2	51.1%
Attorney Total	8,731	4,621	3225	859	26	58.7%

Non-Attny Respondents	Total Sent	Completed	Refused/ Nonre- sponse	Unde- livered	<u>Other</u>	Response Rate
Law Enforcement	5,659	1,161	3,276	1,195	27	26.2%
Employee	1,307	600	489	205	13	55.1%
Defendant	31,391	3,658	17,494	10,124	115	17.3%
Plaintiff	7,688	1,449	4,699	1,506	34	23.6%
Juror	16,267	9,482	5,961	795	29	61.4%
Other	4,061	401	2,342	1,281	37	14.6%
Parole Officers	599	323	136	125	15	70.4%
Non-attorney Total	66,972	17,074	34,397	15,231	270	33.0%
Total	75,703	21,695	37,622	16,090	296	36.4%

A similar table showing the response count and cooperation rate for your survey is provided at the end of this methodology section.

#### Results:

The results of the Survey are in two main sections: Attorney Respondents and Non-attorney Respondents. Within each main section are three subsections graphs displaying average grades for each section and question, the percentage distribution of grades, and respondent comments.

**Graphs:** The graphs visually display the overall average numerical grades received for all grade questions, each section and each question compared to averages for all district or county judges, and all trial judges for which 2006 surveys were conducted. Questions relating to bias toward the defense or prosecution, sentencing and retention recommendation are also graphed.

**Percentage Distribution of Grades:** This section shows the percentage of each grade received on each question plus the bias, sentencing and retention questions. An average grade point for each graded question is computed and shown in the results section. A letter grade is also assigned to each grade point according to the following scale.

This section also includes two comparative columns of results: one comparative column shows the results for that question for all county or district judges (as appropriate) surveyed in 2006, along with a second comparative column showing the results for all trial judges in the 2006 survey.

**Comments:** Each respondent was encouraged to comment on the judge's performance. This section contains those comments.

### Sampling Error:

All sample surveys are subject to what is known as sampling error—the extent to which the results of the sample survey may differ from what would be obtained if the entire population being surveyed had been interviewed. The size of the sampling error is almost entirely due to the number of people interviewed for the survey and the variance of responses.

The table below shows the extent of sampling error (95%-confidence interval) for various sizes of random samples and sample percentage results.

		Sample Size										
	<u>25</u>	<u>50</u>	<u>100</u>	<u>150</u>	<u>200</u>	<u>300</u>						
Percentages near 10% or 90%	± 11.8%	± 8.3%	± 5.9%	± 4.8%	± 4.2%	± 3.4%						
Percentages near 20% or 80%	± 15.7%	± 11.1%	± 7.8%	± 6.4%	± 5.5%	± 4.5%						
Percentages near 30% or 70%	± 18.0%	± 12.7%	± 9.0%	± 7.3%	$\pm$ 6.4%	± 5.2%						
Percentages near 40% or 60%	± 19.2%	± 13.6%	± 9.6%	± 7.8%	± 6.8%	± 5.5%						
Percentages near 50%	$\pm$ 19.6%	± 13.9%	± 9.8%	± 8.0%	$\pm$ 6.9%	± 5.7%						

For example, suppose a reported percentage is 80% in a sample size of 150, then one could expect that 95% of the time that a random sample of the same size and collected the same way would include the true population percentage within the range of 80% plus or minus 6.4%.

Averages such as grade points also have a 95% confidence interval, however it is not so easily displayed in a table as confidence intervals about a percentage. Suffice it to say that the confidence interval about a score generally increases with smaller sample size.

### James B. Breese Responses by Type

	Total				Other Non-	-
Role Type	Sent	Completes	Refusals	Undeliverable	Responses	Rate
District Attorney	5	3	2	0	0	60.0%
Attorney For Defendant	40	9	28	3	0	24.3%
Unknown/Other Attorney Type	44	22	19	3	0	53.7%
Sub Total:	89	34	49	6	0	41.0%
Defendant	261	12	159	89	1	7.0%
Plaintiff	100	9	59	31	1	13.2%
Law Enforcement	153	19	115	19	0	14.2%
Employee	19	9	6	4	0	60.0%
Juror	169	105	57	6	1	64.8%
Other	226	9	138	79	0	6.1%
Sub Total:	928	163	534	228	3	23.3%
Grand Total:	1017	197	583	234	3	25.2%

-	
S	Keeping in mind your responses to each of the previous questions, how strongly do you recommend that Judge [Name] be retained in office, or no retained in office?
Į	Strongly recommend he be retained in office
	And why do you think that way about retaining or not retaining Jucanne?

Thank you for your time in completing this questionnaire. Please place it in the self-addressed, postage paid enveloped provided, and place it in the mail. Your participation in this survey is very much appreciated.

#### **Commission on Judicial Performance**

#### **Attorney Questionnaire**

### Evaluation of [Name of Judge]

Using a grade scale, where an "A" is excellent along with B, C, D or F for fail, please grade the judge on the following. (If you feel that you don not have experience with the judge in a specific area, or just don't know, please circle the number corresponding to "Don't Know/Not Applicable"—DK/NS).

	1						DK
<u>1.</u>	Case Management:	<u>A</u>	В	С	D	F	N/A
a.	Promptly making rulings during trial.	4	3	2	1	0	9
b.	Beginning court on time.	4	3	2	1	0	9
c.	Allotting appropriate amount of time for cases.	4	3	2	1	0	9
d.	Keeping cases moving according to schedule.	4	3	2	1	0	9
e.	[Civil only] <sup>1</sup> Assisting parties to reach agreement.	4	3	2	1	0	9
f.	Maintaining appropriate control over proceedings.	4	3	2	1	0	9
g.	Promptly ruling on pre-trial motions.	4	3	2	1	0	9
h.	Promptly issuing a decision on the case after trial.	4	3	2	1	0	9
i.	Setting reasonable schedules for cases.	4	3	2	1	0	9
							DK
2.	Application and Knowledge of Law:	Α	В	С	D	F	N/A
a.	Basing decisions on evidence and arguments.	4	3	2	1	0	9
b.	Giving reasons for rulings.	4	3	2	1	0	9
c.	[Civil only] <sup>1</sup> Issuing written findings of fact and law.	4	3	2	1	0	9
d.	Willing to reconsider error in fact or law.	4	3	2	1	0	9
e.	Having knowledge of relevant substantive law.	4	3	2	1	0	9
f.	Having knowledge of rules of procedure						
	and evidence.	4	3	2	1	0	9
g.	Being able to identify and analyze relevant facts.	4	3	2	1	0	9
h.	[Criminal only] <sup>2</sup> Issuing consistent sentences when						
	the circumstances are similar.	4	3	2	1	0	9
i.	Willing to make decisions without regard						
	to possible criticism.	4	3	2	1	0	9
j.	Making decisions without fear of being appealed.	4	3	2	1	0	9

<sup>&</sup>lt;sup>1</sup> Please answer questions 1e & 2c only if you have observed the judge in a civil case.

<sup>&</sup>lt;sup>2</sup> Please answer question 2h only if you have observed the judge in a criminal case.

3. a. b.	<u>Communications:</u> Speaking clearly. Makings sure all participants understand	<b>A</b>	<b>B</b>	<b>C</b>	<b>D</b>	<b>F</b>	<b>DK N/A</b> 9	6.	appr defe	opriate	numb	er how secution	biased	you thi	ink Juc		me] is t	ircling to oward the pletely			
	the proceedings.	4	3	2	1	0	9			toward			C	omplete Neutral				Bias toward Prosecution			
c.	Using understandable language.	4	3	2	1	0	9		Defense -					Neutrai			Prosecution				
									5	4	3	2	1	0	1	2	3	4	5		
4.	Demeanor:	Α	В	С	D	F	DK N/A	7.										ircling t			
a.	Giving proceedings a sense of dignity.	4	3	2	1	0	9										think the sentences I feel Judge /Name/				
b.	Treating everyone involved politely.	4	3	2	1	0	9									circle "(		. Judge [1 vame]			
c.	Having empathy with the parties involved.	4	3	2	1	0	9		_	ences		11	•	ppropri				Sente	nces		
d.	Treating participants with respect.	4	3	2	1	0	9		Too I					Sentenc				Too Harsh			
e.	Presenting a neutral presence on the bench.	4	3	2	1	0	9		<b>←</b> 5	4	3				1		3	4	<b>→</b> 5		
f.	Being consistent in [his/her] behavior	4	3	2	1	0	9		5	4	3	2	1	0	1	2	3	4	5		
g.	Conducting [his/her] courtroom in a neutral manner.	4	3	2	1	0	9	8.			iate we at woul			) Judge	: [Nam	e] in a	case an	d asked	you for		
h.	Giving all participants an opportunity to be heard.	4	3	2	1	0	9		auvi	ce, wiii	at wou	u you :	say:								
i.	Consistently applying laws and rules.	4	3	2	1	0	9														
j.	Not engaging in ex parte communications	4	3	2	1	0	9														
k.	Treating pro se parties fairly.	4	3	2	1	0	9														
							DK		-												
<u>5.</u>	Diligence:	<u>A</u>	В	С	D	F	N/A	9.	Wha	t would	d you sa	ıy are J	udge [	Vame]'s	streng	gths?					
a.	Making tough decisions when necessary.	4	3	2	1	0	9														
b.	Using good judgment in application of relevant law and rules.	4	3	2	1	0	9														
c.	Doing the necessary "homework" and being prepared for [his/her] cases.	4	3	2	1	0	9														
d.	Being willing to handle cases on the docket even when they are complicated and time consuming.	4	3	2	1	0	9	10.	And	what v	vould y	ou say a	are Jud	ge [Na	me]'s w	veaknes	ses?				
e.	Providing prompt access to the court	•	~	_	-	~	-														
	in emergency matters.	4	3	2	1	0	9														

#### [Continued on Back Page]

<sup>&</sup>lt;sup>1</sup> Please answer questions 6 & 7 only if you have observed the judge in a criminal case.

Keeping in mind your responses to each of the previous questions, how strongly do you recommend that Judge [Name] be retained in office, or not retained in office?											
Strongly recommend [he/she] be retained in office	5 4 3 2 1										
And why do you think that way about retaining or not retaining Judge [Name]?	- - - -										
	Strongly recommend [he/she] be retained in office										

Thank you for you time in completing this questionnaire. Please place it in the self-addressed, postage paid enveloped provided, and place it in the mail. Your participation in this survey is very much appreciated.

#### **Commission on Judicial Performance**

### Evaluation of [Name of Judge]

Using a grade scale, where an "A" is excellent along with B, C, D or F for fail, please grade the judge on the following. (If you feel that you don't have experience with the judge in a specific area, or just don't know, please circle the number corresponding to "Don't Know/Not Applicable"—DK/NA).

1. Demeanor:	Α	В	С	D	F	DK N/A
a. Giving court proceedings a sense of dignity.	4	3	2	1	0	9
b. Treating participants in the case politely and with respect.	4	3	2	1	0	9
c. Conducting [his/her] courtroom in a neutral manner.	4	3	2	1	0	9
d. Having a sense of compassion and human understanding for those who appear before [him/her].	4	3	2	1	0	9
2. Fairness:	Α	В	С	D	F	DK N/A
a. Giving participants an opportunity to be heard.	4	3	2	1	0	9
b. Treating those involved in the case without bias.	4	3	2	1	0	9
<ul><li>c. Treating fairly people who represent themselves.</li><li>d. Giving each side enough time to present his</li></ul>	4	3	2	1	0	9
or her case.	4	3	2	1	0	9
3. Communications:	Α	В	С	D	F	DK N/A
a. Makings sure participants understand the proceedings, and what's going on in the					•	1471
courtroom.	4	3	2	1	0	9
<ul><li>b. Using language that everyone can understand.</li><li>c. Speaking clearly so everyone in the courtroom</li></ul>	4	3	2	1	0	9
can hear what's being said.	4	3	2	1	0	9

4.	Diligence:	•					Α	В	С	D	F	DK N/A	8.	If a friend of yours was scheduled to appear before Judge [Name] as a party in either a civil or criminal case and asked you for advice, what
a.	Beginnin		t on tin	ne.			4	3	2	1	0	9		would you tell your friend about Judge /Name/?
b.	Maintain	0			rol over									
	procee		. 1				4	3	2	1	0	9		
c.	Setting r	easona	ble sch	edules	for cases		4	3	2	1	0	9		
d.	Being pr	epared	for /hi.	s/her/c	ases.		4 3	2	1	0	9			
e.	Managin	g court	t proce	edings	so that tl	nere is								
	little w			O			4	3	2	1	0	9		
													9.	What would you say are Judge [Name]'s strengths?
_	A 11 .1	C T						ь	_	_	_	DK		
	Application Giving references			Ince			<u>A</u>	<u> </u>	<u>C</u>	<u>ט</u>	<u>F</u>	<b>N/A</b>		
a.	_			_			4	5		1	U	9		
b.	0		ide pres		iout rega	ru to	4	3	2	1	0	9		
	D. 1				alwaa rala	want for	•	3	2	1	0	9		
c.	Denig ab	one to id	icitury a	and am	aryze reie	vani iac	15. 4	5		1	U	9		
													10.	And what would you say are Judge [Name]'s weaknesses?
6.	[]fx	zou we	re in I	ndae l	Name]'	e courtr	nom d	nrin	or a	crim	ninal	l case		
0.					this que									
					below, pl									
					nink Judg									
	pros	ecution	ı. If yo	u feel Ju	idge <b>[N</b> a	<i>meJ</i> is c	omplet	ely u	nbias	sed,	circle	e "0."		
		toward				pletely					as to			
	Defe	nse			Ne	utral 				Pro	oseci	ution		
	5	4	3	2	1	0 1	1 2	2	3		4	5	11.	Is there anything else that you would like to say about Judge [Name]?
7.	Π£	7011 W	ro in I	udaa l	Name]'.	0 0011###	room d		000	orin	inal	1 0000	_	
/ -					this que								_	
	<i>question.</i> ] On the scale below, please indicate by circling the appropriate number how lenient or how harsh you think the sentences generally handed													
	down by Judge /Name/ are. If you feel Judge													
	appr	opriate	senten	ces, circ	cle "0."									
		ences			Аррі	opriate				Se	nten	ces		
	Too I	Light			Sen	tences				То	o Ha	rsh		Continued on Rock Page

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