

Commission on Judicial Performance

The Honorable Stephen E. Howard

2014 Judicial Performance Survey Report 8th Judicial District





March 26, 2014

The Honorable Stephen E. Howard Larimer County Justice Center 201 La Porte Ave., Suite 100 Ft. Collins, CO 80521

Dear Judge Howard:

I am pleased to make available to you the attached copy of your 2014 Judicial Performance Survey Report. This report includes the survey results from three important stakeholder groups: 1) attorneys who have had cases in your court or who are knowledgeable about your judicial performance; 2) appellate judges; and 3) non-attorneys who have observed your performance in court or who have knowledge of your performance as a judge. In addition to this introduction, the report is divided into six main sections:

- 1. A brief summary of the results of the attorney and non-attorney surveys.
- 2. The numerical results of the survey of attorneys in both tabular and graphical form. In addition to the numerical results, this section also contains comments attorneys made about your judicial performance. In some instances the comments have been redacted to eliminate respondent identifying information.
- 3. The numerical results of the survey of appellate judges in tabular form, and any comments the justices and judges might have made about your judicial performance.
- 4. The numerical results of the survey of non-attorneys in both tabular and graphical form. In addition to the numerical results, this section also contains comments these respondents made on the subject of your judicial performance. In few instances the comments have been redacted to eliminate respondent identifying information.
- 5. The fifth section of the report discusses the methodology of the surveys.
- 6. The final section provides copies of the questions or questionnaires that were used for each survey.

If you have any questions about the methodology and how the survey was conducted, please feel free to contact me at 505-821-5454 or by email at <u>sanderoff@rpinc.com</u> (please put the words "Judicial Performance" in the subject line), and for any other questions you might have about the survey please call the Executive Director of the Office of Judicial Performance Evaluation, Kent Wagner, at 303-928-7779.

Best regards,

Brian Sanderoff

Brian Sanderoff

President

Summary of Results

Respondents rated judges on various questions using an A to F scale, in which the grades were then converted to numerical scores: A= 4, B=3, C=2, D=1 and F=0. An average score of 4.0 is the highest possible score and a 0.0 is the lowest possible score. On average, Judge Stephen E. Howard received an overall combined average grade of 3.44 in the 2014 Judicial Performance Survey. This is calculated by adding the overall average grade received from attorney respondents, 3.25, to the overall average grade received from non-attorney respondents, 3.62, divided by two.

The average combined grade for all district judges standing for retention in 2014 is 3.50 (not shown below).

Judge Howard Average Grades (All Years)								
	Combined Attorney Non-attorne							
Overall Grade	3.44	3.25	3.62					
Sample Size	-	78	123					

Table 1

The results presented in this report are based on data collected in 2008, 2009, 2010, 2011, 2012 and 2013. (See Methodology section for description of sampling process.) Table 2 shows Judge Howard's overall average grades for up to six years (for each year in which survey results are available.) Provisional judges will not have samples for the years prior to their appointment.

	Judge Howard Average Grades by Year									
	Combined	Atto	rney	Non-At	ttorney					
	Average	Average	Sample	Average	Sample					
Year	Score	Score	Size	Score	Size					
2008	NA	NA	NA	NA	NA					
2009	NA	NA	NA	NA	NA					
2010	NA	NA	NA	NA	NA					
2011	NA	NA	NA	NA	NA					
2012	3.39	3.26	37	3.52	57					
2013	3.47	3.24	41	3.70	66					
Overall	3.44	3.25	78	3.62	123					

Table 2

Comparison of Jurors vs. Non-Jurors Among Non-Attorney Population

Among the non-attorney population, jurors tend to grade judges much higher than non-jurors. The juror overall average grade for all district judges standing for retention in 2014 is 3.80, while the overall average grade awarded by non-jurors is 3.28. The effect of this is that judges with a higher percentage of jurors in their sample tend to have higher average grades in the non-attorney survey than those judges with a small percentage of jurors. The number of jurors in a judge's sample is, of course, closely related to the number of jury trials the judge presides over.

The table below shows Judge Howard's non-attorney results broken out by jurors and non-jurors. It also shows the overall average juror and non-juror grades for all district judges standing for retention in 2014 (see two columns on far right).

Average Grades for Jurors vs. Non-Jurors (All Years)									
Judge Howard							istrict ges*		
J	urors		Non	-Jurors	;				
Average	Sa	mple	Average	Sa	mple	Juror	Non-Juror		
Score	Size	%	Score	Size	%	Average	Average		
3.88	68	55%	3.28	55	45%	3.80	3.28		

Table 3

^{*} Includes only the District judges evaluated during this retention cycle.

Survey of Attorneys Regarding Judge Stephen E. Howard

(Sample Size 78)

L. L. Contract Harman							Average (0.0 t	to 4.0 scale
Judge Stephen E. Howard Sample Size = 78	Α	В	С	D	Fail	DK/NA	Stephen E. Howard	All Distri
Sample Size = 70	A	Ь		D	raii	DIVINA	Tiowaiu	Judges
Case Management:								
1a. Promptly issuing a decision on the case after trial.	34%	23%	4%	0%	7%	6 32%	3.14	3.44
1b. Maintaining appropriate control over proceedings.	47%	31%	11%	8%	19	6 1%	3.16	3.39
1c. Promptly ruling on pre-trial motions.	31%	34%	14%	1%	4%	6 16%	3.03	3.30
1d. Setting reasonable schedules for cases.	45%	38%	8%	1%	3%	6 5%	3.27	3.28
			Overa	all Cas	e Man	agement	3.15	3.35
Application and Knowledge of Law:								
2a. Being able to identify and analyze relevant facts.	45%	32%	11%	4%	3%	6 5%	3.19	3.29
2b. Basing decisions on evidence and arguments.	42%	28%	18%	7%	19	6 4%	3.07	3.17
2c. Willing to reconsider error in fact or law.	34%	31%	5%	5%	3%	6 22%	3.12	2.96
2d. Issuing consistent sentences when the circumstances are similar.	38%	32%	7%	2%	3%	6 18%	3.22	3.12
	Overall A	Applica	tion ar	nd Kno	wledg	ge of Law	3.15	3.14
Communications:								
3a. Making sure all participants understand the proceedings.	54%	34%	7%	0%	3%	6 3%	3.40	3.50
3b. Providing written communications that are clear, thorough and well reasoned.	42%	31%	8%	4%	3%	6 12%	3.20	3.30
			Ove	rall Co	ommu	nications	3.30	3.40
Demeanor:								
4a. Giving proceedings a sense of dignity.	62%	24%	9%	1%	19	6 1%	3.47	3.47
4b. Treating participants with respect.	69%	26%	3%	0%	19	6 1%	3.63	3.40
4c. Conducting the courtroom in a neutral manner.	55%	24%	14%	4%	19	6 1%	3.30	3.28
4d. Consistently applying laws and rules.	47%	28%	11%	5%	19	6 7%	3.23	3.22
				Ov	erall D	emeanor	3.41	3.34
Diligence:								
5a. Using good judgment in application of relevant law and rules.	50%	24%	12%	7%	3%	6 4%	3.17	3.16
5b. Doing the necessary "homework" and being prepared for cases.	43%	35%	8%	4%	3%	6 7%	3.20	3.34
	46%	26%	11%	0%	19	6 16%	3.37	3.43
5c. Being willing to handle cases on the docket even when they are complicated and time consuming.								

Note: Respondents rated judges on various questions using an A to F scale, in which the grades were then converted to numerical scores: A=4, B=3, C=2, D=1 and F=0. An average score of 4.0 is the highest possible score and a 0.0 is the lowest possible score. 'DK/NA' = Don't Know / Not Applicable.

^{*} Includes only the District judges evaluated during this retention cycle.

Would you say the judge is: Very biased in favor of the prosecution Somewhat biased in favor of the prosecution Completely neutral Somewhat biased in favor of the defense Very biased in favor of the defense 5% 2	Survey of Attorneys Regarding District Judges								
Would you say the judge is: Very biased in favor of the prosecution Somewhat biased in favor of the prosecution Completely neutral Somewhat biased in favor of the defense Very biased in favor of the defense Somewhat biased biased biased biased b			Percen	tage					
Very biased in favor of the prosecution Somewhat biased in favor of the prosecution Completely neutral Somewhat biased in favor of the defense Very biased in favor of the defense Very biased in favor of the defense		Judge Stephen E. Howard	•	All District Judges*					
Somewhat biased in favor of the prosecution Completely neutral Somewhat biased in favor of the defense Very biased in favor of the defense 5% 2	Would you say the judge is:								
Completely neutral 35% 49 Somewhat biased in favor of the defense 18% 59 Very biased in favor of the defense 5% 29		Very biased in favor of the prosecution	2%	11%					
Somewhat biased in favor of the defense 18% Somewhat biased in favor of the defense 5% 2		Somewhat biased in favor of the prosecution	n 37%	27%					
Very biased in favor of the defense 5% 2		Completely neutra	35%	46%					
,		Somewhat biased in favor of the defense	18%	9%					
Don't know or not ours 20/		Very biased in favor of the defense	e 5%	2%					
Don't know of not sure 5% 5		Don't know or not sure	e 3%	5%					

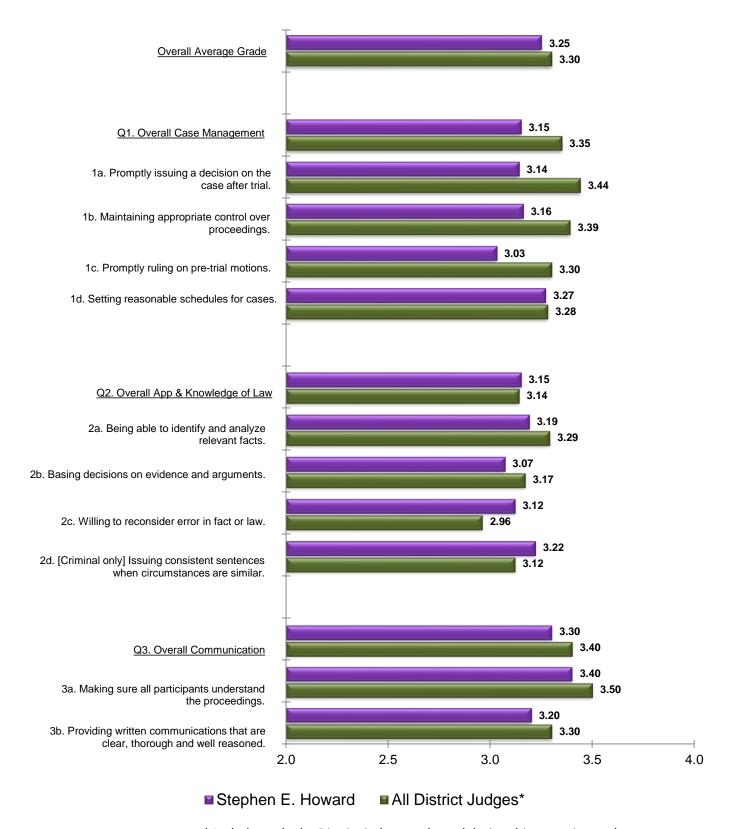
How strongly do you recommend that the Judge be retained in office, or not be retained in office?

Strongly recommend retain	42%	56%
Recommend retain	38%	24%
Neither recommend nor not recommend retain	9%	8%
Recommend not retain	8%	5%
Strongly recommend not retain	3%	6%
Total Retain	80%	80%
Neither	9%	8%
Total Not Retain	11%	11%

^{*} Includes only the District judges evaluated during this retention cycle.

Survey of Attorneys Regarding District Judges

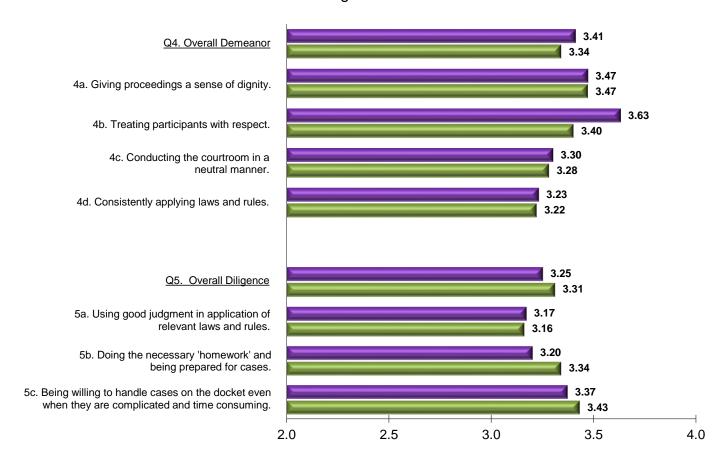
Average Grades



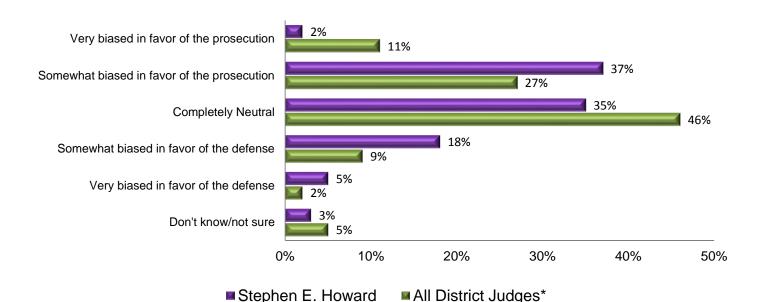
^{*} Includes only the District judges evaluated during this retention cycle.

Survey of Attorneys Regarding District Judges

Average Grades



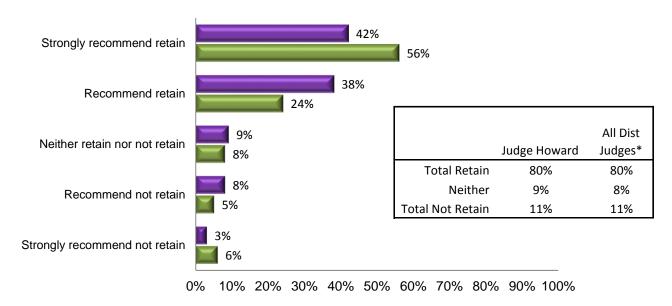
Biased in favor of prosecution/defense.



^{*} Includes only the District judges evaluated during this retention cycle.

Survey of Attorneys Regarding District Judges

How strongly do you recommend that Judge Howard be retained or not retained in office?



■ Stephen E. Howard ■ All District Judges*

^{*} Includes only the District judges evaluated during this retention cycle.

Survey of Appellate Judges Regarding Judge Stephen E. Howard

(Sample Size 16)

Survey of Appellate Judges Regarding District Judges								
Judge Stephen E. Howard							Avera	ige
Judge Otophen E. Howard								All District
Evaluations of Judge Howard = 16	٨	Ь		_	Eoil	No Crodo	Stephen E. Howard	Judges*
	Α	B	C	ט	Fall	Grade	noward	

Judge Howard in terms of overall performance as a judge.

6% 6% 0% 0% 0% 88%

3.50

3.46

^{*} Includes only the District judges evaluated during this retention cycle.

Survey of Non-Attorneys Regarding Judge Stephen E. Howard

(Sample Size 123)

Survey of Non-Attorneys	s Reg	gardi	ng [Distr	ict J	udges	3	
landers Ofersham F. Harrand							Average (0.0	to 4.0 scale)
Judge Stephen E. Howard Sample Size = 123	Α	В	С	D	Fail	DK/NA	Stephen E. Howard	All District Judges*
1. Demeanor:								
Giving court proceedings a sense of dignity.	80%	9%	7%	2%			3.66	3.72
1b. Treating participants in the case politely and with respect.	82%	11%	3%	1%			3.74	3.73
1c. Conducting the courtroom in a neutral manner.	76%	13%	3%	2%			3.55	3.67
1d. Having a sense of compassion and human understanding for those who appear before the judge.	78%	13%	2%	3%	2%	2%	3.64	3.62
				Ov	erall De	emeanor	3.65	3.69
2. Fairness:								
2a. Giving participants an opportunity to be heard.	79%	11%	2%	4%	2%	2%	3.66	3.70
2b. Treating those involved in the case without bias.	76%	9%	5%	1%	5%	4%	3.57	3.66
2c. Treating fairly people who represent themselves.	50%	12%	2%	0%	2%	35%	3.62	3.68
2d. Giving each side enough time to present his or her case.	73%	12%	4%	0%	3%	7%	3.63	3.70
				0	verall I	airness	3.62	3.69
3. Communications:								
3a. Making sure participants understand the proceedings, and what's going on in the courtroom.	80%	14%	2%	2%	2%	1%	3.70	3.74
3b. Using language that everyone can understand.	77%	17%	4%	1%	2%	0%	3.66	3.75
3c. Speaking clearly so everyone in the courtroom can hear what's being said.	80%	16%	2%	1%	2%	0%	3.72	3.78
-			Ove	erall Co	ommun	ications	3.69	3.76
4. Diligence:								
4a. Beginning court on time.	67%	21%	3%	3%	2%	2%	3.52	3.61
4b. Maintaining appropriate control over proceedings.	78%	13%	4%	1%	2%	2%	3.66	3.76
4c. Setting reasonable schedules for cases.	63%	20%	3%	3%	2%	9%	3.55	3.67
4d. Being prepared for cases.	79%	9%	3%	1%	2%	7%	3.73	3.73
4e. Managing court proceedings so that there is little wasted time.	62%	24%	5%	3%	2%	3%	3.44	3.61
				O	verall D	iligence	3.58	3.68
5. Application of Law:								
5a. Giving reasons for rulings.	68%	12%	3%	2%	3%	11%	3.56	3.63
5b. Willing to make decision without regard to possible outside pressure.	63%	12%	4%	2%			3.54	3.67
5c. Being able to identify and analyze relevant facts.	68%	13%	4%	1%	4%	10%	3.55	3.64
			Over	all App	licatio	n of Law	3.55	3.65
			Over	all Av	erage (Grade:	3.62	3.69

Note: Respondents rated judges on various questions using an A to F scale, in which the grades were then converted to numerical scores: A=4, B=3, C=2, D=1 and F=0. An average score of 4.0 is the highest possible score and a 0.0 is the lowest possible score. 'DK/NA' = Don't Know / Not Applicable.

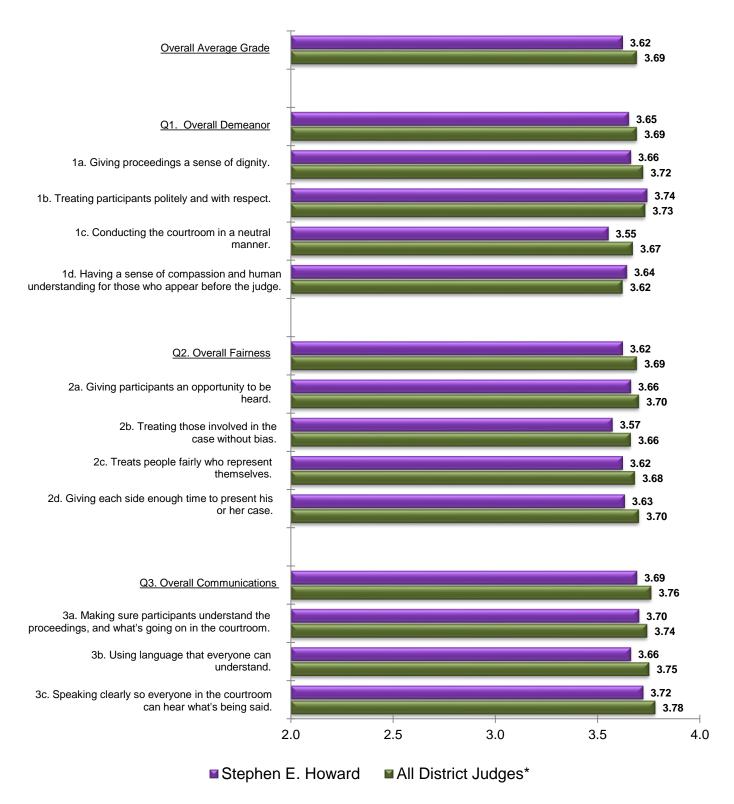
^{*} Includes only the District judges evaluated during this retention cycle.

Survey of Non-Attorneys	Regarding District Judge	S	
		Percen	itage
Judge Stephen E. Hov	ward	Stephen E. Howard	All District Judges*
6. Average Bias			
[Please see the questionnaire at the end of report for question wording.]	Biased in favor of the prosecution tota Competely neutra Biased in favor of the defense tota	l 82%	8% 86% 7%
[A positive average indicates bias toward prosecution, and a negative average indicates a bias toward the defense.]	Average	0.09	0.05
7. Average Sentencing			
[Please see the questionnaire at the end of report for question wording.]	Harsh sentencing tota Competely neutra Lenient sentencing tota	I 76%	8% 82% 11%
[A positive average indicates sentences are harsh, and a negative average indicates sentences are lenient.]	Average	0.16	0.01
How strongly do you recommend that the Judge be retained, or not be office?	e retained in		
	Strongly recommend retain Recommend retain		75% 13%
Neitl	ner recommend nor not recommend retain		6%
	Recommend not retain	1%	2%
	Strongly recommend not retain	5%	4%
	Total Retair	92%	88%
	Neithe	1	6%
	Total Not Retain	n 6%	6%

^{*} Includes only the District judges evaluated during this retention cycle.

Survey of Non-Attorneys Regarding District Judges

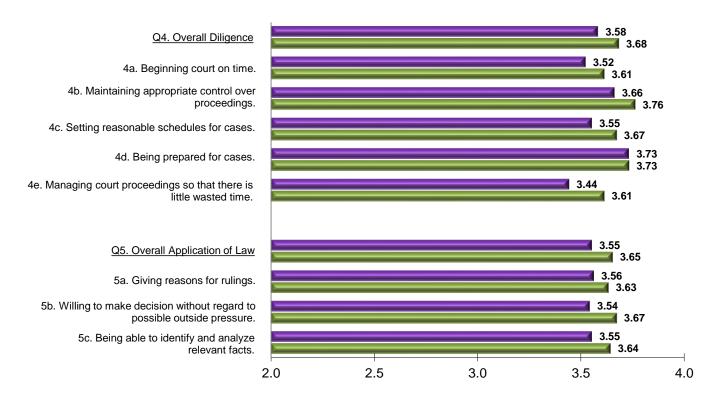
Average Grades



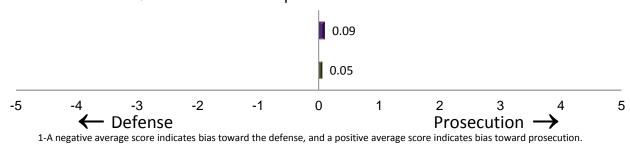
^{*} Includes only the District judges evaluated during this retention cycle.

Survey of Non-Attorneys Regarding District Judges

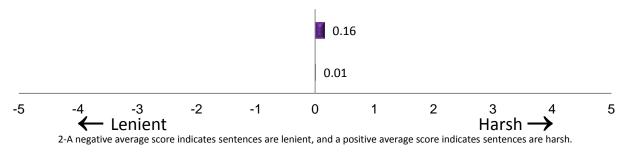
Average Grades



Q6 Biased in favor of prosecution/defense.1



Q7 Lenience or Harshness in Sentencing.2

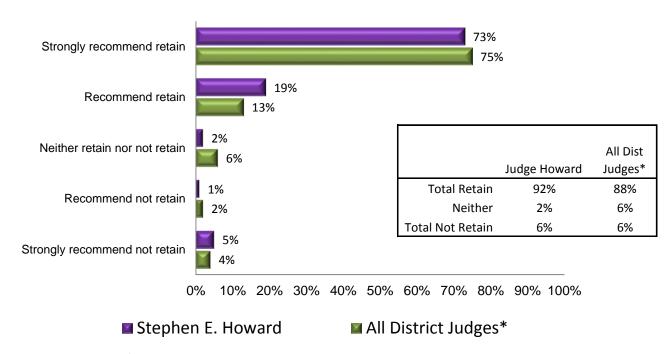


■ Stephen E. Howard ■ All District Judges*

^{*} Includes only the District judges evaluated during this retention cycle.

Survey of Non-Attorneys Regarding District Judges

How strongly do you recommend that Judge Howard be retained or not retained in office?



^{*} Includes only the District judges evaluated during this retention cycle.



Methodology

The results shown in the 2014 Judicial Performance Survey Report are based on three surveys: The Survey of Attorneys Regarding Trial Judges, the Survey of Appellate Judges Regarding District Judges, and the Survey of Non-Attorneys Regarding Trial Judges. Below is a description of the methodology used in the three surveys.

I Attorneys Regarding District Judges

a. Sample:

Research & Polling, Inc. received case data with the names of attorneys who had likely been in each judge's courtroom from the following primary sources:

- Colorado Judicial Department
- Colorado District Attorneys' Council
- Colorado Public Defender's Office
- Denver County Courts
- District Attorney's Office, Second Judicial District (Denver)

The data from these different sources are combined, duplicates removed, and addresses corrected.

Only judges that are due to receive a retention evaluation in 2014 were evaluated during this reporting cycle. The intent was to increase the number of completed attorney evaluations for each judge by excluding those not due to receive a retention evaluation in 2014. The number of possible judges that attorney respondents could evaluate was 10.

Attorneys are first mailed a letter inviting them to complete the survey online. The letter provides the link to the online survey, as well as a unique password to access the survey. Approximately one week later, attorneys are sent an email invitation to complete the online survey, which also provides the Web address and their unique password. About a week after the first email is sent, a reminder email is sent, providing the same information. Potential respondents who do not complete the survey after the second email are then telephoned and asked to either complete the survey by phone, or to complete it online.

Since 2010, the Judicial Performance Survey reports are based on a moving average, or rolling sample, of data collected over a period of time equal to the justice's or judge's term of office: ten years for a Supreme Court justice, eight years for a COA judge, six years for a district judge, and four years for a county judge. To use a district judge as an example: as survey data is collected it is pooled together for six years. After six years, as new data is added to the judge's survey results, the oldest data in the pool is deleted.

b. Questions:

Respondents evaluated judges on 17 aspects of judicial performance using a grade scale of A, B, C, D, or F. (See Questionnaire section.) These grades were then converted to a numerical score where A = 4, B = 3, C = 2, D = 1 and Fail = 0. The A through F scale was chosen because it is almost universally recognized and understood. This makes it easy for respondents to complete their questionnaire, and for the public to interpret the results.

Respondents were also asked if they considered the judge biased toward the defense or prosecution in criminal cases. In a final question, respondents were asked to indicate how strongly they would recommend that the judge be retained or not retained in office. For this evaluation cycle, the "Don't know enough to make a recommendation" response category was excluded from the retention question.

c. Analysis:

The Attorneys Regarding District Judges section first shows a table of the percentage distribution for each of the A through F questions, including "don't know/not applicable" responses. The next column to the right shows the judge's average grade for each question. For comparison purposes, averages were also computed for all district judges standing for retention in 2014 and are shown in the furthest right column on the page. Tables showing the percentage distribution for all questions for all district retention judges are located at the end of this methodology section.

The overall question averages are calculated by adding up the averages for each question and dividing by the number of questions.

The next table shows the percentage distribution of the responses to the question about recommending retention. The first column of percentages is for the report-judge and the second column displays the percentages for all district retention judges.

The next page displays the question averages in horizontal bar-graph form. The percentage distribution to the retention question is then presented in the graph on the next page.

The last part of the Attorneys Regarding District Judges section of the report lists the comments the attorneys made about the judge's strengths and weaknesses.

d. Comments:

Respondents were also asked what they considered to be the judge's strengths and weaknesses. By statute, these comments are confidential and only provided to the judge and the District Commission on Judicial Performance. They are not released to the public when the rest of the report is released. Before being given to the judge and the Commission, an attempt is made to redact all respondent identifying information from the comments.

The number to the left of each comment refers to the same attorney respondent in both the strengths section and the weaknesses section.

Most spelling and typographical errors have been corrected.

e. <u>Cooperation Rate:</u>

The overall cooperation rate for the Attorneys Regarding Trial Judges Survey is calculated as the number of completed survey evaluations divided by the number of possible evaluations resulting in an overall response rate of 47.0% for district judges and 40.5% for county judges. An equivalent response rate for an individual judge is computed in the same manner. Undeliverable surveys have been excluded from the cooperation rates.

II Appellate Judges Regarding District Judges

a. Sample:

Twenty-seven appellate judges (Supreme Court and Court of Appeals) were sent a questionnaire asking them to evaluate the district judges eligible to stand for retention in November 2014.

b. Questions:

The questionnaire consisted of one question about each district judge concerning overall performance (see Questionnaire section). The A through F responses were converted to a numerical scores where A = 4, B = 3, C = 2, D = 1 and Fail = 0.

c. Analysis:

The Appellate Judges Regarding District Judges section shows a table of the percentage distribution for the one question, including "don't know/not applicable" responses. The next column to the right shows the judge's average grade for that question. For comparison purposes, the average grade was also computed for all district judges eligible to stand for retention in 2014 and is shown in the furthest right column on the page.

The second part of the Appellate Judges Regarding District Judges lists the judges' and justices' comments, if any.

d. Comments:

In addition to the A through F questions, the appellate judge respondents were given the opportunity to write a comment about each district judge. By statute, these comments are confidential and only provided to the district judge and the District Commission on Judicial Performance. They are not released to the public when the rest of the report is released. Before being given to the district judge and the Commission, an attempt is made to redact all respondent identifying information from the comments. An effort has been made to correct spelling and typographical errors.

e. Cooperation Rate:

In 2014, a questionnaire was sent to 27 Supreme Court justices and Court of Appeals judges. Sixteen questionnaires were returned, though not all 16 showed grades for every district judge.

III Non-Attorneys Regarding District Judges

a. Sample:

Research & Polling, Inc. received case data with the names of non-attorneys who had likely been in each judge's courtroom from the following primary sources:

- Colorado Judicial Department
- Colorado District Attorneys' Council
- Colorado Public Defender's Office
- Denver County Courts
- District Attorney's Office, Second Judicial District (Denver)

The data from these different sources are combined, duplicates removed, and addresses corrected.

Only the judges standing for retention in 2014 were evaluated. The intent was to increase the number of completed non-attorney evaluations for each retention judge by excluding those not standing for retention.

All non-attorneys with courtroom experience were surveyed (i.e. court employees, court interpreters, probation officers, witnesses, law enforcement, jurors, crime victims, etc.). The only exception to this were the criminal defendants and civil litigants for which RPI selected a random sample.

Court staff, probation officers, and court interpreters were asked to complete the survey online. They are sent an email invitation to complete the online survey, which also provides the Web address and their unique password. About a week after the first email is sent, a reminder email is sent, providing the same information.

Other non-attorneys were surveyed via standard mail. First, they were mailed an initial postcard informing the recipient that he or she would be receiving a questionnaire. Two to three weeks after the postcard was mailed, the potential respondent was sent a personalized introductory letter and a questionnaire with a postage-paid return envelope. If the person did not respond, a second questionnaire and letter were sent approximately four weeks later. Questionnaires are barcoded, and if a respondent mailed back two questionnaires, the second one was deleted from the data file.

Since 2010, the non-attorney section of the Judicial Performance Survey reports have been based on a moving average, or rolling sample, of survey results collected over a period of time equal to the judge's term of office: six years for a district judge and four years for a county judge. To use a district judge as an example: as survey data is collected it is pooled together for six years. After six years, as new data is added to the judge's survey results, the oldest data in the pool is deleted.

b. Questions:

Respondents evaluated judges on 19 aspects of judicial performance using a grade scale of A, B, C, D, or F. (See Questionnaire section.) These grades were then converted to a numerical score where A = 4, B = 3, C = 2, D = 1 and Fail = 0. The A through F scale was chosen because it is almost universally recognized and understood. This makes it easy for respondents to complete their questionnaire, and for the public to interpret the results.

Respondents were also asked if they considered the judge biased toward the defense or prosecution in criminal cases. In a final question, respondents were asked to indicate how strongly they would recommend that the judge be retained or not retained in office.

A copy of the questionnaire is included in the last section of this report.

c. Analysis:

The Non-Attorneys Regarding District Judges section first shows a table of the percentage distribution for each of the A through F questions, including "don't know/not applicable" responses. The next column to the right shows the judge's average grade for each question. For comparison purposes, averages were also computed for all district judges standing for retention in 2014 and are shown in the furthest right column on the page. Tables showing the percentage distribution for all questions for all district retention judges are located at the end of this methodology section.

The overall question averages are calculated by adding up the averages for each question and dividing by the number of questions.

The next table shows the percentage distribution of the responses to the questions about prosecution or defense bias and recommending retention. The first column of percentages is for the report-judge and the second column displays the percentages for all district retention judges.

The next page displays the question averages in horizontal bar-graph form. The percentage distribution of the prosecution-defense bias and retention questions are then presented in the graph on the next page.

The last part of the Non-Attorneys Regarding District Judges section of the report lists the comments the non-attorneys made about the judge's strengths and weaknesses.

d. Comments:

In addition to the A through F questions, non-attorney respondents were asked what they considered to be the judge's strengths and weaknesses. By statute, these comments are confidential and only provided to the judge and the District Commission on Judicial Performance. They are not released to the public when the rest of the report is released. Before being given to the judge and the Commission, an attempt is made to redact all respondent identifying information from the comments.

The number to the left of each comment refers to the same non-attorney respondent in both the strengths section and the weaknesses section.

e. Cooperation Rate:

The estimated cooperation rate for the non-attorney survey is calculated as the number of completed questionnaires divided by the number of eligible respondents who actually received a questionnaire. The following table shows the total number of questionnaires mailed, completed, non-responses and refusals, undeliverables, and other responses. The table presents the estimated overall cooperation rate as well as the cooperation rate by the different types of respondents. The true cooperation rates are likely higher than shown because of the percentage of people who were mailed questionnaires about judges with whom they may not have had sufficient experience. This is due, in part, to many cases being disposed of without the parties having appeared in court, as well as in the case of law enforcement, the data includes all those who were subpoenaed for a case, not just those who appeared.

A table of the response counts by respondent type for Judge Howard is shown on the following page, and on the next page is a table of the overall cooperation rates for both the Attorney and Non-Attorney Regarding District Judges surveys for all district judges.

Judge Stephen E. Howard Judge Response Counts by Type of Respondent

Cole Type	Total Sent	No Response	Undeliverable/ Not Applicable	Other Non- Responses	Completes	Coop Rate
attorneys						
<u>Criminal</u>						
District Attorneys	51	27	10	0	14	34.1%
Defense Attorneys	86	30	29	0	27	47.4%
Other Attorneys Criminal	57	32	3	0	22	40.7%
Civil						
Attorneys for Litigants	7	4	0	0	3	42.9%
Other Attorneys Civil	31	14	5	0	12	46.2%
Total Attorneys	232	107	47	0	78	42.2%
lon-attorneys						
<u>Criminal</u>						
Witness	93	59	17	4	13	17.1%
Law Enforcement	116	80	23	6	7	7.5%
Defendant	420	201	190	2	27	11.7%
Civil						
Litigant	14	6	7	0	1	14.3%
<u>Jurors</u>	122	47	7	0	68	59.1%
Employees, including Interpreters	11	4	0	0	7	63.6%
Total Non-attorneys	776	397	244	12	123	23.1%
Grand Total:	1008	504	291	12	201	28.0%

Note: "Undeliverable/Not Applicable" surveys are removed from the "Total Sent" prior to calculating the cooperation rate.

Ō	Grand Total:	72101	33508	16432	1004	21157	38.0%
Total No	on-attorneys	56614	26027	15066	1004	14517	34.9%
Probation Officers		65	19	0	5	41	63.1%
Employees, including Inter	<u>preters</u>	1120	450	172	21	477	50.3%
<u>Jurors</u>		17789	7033	1065	254	9437	56.4%
Other		221	78	56	8	79	47.9%
Witness		122	51	34	3	34	38.6%
Litigant		8137	4580	1905	149	1503	24.1%
<u>Civil</u>							
Defendant		17993	7871	8866	117	1139	12.5%
Law Enforcement		5118	2861	1236	140	881	22.7%
Other		58	32	13	3	10	22.2%
Witness		5936	3024	1701	304	907	21.4%
Victim		55	28	18	0	9	24.3%
on-attorneys <u>Criminal</u>							
Total At	torneys	15487	7481	1366	0	6640	47.0%
GAL		34	11	2	0	21	65.6%
Other Attorneys Civil		4136	1945	378	0	1813	48.2%
Attorneys for Litigant		3667	1426	237	0	2004	58.4%
<u>Civil</u>							
Other Attorneys Crim	ninal	164	88	10	0	66	42.9%
Defense Attorneys		4381	2309	386	0	1686	42.2%
District Attorneys		3105	1702	353	0	1050	38.2%
Criminal							
torneys							
		Total Sent	No Response	Undeliverable/ Not Applicable	Other Non- Responses	Completes	Cooperat Rate
rotal Nespon	ise Counts	ву гур	e of Res	pondent for <i>i</i>	All DISTIIC	et Juage	S"

Note: "Undeliverable/Not Applicable" surveys are removed from the "Total Sent" prior to calculating the cooperation rate.

^{*} Includes only the District judges evaluated during this retention cycle.

Survey of Attorneys F	Regar	ding	Dist	rict	Judg	ges	
All District Judges*							
Sample Size = 6640	Α	В	С	D	Fail	DK/NA	Average Grade (0.0 to 4.0 scale)
Coco Monogomonti							
Case Management: 1a. Promptly issuing a decision on the case after trial.	50%	20%	6%	2%	1%	20%	3.44
1b. Maintaining appropriate control over proceedings.	60%	24%	9%	3%	2%	2%	3.39
Promptly ruling on pre-trial motions.	48%	26%	9%	3%	2%	12%	3.30
1d. Setting reasonable schedules for cases.	53%	27%	9%	4%	3%	4%	3.28
Tu. Detting reasonable scriedules for cases.	3370	21 /0				gement	3.35
					·		
Application and Knowledge of Law: 2a. Being able to identify and analyze relevant facts.	55%	25%	10%	4%	3%	2%	3.29
2b. Basing decisions on evidence and arguments.	52%	24%	11%	6%	4%	3%	3.17
Willing to reconsider error in fact or law.	36%	19%	10%	6%	6%	24%	2.96
2d. Issuing consistent sentences when the circumstances are	41%	26%	11%	5%	4%	14%	3.12
similar.	2	A I'		-1.16		-61	2.44
•	overall .	Аррпса	ition an	ia Kilov	vieage	of Law	3.14
. Communications:							
3a. Making sure all participants understand the proceedings.	63%	24%	7%	2%	1%	3%	3.50
3b. Providing written communications that are clear, thorough and well reasoned.	51%	23%	9%	4%	2%	10%	3.30
			Ove	rall Co	mmuni	cations	3.40
. Demeanor:							
4a. Giving proceedings a sense of dignity.	67%	20%	7%	3%	3%	1%	3.47
4b. Treating participants with respect.	66%	17%	8%	4%	4%	1%	3.40
4c. Conducting the courtroom in a neutral manner.	60%	19%	9%	5%	5%	2%	3.28
4d. Consistently applying laws and rules.	54%	22%	10%	5%	4%	5%	3.22
The Control of the Prince of the Control of the Con						meanor	3.34
. Diligence:							
5a. Using good judgment in application of relevant law and	51%	25%	11%	6%	4%	2%	3.16
rules.	J1/0	ZJ /0	11/0	U /0	+ /0	∠ /0	5.10
5b. Doing the necessary "homework" and being prepared for cases.	57%	23%	9%	4%	3%	5%	3.34
5c. Being willing to handle cases on the docket even when they are complicated and time consuming.	55%	18%	6%	3%	2%	15%	3.43
				Ove	erall Di	ligence	3.31
			Overa	II Ave	rage G	rade:	3.30

Note: Respondents rated judges on various questions using an A to F scale, in which the grades were then converted to numerical scores: A= 4, B=3, C=2, D=1 and F=0. An average score of 4.0 is the highest possible score and a 0.0 is the lowest possible score. 'DK/NA' = Don't Know / Not Applicable.

^{*} Includes only the District judges evaluated during this retention cycle.

Survey of Attorneys Regarding District Judges	
All District Judges*	Average Grade (0.0 to 4.0 scale)
Would you say the judge is:	
Very biased in favor of the prosecution	11%
Somewhat biased in favor of the prosecution	27%
Completely neutral	46%
Somewhat biased in favor of the defense	9%
Very biased in favor of the defense	2%
Don't know or not sure	5%

How strongly do you recommend that the Judge be retained in office, or not be retained in office?

Strongly recommend retain	56%
Recommend retain	24%
Neither recommend nor not recommend retain	8%
Recommend not retain	5%
Strongly recommend not retain	6%
Total Retain	80%
Neither	8%
Total Not Retain	11%

^{*} Includes only the District judges evaluated during this retention cycle.

Survey of Non-Attorneys	s Keç	jardi	ng ט	ISTI	CT JL	lages	
All District Judges*		T					
Sample Size = 14517	Α	В	С	D	Fail	DK/NA	Average Grade (0.0 to 4.0 scale)
. Demeanor:							
1a. Giving court proceedings a sense of dignity.	81%	13%	3%	1%	1%	1%	3.72
1b. Treating participants in the case politely and with respect.	83%	10%	3%	1%	2%	0%	3.73
1c. Conducting the courtroom in a neutral manner.	81%	11%	3%	2%	3%	1%	3.67
1d. Having a sense of compassion and human understanding for those who appear before the judge.	77%	13%	3%	2%	3%	2%	3.62
ioi inoco uno appear sororo uno jaago.				Ove	rall De	meanor	3.69
2. Fairness:							
2a. Giving participants an opportunity to be heard.	81%	11%	3%	1%	2%	1%	3.70
2b. Treating those involved in the case without bias.	80%	11%	3%	2%	3%	2%	3.66
2c. Treating fairly people who represent themselves.	53%	6%	2%	1%	2%	36%	3.68
2d. Giving each side enough time to present his or her case.	79%	11%	3%	1%	2%	3%	3.70
				Ov	erall F	airness	3.69
3. Communications:							
3a. Making sure participants understand the proceedings, and what's going on in the courtroom.	82%	11%	3%	1%	1%	1%	3.74
3b. Using language that everyone can understand.	82%	13%	3%	1%	1%	1%	3.75
3c. Speaking clearly so everyone in the courtroom can hear what's being said.	84%	11%	3%	1%	1%	1%	3.78
			Ove	rall Co	mmuni	cations	3.76
I. Diligence:							
4a. Beginning court on time.	71%	19%	5%	1%	1%	2%	3.61
4b. Maintaining appropriate control over proceedings.	83%	11%	3%	1%	1%	1%	3.76
4c. Setting reasonable schedules for cases.	72%	13%	4%	1%	2%	9%	3.67
4d. Being prepared for cases.	80%	10%	3%	1%	2%	5%	3.73
 Managing court proceedings so that there is little wasted time. 	73%	17%	5%	2%	2%	2%	3.61
				Ove	erall Di	ligence	3.68
5. Application of Law:							
5a. Giving reasons for rulings.	73%	13%	4%	1%	3%	7%	3.63
5b. Willing to make decision without regard to possible outside pressure.	68%	9%	2%	1%	2%	17%	3.67
5c. Being able to identify and analyze relevant facts.	75%	11%	3%	2%	3%	7%	3.64
			Overa	II Appl	ication	of Law	3.65
			Overs	ıll Ave	rane (Prado:	3.69

Note: Respondents rated judges on various questions using an A to F scale, in which the grades were then converted to numerical scores: A= 4, B=3, C=2, D=1 and F=0. An average score of 4.0 is the highest possible score and a 0.0 is the lowest possible score. 'DK/NA' = Don't Know / Not Applicable.

^{*} Includes only the District judges evaluated during this retention cycle.

Survey of Non-Atto	rneys Regarding District Judges					
All District Judges*						
i. How biased do you think the Judge is toward the defense	e or prosecution?					
[Please see the questionnaire at the end of report for question wording.]	Biased in favor of the prosecution total Competely neutral Biased in favor of the defense total	8% 86% 7%				
	Average	0.05				
	Competely neutral Lenient sentencing total Average	82% 11% 0.01				
low strongly do you recommend that the Judge be retained	d, or not be retained in					
ffice?						
	Strongly recommend retain Recommend retain Neither recommend nor not recommend retain Recommend not retain Strongly recommend not retain	75% 13% 6% 2% 4%				
	Total Retain Neither Total Not Retain	88% 6% 6%				

^{*} Includes only the District judges evaluated during this retention cycle.

Survey of Appellate Judges Regarding District	Jud	ges				
All District Judges*						
Sample Size = 16	Α	В	С	D	Fail	DK/ NA

All district judges eligible to stand for retention in 2014.

23% 16% 2% 1% 0% 58%



Colorado Judicial Performance Attorneys Regarding Trial Judges Survey Questions

_	Which of the following types of cases have you observed all that apply. (Only respondents who indicate they have observed asked question 2d and the "bias" question between 5 and 6.)							le
	Civil			1				
	Criminal other than traffic			2				
	Traffic							
	Domestic							
	Juvenile Probate							
	Other							
	Using a grade scale, where an "A" is excellent along with please grade Judge <i>[Last Name]</i> on the following. If, for you feel that you do not have enough information to gracheck DK/NA for Don't Know/Not Applicable.	or a specif	īc qu	estio	1			
<u>1. Ca</u>	se Management:							
a.	Promptly issuing a decision on the case after trial.	A	В	С	D	F	DK/NA	
b.	Maintaining appropriate control over proceedings.	Α	В	С	D	F	DK/NA	
c.	Promptly ruling on pre-trial motions.	Α	В	С	D	F	DK/NA	
d.	Setting reasonable schedules for cases.	Α	В	С	D	F	DK/NA	
2. Ap	plication and Knowledge of Law:							
a.	Being able to identify and analyze relevant facts.	Α	В	С	D	F	DK/NA	
b.	Basing decisions on evidence and arguments.	Α	В	С	D	F	DK/NA	
c.	Willing to reconsider error in fact or law.	Α	В	C	D	F	DK/NA	
d.	[Criminal only] Issuing consistent sentences when							
	the circumstances are similar.	Α	В	С	D	F	DK/NA	
3. Co	mmunications:							
a.	Making sure all participants understand		_	_	_			
	the proceedings.	Α	В	С	D	F	DK/NA	
b.	Providing written communications that are clear, thorough and well reasoned.	A	В	С	D	F	DK/NA	
4. De	emeanor:							
a.	Giving proceedings a sense of dignity.	Α	В	С	D	F	DK/NA	
b.	Treating participants with respect.	Α	В	С	D	F	DK/NA	
c.	Conducting his/her courtroom in a neutral manner.	Α	В	С	D	F	DK/NA	
d.	Consistently applying laws and rules.	Α	В	С	D	F	DK/NA	

Using good judgment in application of relevant law and rules.	Α	В	С	D	F	DK/NA
Doing the necessary "homework" and being prepared for his/her cases.	A	В	С	D	F	DK/NA
Being willing to handle cases on the docket even when they are complicated and time consuming.	A	В	С	D	F	DK/NA
Having observed Judge (Last Name) in a criminal case, only if respondent indicated at the beginning of the survey he/she						
Very biased in favor of the prosecution			1			
Somewhat biased in favor of the prosecution						
Completely Neutral						
Very biased in favor of the defense						
Don't Know/Not Sure						
What would you say are Judge (Last Name)'s strengths?						
What would you say are Judge (Last Name)'s weaknesse	esr 					
					-	

4

3

2

Neither recommend nor not recommend retain in office.....

Recommend not retain in office.....

Strongly recommend not retain in office

An	d what would you say are Judge <i>[Last Name]</i> 's weaknesses?
_	
_	
str	reping in mind your responses to each of the previous questions, ongly do you recommend that Judge <i>[Last Name]</i> be retained in office?
Re Ne	congly recommend he/she be retained in office
	ongly recommend he/she not be retained in office

Thank you for taking the time to complete this questionnaire. Please place it in the self-addressed, postage-paid envelope provided and place it in the mail. Your participation in this survey is very much appreciated.



Commission on Judicial Performance

Evaluation of JUDGE [FULL NAME]

If we have made a mistake and you either were not in Judge [Last Name]'s courtroom or you feel that you do not have sufficient experience with Judge [Last Name] to have an opinion on the judge's judicial performance, please just return this questionnaire, unanswered, in the enclosed postage-paid envelope, to stop any further requests to evaluate Judge [Last Name].

Using a grade scale, where an "A" is excellent along with B, C, D or F for fail, please grade the judge on the following. (If you feel that you don't have experience with the judge in a specific area, or just don't know, please circle the number corresponding to "Don't Know/Not Applicable"—DK/NA).

1. D	^	В	_	D	_	DK N/A
1. Demeanor:	<u>A</u> _	<u> </u>	<u> </u>	ע	<u> </u>	IN/A
a. Giving court proceedings a sense of dignity.	4	3	2	1	0	9
b. Treating participants in the case politely and with respect.	4	3	2	1	0	9
c. Conducting his/her courtroom in a neutral manner.	4	3	2	1	0	9
d. Having a sense of compassion and human understanding for those who appear						
before him/her.	4	3	2	1	0	9

Barcode

 2. Fairness: a. Giving participants an opportunity to be heard. b. Treating those involved in the case without bias. c. Treating fairly people who represent themselves. d. Giving each side enough time to present his 		3 3 3	2 2 2 2	1 1 1	0 0 0	DK N/A 9 9 9	6. [If you were in [Last Name]'s courtroom during a criminal case of cases please answer this question, otherwise skip to the next question.] On the scale below, please indicate by circling the appropriate number how biased you think Judge [Last Name] is toward the defense or the prosecution. If you feel Judge [Last Name] is completely unbiased, circle "0."
or her case.	4	3	2	1	0	9	Bias toward Completely Bias toward Defense Neutral Prosecution
3. Communications:	Δ	В	С	D	F	DK N/A	5 4 3 2 1 0 1 2 3 4 5
a. Makings sure participants understand the proceedings, and what's going on in the	<u></u>						7. [If you were in [Last Name]'s courtroom during a criminal case or cases please answer this question, otherwise skip to the next
courtroom.	4	3	2	1	0	9	question.] On the scale below, please indicate by circling the appropriate
b. Using language that everyone can understand.c. Speaking clearly so everyone in the courtroom can hear what's being said.	4	3	2	1	0	9	number how lenient or how harsh you think the sentences generally handed down by <i>[Last Name]</i> are. If you feel Judge <i>[Last Name]</i> generally hands
can near what s being said.		5	4	1	U		down appropriate sentences, circle "0."
4. Diligence:	۸	В	С	D	F	DK N/A	Sentences Appropriate Sentences Too Light Sentences Too Harsh
a. Beginning court on time.	4	3	2	اط 1	0	9	Too Light Sentences Too harsh
b. Maintaining appropriate control over		Ü	_	•			5 4 3 2 1 0 1 2 3 4 5
proceedings.	4	3	2	1	0	9	
c. Setting reasonable schedules for cases.	4	3	2	1	0	9	
d. Being prepared for his/her cases.	4	3	2	1	0	9	
e. Managing court proceedings so that there is							Though your name will never be associated with your answers, because the judge will see a typed transcript of the comments that you and others write, it is important that
little wasted time.	4	3	2	1	0	9	you do not include information in the comments below that would unintentionally identify you as the author.
						DK	8. What would you say are Judge [Last Name]'s strengths?
5. Application of Law:	Α	В	С	D	F	N/A	
a. Giving reasons for rulings.	4	3	2	1	0	9	
b. Willing to make decision without regard to							
possible outside pressure.	4	3	2	1	0	9	
c. Being able to identify and analyze relevant facts.	4	3	2.	1	0	9	

Continued on Back Page



Commission on Judicial Performance

Using a grade scale, where an "A" is excellent along with B, C, D or F for fail, please grade the following district judges in terms of each one's <u>overall performance as a judge</u> by circling the appropriate letter grade. If you feel that you don't have enough information about a judge to mark a specific grade, please put a check in the box under "No Grade."

If there are any judges you would like to add a comment about, please do so by filling out comment section on pages 3 and 4, or by enclosing a separate sheet with your comments when you return this questionnaire. Please start each comment with the judge's name and district.

Thank you.

1st Judicial District						No Grade	4th Judicial District (con	<u>t.)</u>					No Grade
Randall C. Arp	Α	В	С	D	F		Barbara L. Hughes	Α	В	С	D	F	
Jack W. Berryhill	Α	В	С	D	F		Thomas K. Kane	Α	В	С	D	F	
Margie L. Enquist	Α	В	С	D	F		Thomas L. Kennedy	Α	В	С	D	F	
Ann Gail Meinster	Α	В	С	D	F		Michael P. McHenry	Α	В	С	D	F	
Lily W. Oeffler	Α	В	С	D	F		David Prince	Α	В	С	D	F	
Tamara S. Russell	Α	В	С	D	F		Gregory R. Werner	Α	В	С	D	F	
Chistopher C. Zenisek	Α	В	С	D	F		5th Judicial District						
2nd Judicial District							Frederick W. Gannett	Α	В	С	D	F	
Martin F. Egelhoff	Α	В	С	D	F		Russell H. Granger	Α	В	С	D	F	
J. Eric Elliff	Α	В	С	D	F		Mark D. Thompson	Α	В	С	D	F	
A. Bruce Jones	Α	В	С	D	F		6th Judicial District						
Elizabeth Leith	Α	В	С	D	F		Suzanne F. Carlson	Α	В	С	D	F	
John W. Madden, IV	Α	В	С	D	F		7th Judicial District						
Robert L. McGahey, Jr	Α	В	С	D	F		Mary Deganhart	Α	В	С	D	F	П
Sheila A. Rappaport	Α	В	С	D	F		Charles R. Greenacre	A	В	С	D	F	
Elizabeth A. Starrs	Α	В	С	D	F		J. Steven Patrick	A	В	С	D	F	
Michael J. Vallejos	Α	В	С	D	F		James W. Schum	A	В	С	D	F	Ä
4th Judicial District							8th Judicial District						_
William B. Bain	Α	В	С	D	F		Julie Kunce Field	Α	В	С	D	F	П
Edward S. Colt, II	Α	В	С	D	F		Thomas R. French	A	В	С	D	F	
Jann P. DuBois	Α	В	С	D	F		Stephen E. Howard	A	В	С	D	F	
							Stephen L. Howard	^	0	C	ט	г	Ш

9th Judicial District Denise Lynch	Α	В	С	D	F	No Grade	20th Judic Ingrid S. Ba
10th Judicial District William D. Alexander Victor I. Reyes	A A	B B	C	D D	F F		Maria E. Be Patrick D. I Judith L. La
11th Judicial District David M. Thorson	Α	В	С	D	F	П	Andrew R. 21st Judic
12th Judicial District	,,			_	•		David A. Bo Thomas M.
Michael A. Gonzales	Α	В	С	D	F		Brian J. Fly
13th Judicial District Kevin L. Hoyer	Α	В	С	D	F	П	22nd Judio
Douglas R. Vannoy	A	В	С	D	F		Douglas S.
14th Judicial District							
Shelley A. Hill	Α	В	С	D	F		
17th Judicial District						_	Please
Robert W. Kiesnowski, Jr.	Α	В	С	D	F		sheet fo
John E. Popovich, Jr	Α	В	С	D	F		abo
Ted C. Tow, III	Α	В	С	D	F		
Mark D. Warner	Α	В	С	D	F		
Francis C. Wasserman	Α	В	С	D	F		
Craig R. Welling	Α	В	С	D	F		
18th Judicial District							
Michelle A. Amico	Α	В	С	D	F		
F. Stephen Collins	Α	В	С	D	F		
Paul A. King	Α	В	С	D	F		
Charles M. Pratt	Α	В	С	D	F		
Gerald J. Rafferty	Α	В	С	D	F		
Theresa M. Slade	Α	В	С	D	F		
Elizabeth B. Volz	Α	В	С	D	F		
John L. Wheeler	Α	В	С	D	F		
Vincent R. White	Α	В	С	D	F		
19th Judicial District							
Timothy G. Kerns	Α	В	С	D	F		
Marcelo Kopcow	Α	В	С	D	F		

20th Judicial District (cor	<u> 1t.)</u>					No Grade
Ingrid S. Bakke	Α	В	С	D	F	
Maria E. Berkenkotter	Α	В	С	D	F	
Patrick D. Butler	Α	В	С	D	F	
Judith L. LaBuda	Α	В	С	D	F	
Andrew R. Macdonald	Α	В	С	D	F	
21st Judicial District						
David A. Bottger	Α	В	С	D	F	
Thomas M. Deister	Α	В	С	D	F	
Brian J. Flynn	Α	В	С	D	F	
22nd Judicial District						
Douglas S. Walker	Α	В	С	D	F	

Please use the following pages or attach a sheet for comments you would like to make about any of these district judges.

Though your name will never be associated with your answers, because each district judge will see a typed transcript of the comments people wrote about him or her, it is important that you do not include information in the comments below that would unintentionally identify you as the author.

Judge Name		<u>Comments</u>	
	•		
	:		
	:		
	•		

Though your name will never be associated with your answers, because each district judge will see a typed transcript of the comments people wrote about him or her, it is important that you do not include information in the comments below that would unintentionally identify you as the author.

Judge Name	<u>Comments</u>
	<u>:</u>
	-:
	_:

Barcode Goes Here