

# Commission on Judicial Performance

#### 2004 Judicial Performance Survey

#### The Honorable Rebecca S. Bromley





March 22, 2004



The Honorable Rebecca S. Bromley District Judge, 4th Judicial District P.O. Box 2980 Colorado Springs, Co. 80901-2980

#### Dear Judge Bromley:

Every two years the Colorado Judicial Performance Commission conducts a survey of people who have been in the courtroom of judges who face a retention vote in the next general election. The 2004 survey was conducted by Talmey-Drake Research & Strategy, Inc., who attempted to contact over 35,000 people who had been in these courtrooms in one capacity or another. Over 10,000 people responded—3,683 to the attorney survey and 6,330 to the non-attorney survey.

This report contains the results of those who were in your courtroom and who responded to the survey. In addition to this introduction, the report is divided into four main sections:

- Attorney Results & Comments: This section contains graphs displaying the average grade you received overall (the combined average from questions 1a through 5e as required by the recent rule changes), each section and each question. Following the graphs, are a series of tables showing the percentage distribution of responses to each question. Attorney respondents were also asked to comment about your performance. These comments have been transcribed, and in some instances redacted to eliminate respondent identifying information. A copy of the attorney questionnaire is at the back of this report.
- Non-attorney Results & Comments: Similar to the Attorney section, this portion of the report contains graphs (again including the overall average of questions 1a through 5c on the non-attorney questionnaire), the percentage distribution of responses by non-attorneys to each substantive question in the survey. The non-attorney respondents were also asked to comment about your performance. Again, these comments have been transcribed, and in some instances redacted to eliminate respondent identifying information. A copy of the non-attorney questionnaire is also at the back of this report.
- Methodology: The third section of the report discusses the methodology of the survey.
- **Questionnaires:** And the final section provides copies of the questionnaires that were used.

The Honorable Rebecca S. Bromley March 22, 2004 Page 2

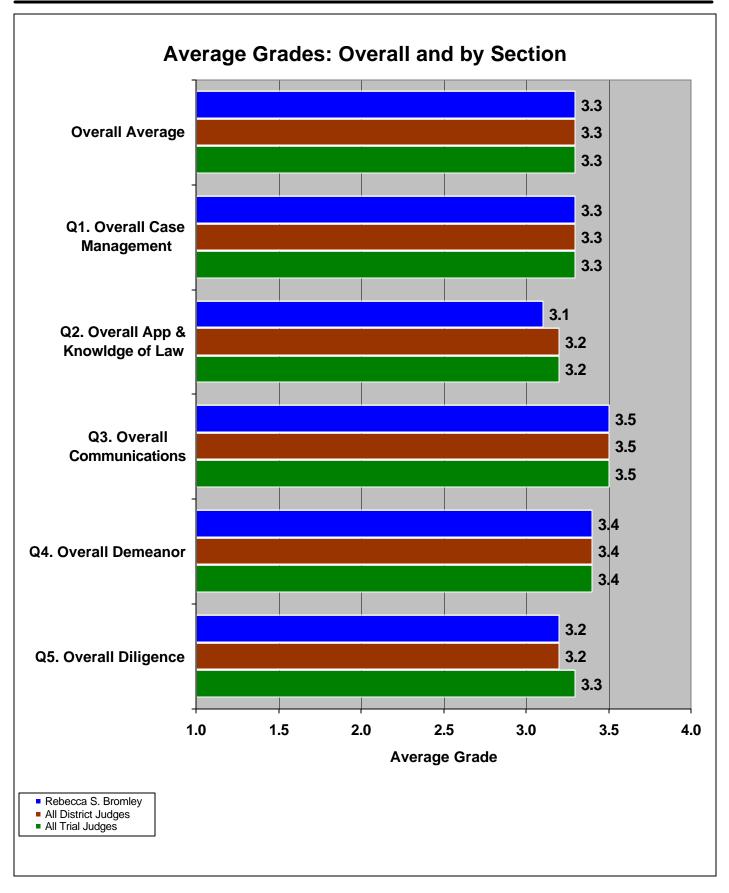


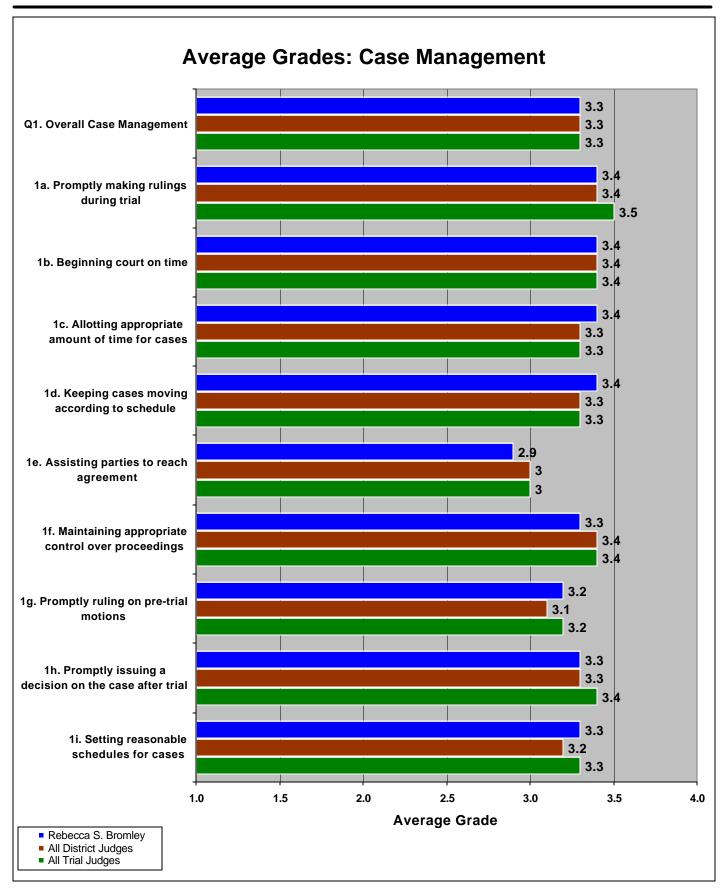
If you have any questions about the methodology and how the survey was conducted, please feel free to contact me at 303-443-5300, and for any other questions you might have about the survey please call the Director of the Colorado Judicial Performance Program, Michelle Stermer, at 303-837-3665.

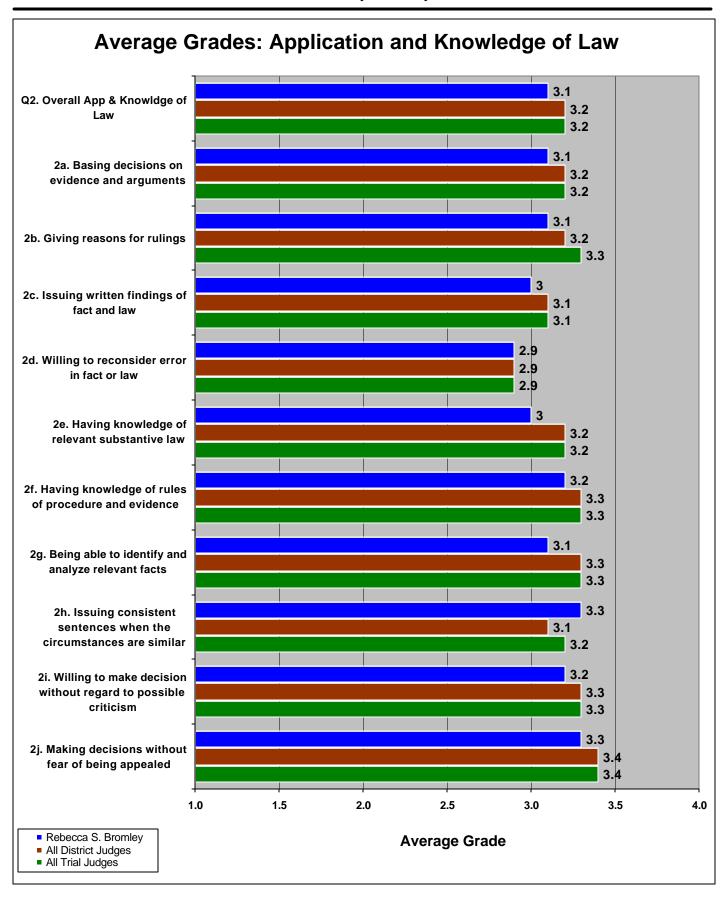
Best regards,

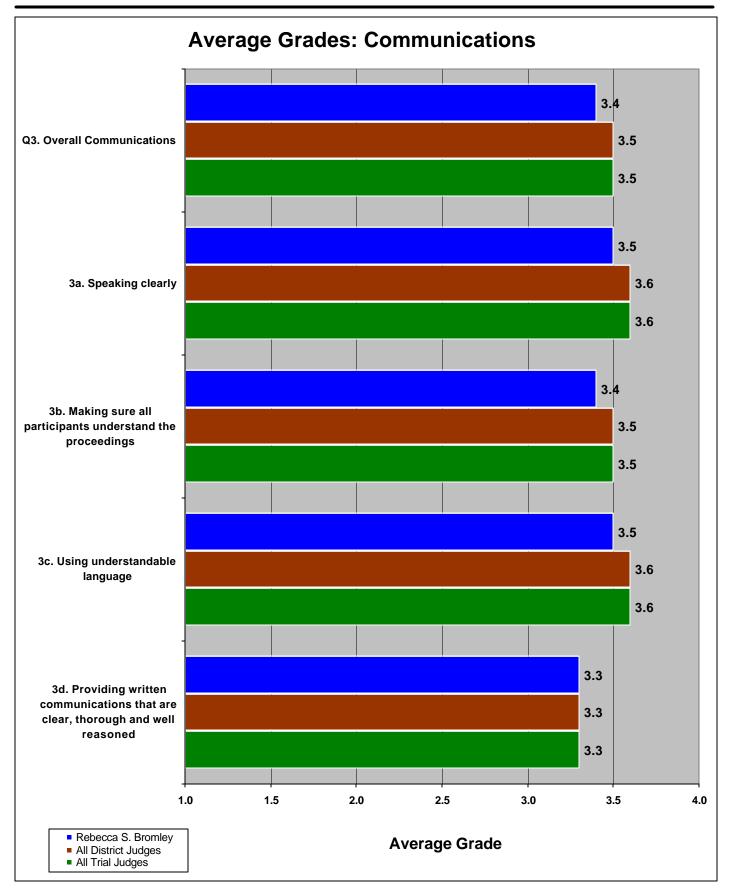
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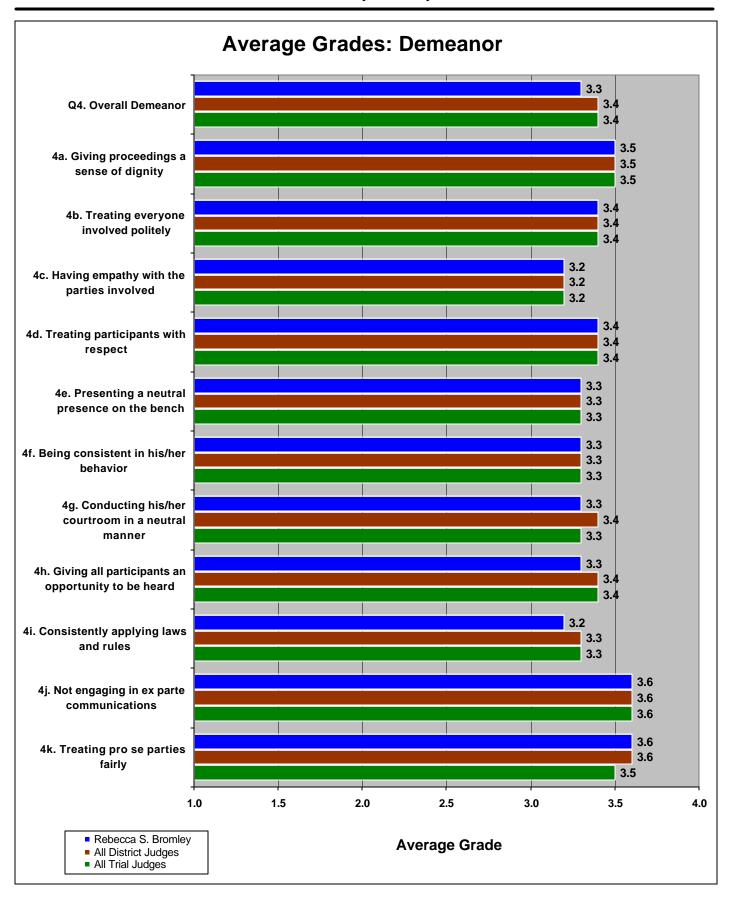
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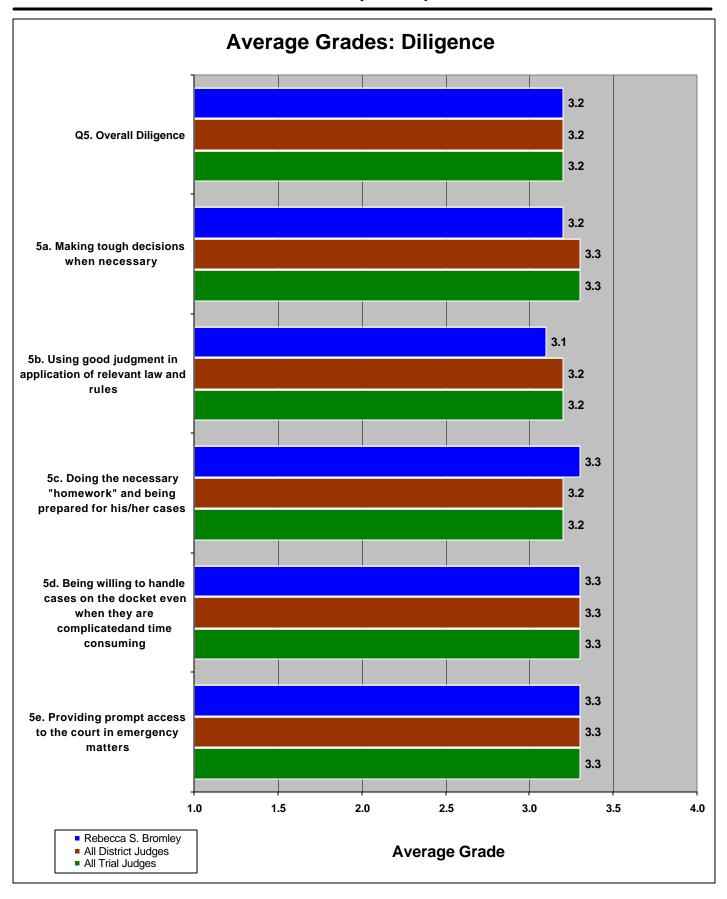


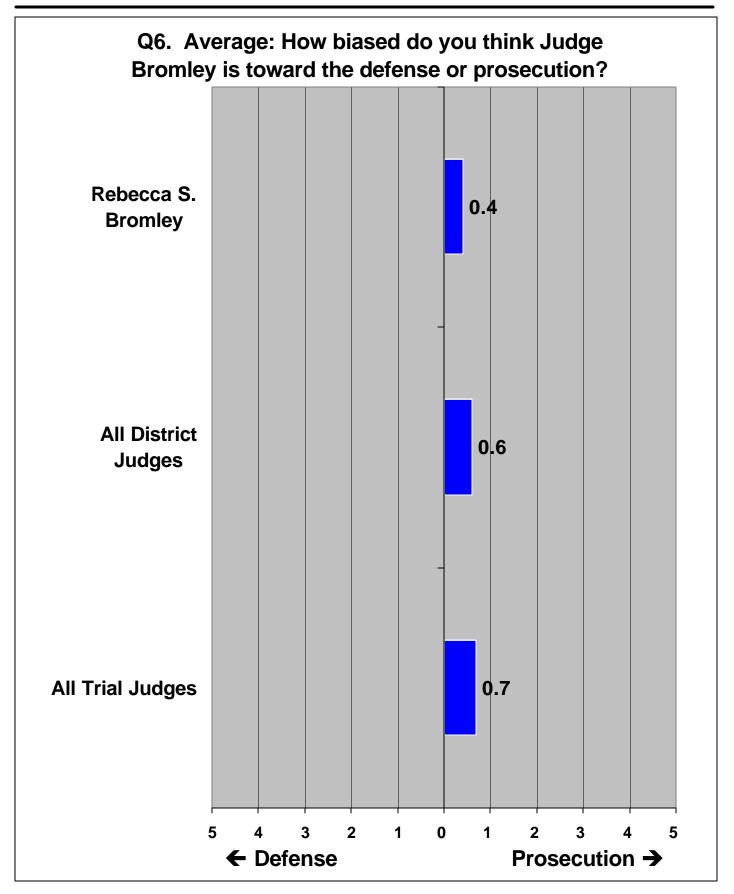


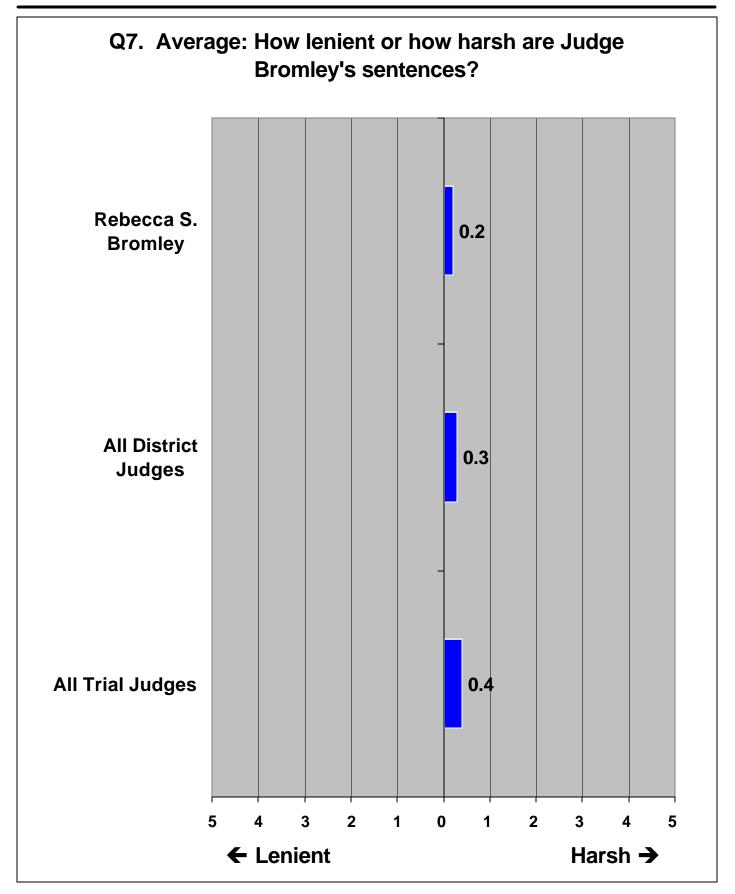


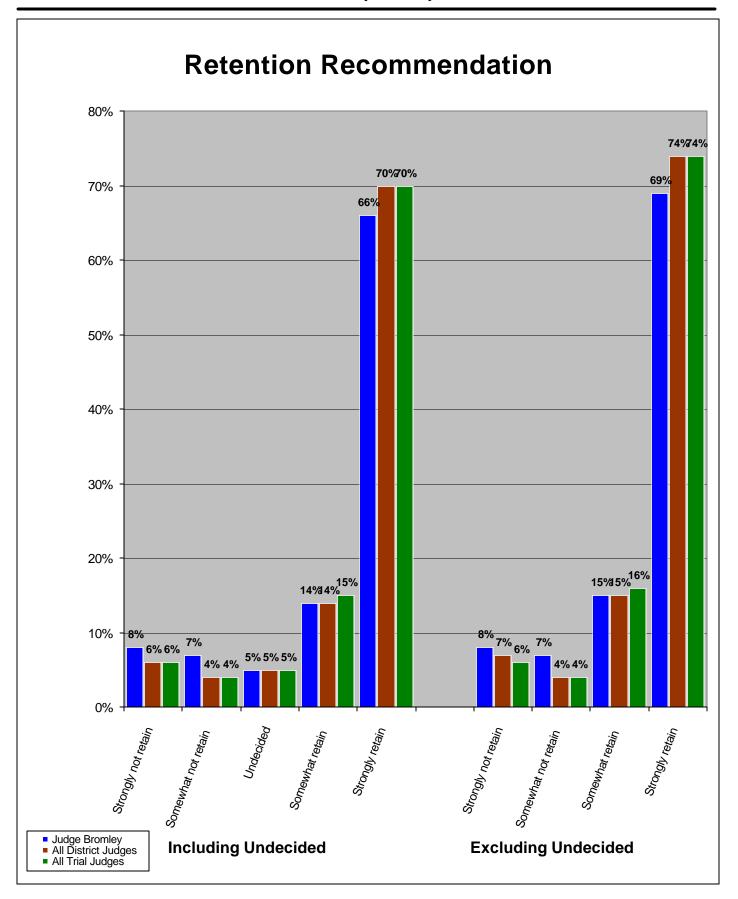












#### 1a. How would you grade Judge Bromley on "Promptly making rulings during trial?"

_	Judge Bromley	All District Judges 2004	All Trial Judges 2004
Α	49%	51%	51%
В	32%	25%	24%
C	7%	7%	6%
D	3%	1%	1%
Fail	1%	1%	1%
No Grade	9%	15%	17%
Average	3.4	3.4	3.5
Letter Grade	B+	B+	B+

#### 1b. How would you grade Judge Bromley on "Beginning court on time?"

_	Judge Bromley	All District Judges 2004	All Trial Judges 2004
Α	53%	55%	54%
В	. 32%	28%	29%
C	. 10%	9%	9%
D	. 1%	3%	3%
Fail		1%	1%
No Grade	3%	5%	4%
Average	3.4	3.4	3.4
Letter Grade	B+	B+	B+

### 1c. How would you grade Judge Bromley on "Allotting appropriate amount of time for cases?"

	Judge Bromley	All District Judges 2004	All Trial Judges 2004
Α	54%	48%	49%
В	23%	30%	30%
C	16%	10%	10%
D	1%	3%	3%
Fail	1%	2%	1%
No Grade	5%	6%	6%
Average	3.4	3.3	3.3
Letter Grade		В	В

#### 1d. How would you grade Judge Bromley on "Keeping cases moving according to schedule?"

	Judge Bromley	All District Judges 2004	All Trial Judges 2004
A	50%	49%	50%
В	33%	30%	30%
C	9%	10%	10%
D	3%	4%	4%
Fail		2%	1%
No Grade	5%	6%	5%
Average	3.4	3.3	3.3
Letter Grade	B+	В	В

### 1e. How would you grade Judge Bromley on "Assisting parties to reach agreement?"

_	Judge Bromley	All District Judges 2004	All Trial Judges 2004
Α	38%	27%	25%
В	23%	20%	18%
C	15%	11%	10%
D	8%	4%	4%
Fail	4%	3%	2%
No Grade	12%	35%	41%
		_	
Average	2.9	3	3
Letter Grade	B-	В	В

#### 1f. How would you grade Judge Bromley on "Maintaining appropriate control over proceedings?"

_	Judge Bromley	All District Judges 2004	All Trial Judges 2004
Α	56%	58%	58%
В	26%	27%	27%
C	10%	8%	8%
D	4%	2%	2%
Fail	4%	2%	1%
No Grade	1%	3%	3%
Average	3.3	3.4	3.4
Letter Grade	В	B+	B+

#### 1g. How would you grade Judge Bromley on "Promptly ruling on pre-trial motions?"

_	Judge Bromley	All District Judges 2004	All Trial Judges 2004
Α	46%	37%	39%
В	29%	27%	24%
C	7%	12%	10%
D	9%	5%	4%
Fail	2%	3%	2%
No Grade	8%	16%	21%
Average	3.2	3.1	3.2
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Letter Grade	В	В	В

#### 1h. How would you grade Judge Bromley on "Promptly issuing a decision on the case after trial?"

	Judge Bromley	All District Judges 2004	All Trial Judges 2004
Α	49%	42%	44%
В	20%	22%	21%
C	7%	8%	7%
D	6%	3%	2%
Fail	2%	2%	2%
No Grade	16%	23%	24%
Average	3.3	3.3	3.4
Letter Grade	В	В	B+

#### 1i. How would you grade Judge Bromley on "Setting reasonable schedules for cases?"

	Judge Bromley	All District Judges 2004	All Trial Judges 2004
Α	54%	45%	47%
В	26%	30%	30%
C	11%	11%	10%
D	3%	3%	3%
Fail	4%	2%	2%
No Grade	3%	8%	8%
Average	3.3	3.2	3.3
Letter Grade		В	В

### 2a. How would you grade Judge Bromley on "Basing decisions on evidence and arguments?"

	Judge Bromley	All District Judges 2004	All Trial Judges 2004
Α	51%	48%	49%
В	25%	28%	27%
C	10%	10%	10%
D	8%	5%	5%
Fail	6%	3%	3%
No Grade		5%	6%
Average	3.1	3.2	3.2
Letter Grade	В	В	В

### 2b. How would you grade Judge Bromley on "Giving reasons for rulings?"

_	Judge Bromley	All District Judges 2004	All Trial Judges 2004
Α	51%	50%	51%
В	29%	27%	27%
C	9%	11%	10%
D	6%	5%	5%
Fail	6%	3%	2%
No Grade	1	5%	5%
Average	3.1	3.2	3.3
Letter Grade		В	В

### 2c. How would you grade Judge Bromley on "Issuing written findings of fact and law?"

_	Judge Bromley	All District Judges 2004	All Trial Judges 2004
Α	44%	32%	27%
В	18%	20%	17%
C	13%	10%	9%
D	7%	4%	3%
Fail	5%	2%	2%
No Grade	14%	32%	42%
Average	3	3.1	3.1
Letter Grade	В	В	В

#### 2d. How would you grade Judge Bromley on "Willing to reconsider error in fact or law?"

	Judge Bromley	All District Judges 2004	All Trial Judges 2004
Α	29%	26%	26%
В	25%	20%	20%
C	10%	10%	11%
D	7%	5%	5%
Fail	5%	4%	4%
No Grade	26%	34%	34%
Average	2.9	2.9	2.9
Letter Grade	В-	B-	B-

### 2e. How would you grade Judge Bromley on "Having knowledge of relevant substantive law?"

_	Judge Bromley	All District Judges 2004	All Trial Judges 2004
Α	47%	45%	46%
В	26%	32%	31%
C	13%	12%	11%
D	7%	4%	4%
Fail	6%	2%	2%
No Grade	2%	5%	5%
Average	3	3.2	3.2
Letter Grade	В	В	В

#### 2f. How would you grade Judge Bromley on "Having knowledge of rules of procedure and evidence?"

	Judge Bromley	All District Judges 2004	All Trial Judges 2004
Α	47%	53%	52%
В	32%	29%	29%
C	13%	10%	9%
D	2%	3%	3%
Fail	4%	1%	1%
No Grade	3%	4%	5%
A.,,,,,,,,,,,	2.2	2.2	2.2
Average	3.2	3.3	3.3
Letter Grade	В	В	В

### 2g. How would you grade Judge Bromley on "Being able to identify and analyze relevant facts?"

	Judge Bromley	All District Judges 2004	All Trial Judges 2004
Α	50%	51%	51%
В	24%	28%	28%
C	10%	11%	10%
D	8%	3%	4%
Fail	5%	2%	2%
No Grade	4%	5%	5%
Average	3.1	3.3	3.3
Letter Grade	В	В	В

# 2h. How would you grade Judge Bromley on "Issuing consistent sentences when the circumstances are similar?"

	Judge Bromley	All District Judges 2004	All Trial Judges 2004
Α	12%	18%	27%
В	10%	13%	17%
C	4%	5%	6%
D		2%	2%
Fail		1%	2%
No Grade	74%	62%	46%
Average	3.3	3.1	3.2
Letter Grade	В	В	В

# 2i. How would you grade Judge Bromley on "Willing to make decision without regard to possible criticism?"

_	Judge Bromley	All District Judges 2004	All Trial Judges 2004
Α	46%	47%	47%
В	23%	22%	23%
C	12%	8%	8%
D	2%	3%	3%
Fail	3%	2%	2%
No Grade	14%	18%	17%
Average	3.2	3.3	3.3
Letter Grade	В	В	В

### 2j. How would you grade Judge Bromley on "Making decisions without fear of being appealed?"

	Judge Bromley	All District Judges 2004	All Trial Judges 2004
Α	48%	48%	48%
В	24%	22%	22%
C	10%	7%	7%
D	2%	3%	3%
Fail	2%	2%	2%
No Grade	15%	19%	18%
Average	3.3	3.4	3.4
Letter Grade		B+	B+

#### 3a. How would you grade Judge Bromley on "Speaking clearly?"

_	Judge Bromley	All District Judges 2004	All Trial Judges 2004
Α	64%	65%	67%
В	28%	24%	23%
C	6%	6%	6%
D	1%	2%	1%
Fail	2%	1%	1%
No Grade	•	2%	2%
Average	3.5	3.6	3.6
Letter Grade	B+	B+	B+

# 3b. How would you grade Judge Bromley on "Making sure all participants understand the proceedings?"

_	Judge Bromley	All District Judges 2004	All Trial Judges 2004
Α	61%	62%	64%
В	26%	25%	23%
C	9%	8%	7%
D	3%	1%	2%
Fail	2%	1%	1%
No Grade		4%	3%
Average	3.4	3.5	3.5
Letter Grade	B+	B+	B+

### 3c. How would you grade Judge Bromley on "Using understandable language?"

	Judge Bromley	All District Judges 2004	All Trial Judges 2004
Α	63%	65%	67%
В	27%	25%	24%
C	8%	5%	6%
D	2%	1%	1%
Fail	1%	0%	0%
No Grade		2%	2%
Average	3.5	3.6	3.6
Letter Grade	B+	B+	B+

#### 3d. How would you grade Judge Bromley on "Providing written communications that are clear, thorough and well reasoned?"

	Judge Bromley	All District Judges 2004	All Trial Judges 2004
Α	51%	48%	47%
В	26%	24%	24%
C	8%	9%	9%
D	6%	3%	3%
Fail	2%	2%	2%
No Grade	8%	14%	14%
Average	3.3	3.3	3.3
Letter Grade	В	В	В

### 4a. How would you grade Judge Bromley on "Giving proceedings a sense of dignity?"

_	Judge Bromley	All District Judges 2004	All Trial Judges 2004
Α	65%	63%	63%
В	25%	22%	23%
C	6%	7%	7%
D	1%	3%	3%
Fail	3%	2%	2%
No Grade	1%	2%	2%
Average	3.5	3.5	3.5
Letter Grade	B+	B+	B+

## 4b. How would you grade Judge Bromley on "Treating everyone involved politely?"

_	Judge Bromley	All District Judges 2004	All Trial Judges 2004
Α	65%	63%	63%
В	22%	20%	20%
C	9%	7%	8%
D	2%	4%	4%
Fail	3%	4%	4%
No Grade	•	2%	2%
Average	3.4	3.4	3.4
Letter Grade	B+	B+	B+

## 4c. How would you grade Judge Bromley on "Having empathy with the parties involved?"

_	Judge Bromley	All District Judges 2004	All Trial Judges 2004
Α	50%	51%	51%
В	30%	24%	24%
C	11%	11%	11%
D	3%	4%	5%
Fail	4%	3%	3%
No Grade	3%	6%	6%
Average	3.2	3.2	3.2
Letter Grade	В	В	В

## 4d. How would you grade Judge Bromley on "Treating participants with respect?"

_	Judge Bromley	All District Judges 2004	All Trial Judges 2004
Α	65%	61%	62%
В	21%	22%	21%
C	8%	8%	8%
D	3%	4%	4%
Fail	3%	3%	3%
No Grade	1%	2%	2%
Average	3.4	3.4	3.4
Letter Grade	B+	B+	B+

#### 4e. How would you grade Judge Bromley on "Presenting a neutral presence on the bench?"

_	Judge Bromley	All District Judges 2004	All Trial Judges 2004
Α	60%	59%	58%
В	23%	23%	23%
C	8%	9%	9%
D	4%	3%	4%
Fail	4%	3%	3%
No Grade	2%	3%	3%
Average	3.3	3.3	3.3
Letter Grade	В	В	В

### 4f. How would you grade Judge Bromley on "Being consistent in his/her behavior?"

_	Judge Bromley	All District Judges 2004	All Trial Judges 2004
Α	57%	57%	58%
В	24%	23%	23%
C	9%	8%	9%
D	3%	4%	3%
Fail	5%	3%	3%
No Grade	3%	4%	4%
Average	3.3	3.3	3.3
Letter Grade	В	В	В

#### 4g. How would you grade Judge Bromley on "Conducting his/her courtroom in a neutral manner?"

	Judge Bromley	All District Judges 2004	All Trial Judges 2004
Α	59%	59%	59%
В	23%	22%	23%
C	6%	8%	9%
D	6%	3%	4%
Fail	4%	3%	3%
No Grade	3%	3%	3%
Average	3.3	3.4	3.3
Letter Grade	В	B+	В

## 4h. How would you grade Judge Bromley on "Giving all participants an opportunity to be heard?"

	Judge Bromley	All District Judges 2004	All Trial Judges 2004
Α	61%	63%	62%
В	. 21%	23%	23%
C	9%	7%	7%
D	5%	3%	3%
Fail	3%	2%	2%
No Grade	2%	2%	3%
Average	3.3	3.4	3.4
Letter Grade	В	B+	B+

#### 4i. How would you grade Judge Bromley on "Consistently applying laws and rules?"

	Judge Bromley	All District Judges 2004	All Trial Judges 2004
Α	54%	52%	53%
В	22%	24%	24%
C	10%	10%	10%
D	3%	4%	4%
Fail	8%	3%	3%
No Grade	4%	6%	6%
Average	3.2	3.3	3.3
Letter Grade	В	В	В

## 4j. How would you grade Judge Bromley on "Not engaging in ex parte communications?"

	Judge Bromley	All District Judges 2004	All Trial Judges 2004
Α	61%	58%	56%
В	12%	16%	17%
C	4%	4%	4%
D	2%	1%	1%
Fail	2%	2%	1%
No Grade	19%	20%	20%
Average	3.6	3.6	3.6
Letter Grade	B+	B+	B+

#### 4k. How would you grade Judge Bromley on "Treating pro se parties fairly?"

_	Judge Bromley	All District Judges 2004	All Trial Judges 2004
Α	49%	40%	45%
В	12%	14%	15%
C	3%	3%	4%
D	1%	1%	1%
Fail	2%	1%	2%
No Grade	34%	42%	33%
Average	3.6	3.6	3.5
Letter Grade	B+	B+	B+

## 5a. How would you grade Judge Bromley on "Making tough decisions when necessary?"

	Judge Bromley	All District Judges 2004	All Trial Judges 2004
Α	49%	48%	47%
В	27%	24%	25%
C	12%	10%	10%
D	4%	3%	3%
Fail	3%	2%	2%
No Grade	6%	13%	14%
Average	3.2	3.3	3.3
Letter Grade	В	В	В

# 5b. How would you grade Judge Bromley on "Using good judgment in application of relevant law and rules?"

	Judge Bromley	All District Judges 2004	All Trial Judges 2004
Α	50%	47%	48%
В	26%	28%	28%
C	9%	11%	11%
D	8%	5%	5%
Fail	6%	4%	3%
No Grade	2%	4%	5%
Average	3.1	3.2	3.2
Letter Grade	В	В	В

# 5c. How would you grade Judge Bromley on "Doing the necessary "homework" and being prepared for his/her cases?"

_	Judge Bromley	All District Judges 2004	All Trial Judges 2004
Α	57%	47%	47%
В	23%	27%	27%
C	9%	11%	11%
D	4%	4%	4%
Fail	5%	3%	3%
No Grade	3%	7%	9%
Average	3.3	3.2	3.2
Letter Grade	В	В	В

5d. How would you grade Judge Bromley on "Being willing to handle cases on the docket even when they are complicated and time consuming?"

	Judge Bromley	All District Judges 2004	All Trial Judges 2004
Α	50%	46%	47%
В	23%	22%	22%
C	5%	8%	8%
D	5%	4%	3%
Fail	4%	3%	2%
No Grade	14%	18%	17%
Average	3.3	3.3	3.3
Letter Grade	В	В	В

#### 5e. How would you grade Judge Bromley on "Providing prompt access to the court in emergency matters?"

_	Judge Bromley	All District Judges 2004	All Trial Judges 2004
Α	44%	36%	37%
В	16%	17%	16%
C	10%	7%	6%
D	2%	2%	2%
Fail	3%	2%	2%
No Grade	25%	37%	37%
	0.0	0.0	0.0
Average	3.3	3.3	3.3
Letter Grade	В	В	В

## 6. How biased do you think Judge Bromley is towards the defense or the prosecution?

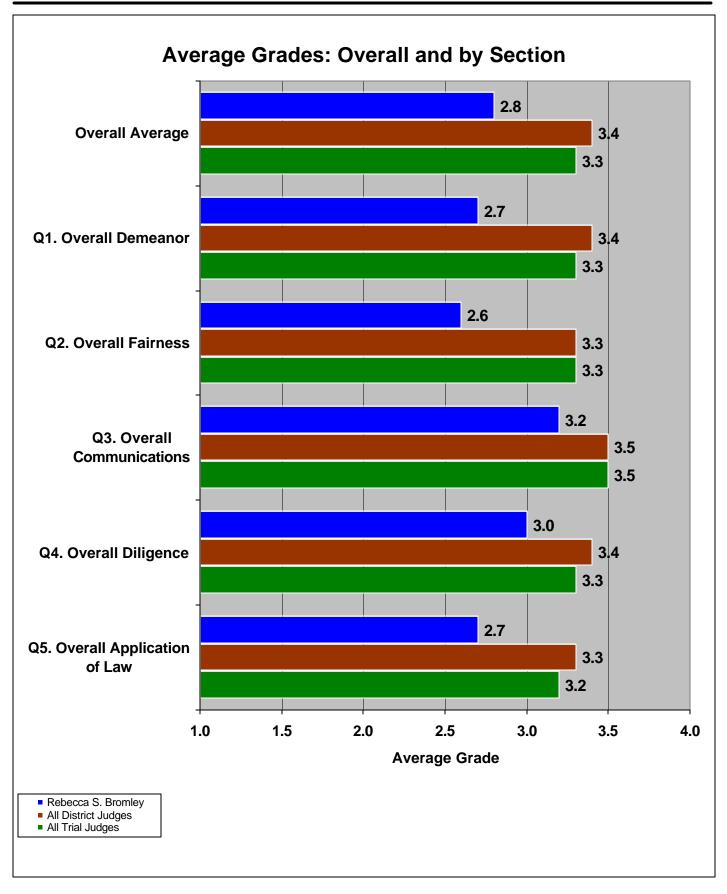
		Judge Bromley	All District Judges 2004	All Trial Judges 2004
	5		3%	3%
Toward Prosecution K	4	7%	5%	3%
secut	3	•	6%	6%
d Pro	2	14%	12%	12%
owar	1	21%	13%	16%
	0 Neutral	43%	48%	49%
se	-1		5%	4%
Toward Defense	-2	7%	2%	2%
ward	-3		1%	1%
e B	-4	7%	3%	1%
IJ	-5		2%	1%
	Average	0.4	0.6	0.7

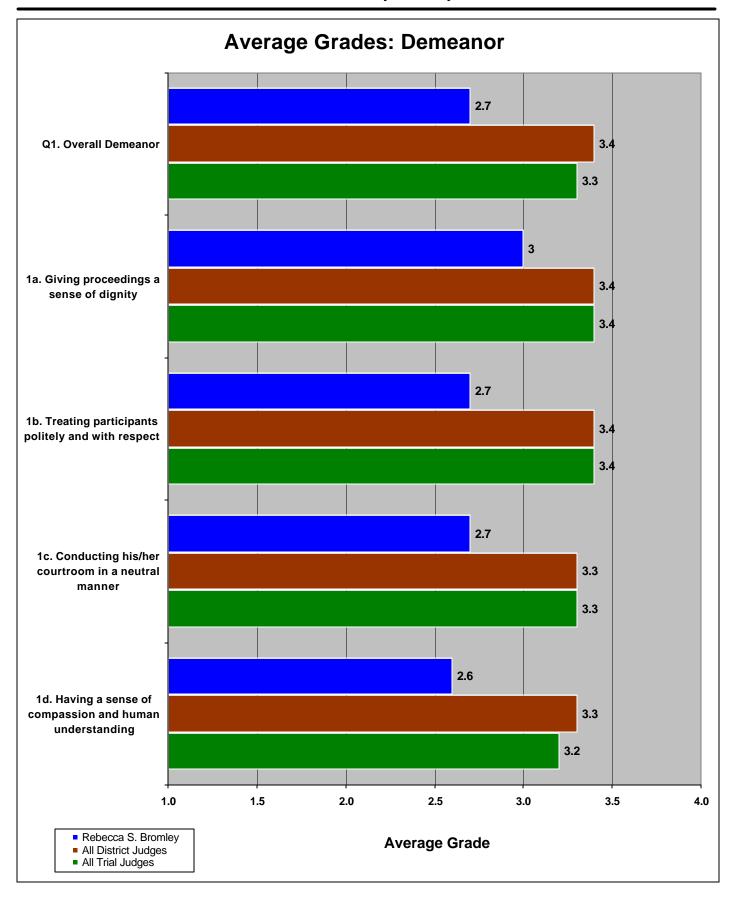
### 7. How lenient or harsh do you think the sentences handed down by Judge Bromley are?

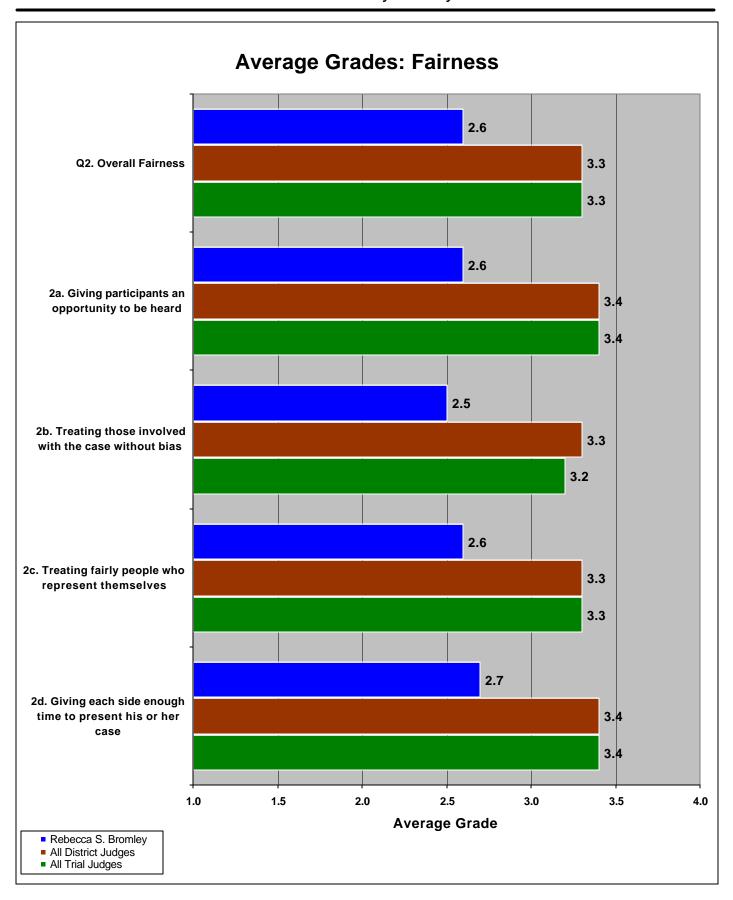
		Judge Bromley	All District Judges 2004	All Trial Judges 2004
	5	ı	2%	2%
Harsh <b>K</b>	4	8%	2%	2%
Ha	3		5%	5%
	2	i	9%	9%
	1	8%	12%	12%
	0 Appropriate	75%	55%	58%
	-1		6%	5%
	-2		4%	2%
<u>‡</u>	-3	8%	2%	2%
<b>U</b> Light	-4	ı	3%	1%
13	-5	ı	1%	1%
	Average	0.2	0.3	0.4

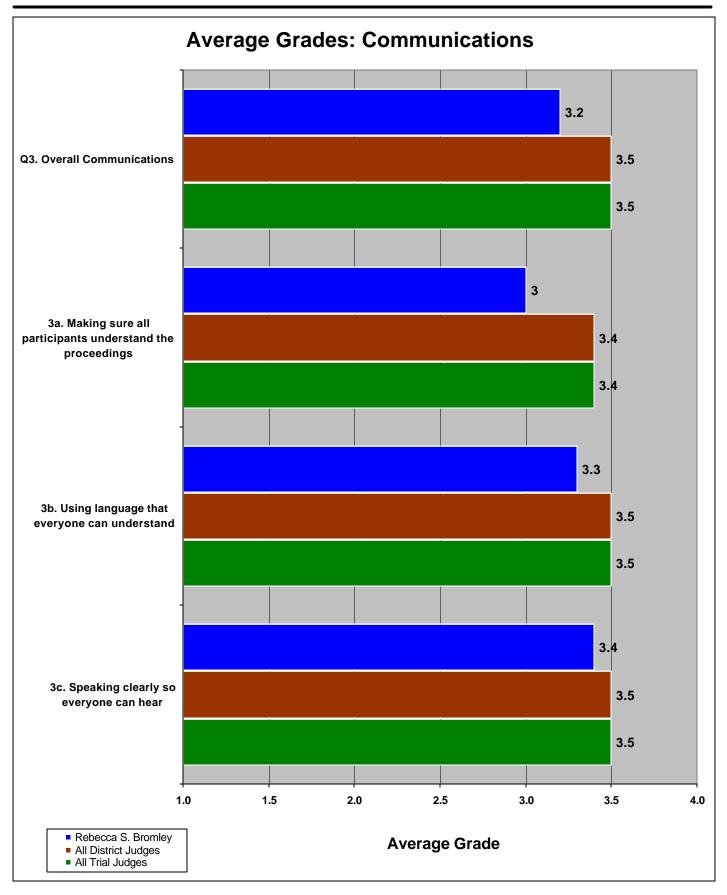
### 12. Do you recommend that Judge Bromley be retained in office or not be retained in office?

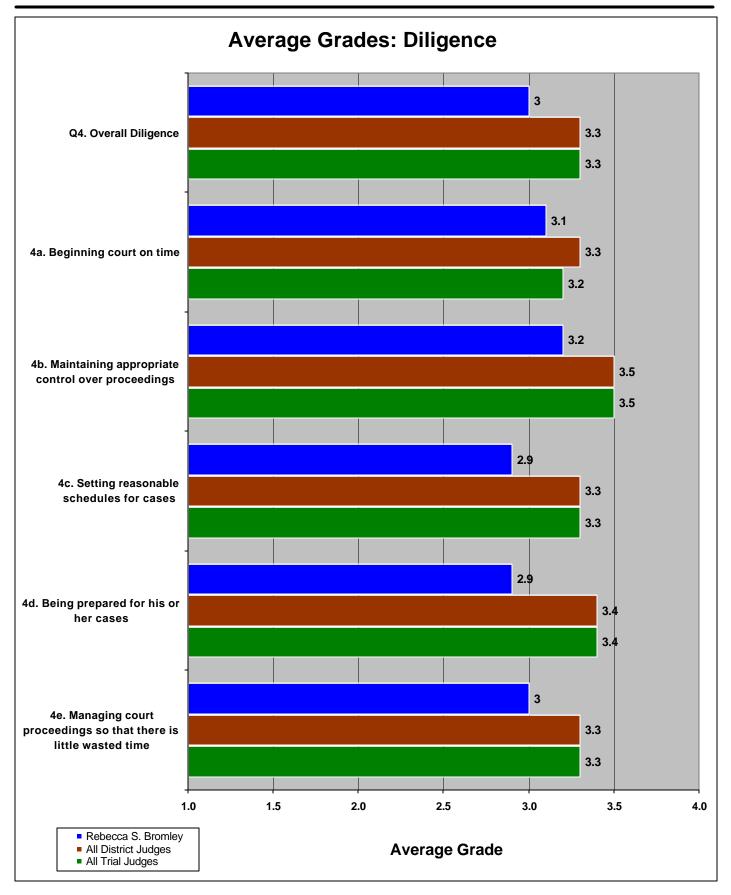
	Judge Bromley	All District Judges 2004	All Trial Judges 2004
Strongly Recommend Retain in office	69%	74%	74%
Somewhat Recommend Retain in office	15%	15%	16%
Somewhat Recommend Not Retain in office	7%	4%	4%
Strongly Recommend Not Retain in office	8%	7%	6%

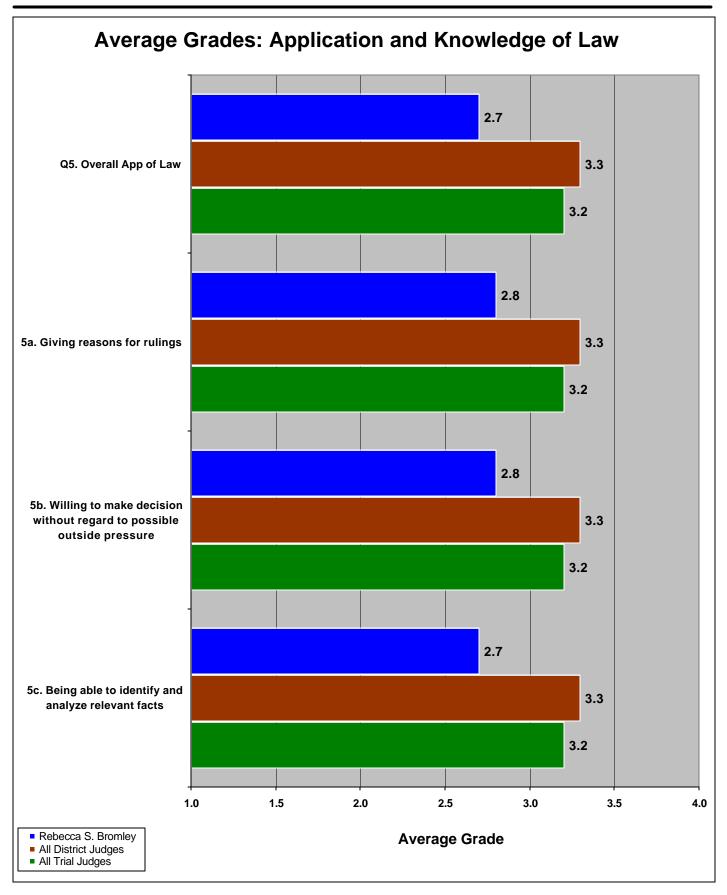


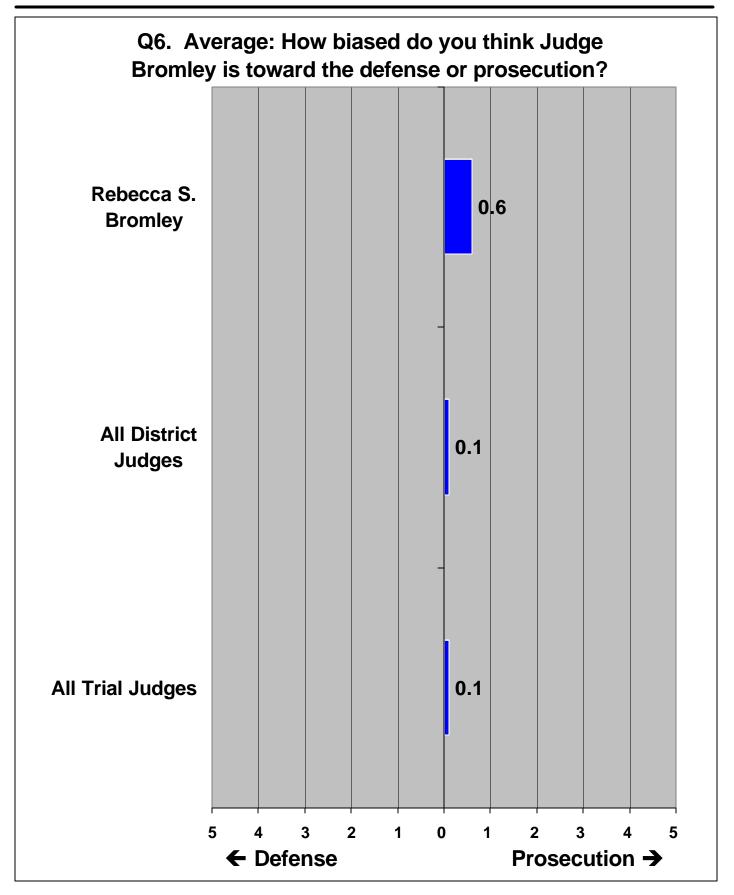


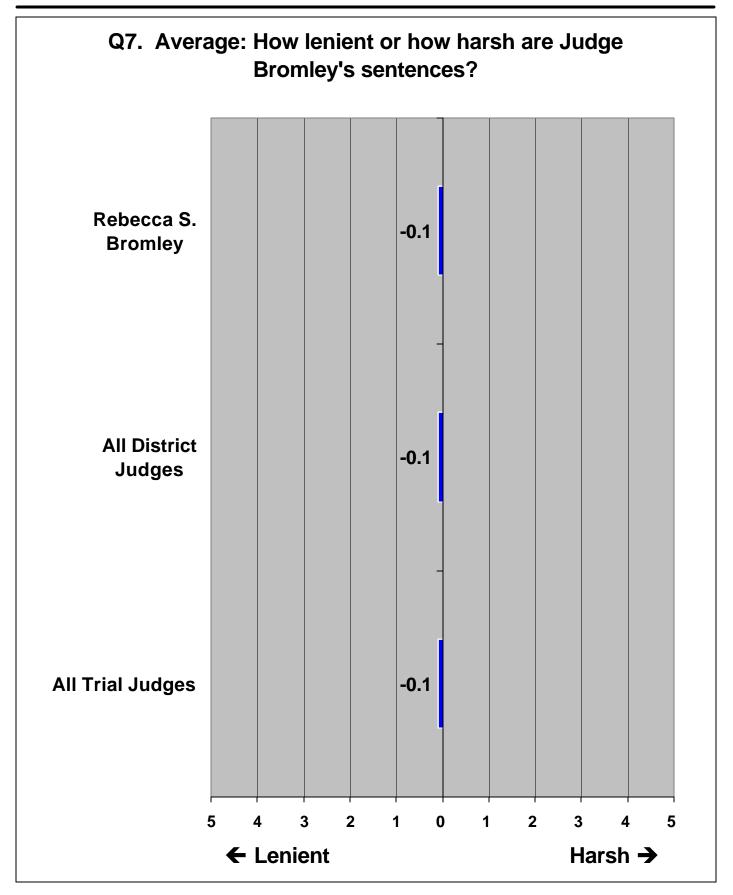


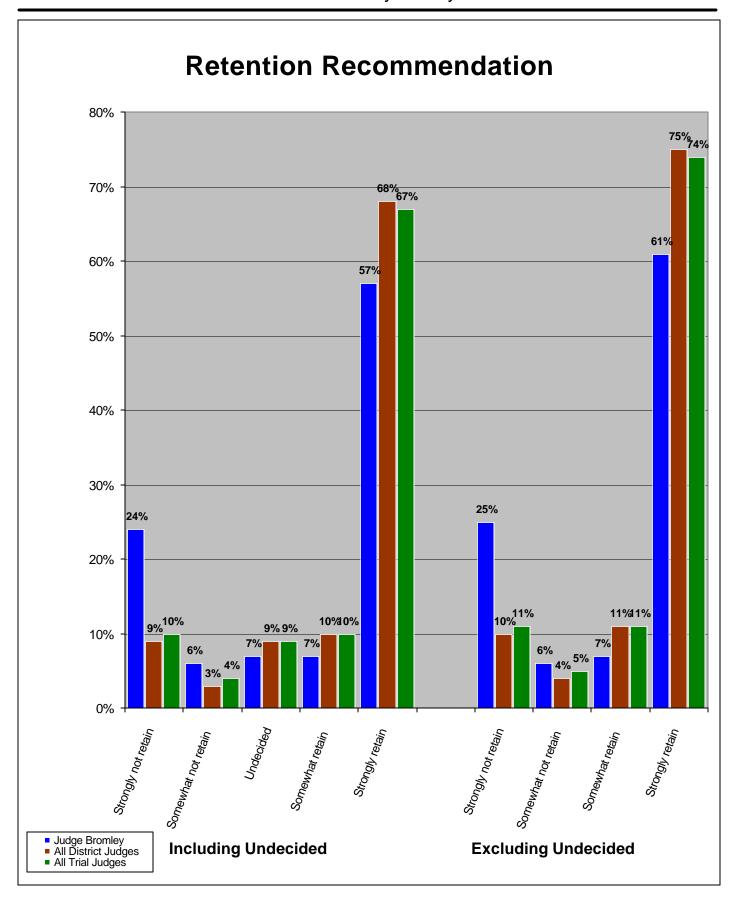












#### **Non Attorney Survey**

#### 1a. How would you grade Judge Bromley on "Giving proceedings a sense of dignity?"

	Judge Bromley	All District Judges 2004	All Trial Judges 2004
Α	51%	62%	60%
В	19%	23%	23%
C	13%	7%	8%
D	3%	3%	3%
Fail	10%	2%	3%
No Grade	4%	3%	3%
Average	3.0	3.4	3.4
Letter Grade	В	B+	B+

#### 1b. How would you grade Judge Bromley on "Treating participants politely and with respect?"

	Judge Bromley	All District Judges 2004	All Trial Judges 2004
A	47%	65%	63%
В	16%	19%	19%
C	10%	7%	8%
D	10%	3%	4%
Fail	15%	4%	4%
No Grade	3%	2%	2%
A	2.7	2.4	2.4
Average	2.7	3.4	3.4
Letter Grade	В-	B+	B+

**Non Attorney Survey** 

#### 1c. How would you grade Judge Bromley on "Conducting his/her courtroom in a neutral manner?"

	Judge Bromley	All District Judges 2004	All Trial Judges 2004
Α	48%	63%	61%
В	12%	18%	18%
C	14%	8%	8%
D	4%	3%	4%
Fail	19%	5%	5%
No Grade	3%	3%	3%
Average	2.7	3.3	3.3
Letter Grade	В-	В	В

#### **Non Attorney Survey**

1d. How would you grade Judge Bromley on "Having a sense of compassion and human understanding for those who appear before the judge?"

	Judge Bromley	All District Judges 2004	All Trial Judges 2004
Α	39%	59%	56%
В	17%	19%	20%
C	11%	8%	9%
D	10%	4%	4%
Fail	17%	6%	6%
No Grade	6%	4%	4%
Average	2.6	3.3	3.2
Letter Grade	C+	В	В

## 2a. How would you grade Judge Bromley on "Giving participants an opportunity to be heard?"

_	Judge Bromley	All District Judges 2004	All Trial Judges 2004
Α	37%	64%	62%
В	24%	19%	20%
C	10%	7%	7%
D	12%	3%	4%
Fail	14%	4%	4%
No Grade	3%	3%	3%
Average	2.6	3.4	3.4
Letter Grade	C+	B+	B+

#### **Non Attorney Survey**

### 2b. How would you grade Judge Bromley on "Treating those involved in the case without bias?"

	Judge Bromley	All District Judges 2004	All Trial Judges 2004
Α	39%	61%	60%
В	21%	18%	18%
C	7%	6%	7%
D	9%	4%	4%
Fail	20%	6%	7%
No Grade	3%	4%	4%
Average	2.5	3.3	3.2
Letter Grade	C+	В	В

#### **Non Attorney Survey**

#### 2c. How would you grade Judge Bromley on "Treating fairly people who represent themselves?"

	Judge Bromley	All District Judges 2004	All Trial Judges 2004
Α	29%	43%	45%
В	13%	13%	14%
C	9%	4%	5%
D	3%	2%	3%
Fail	14%	4%	5%
No Grade	33%	34%	29%
Avorago	2.6	3.3	3.3
Average	2.0	0.0	0.0
Letter Grade	C+	В	В

#### **Non Attorney Survey**

# 2d. How would you grade Judge Bromley on "Giving each side enough time to present his or her case?"

_	Judge Bromley	All District Judges 2004	All Trial Judges 2004
Α	40%	61%	59%
В	20%	19%	19%
C	14%	6%	7%
D	2%	3%	3%
Fail	16%	5%	4%
No Grade	7%	7%	7%
Average	2.7	3.4	3.4
Letter Grade	B-	B+	B+

**Non Attorney Survey** 

3a. How would you grade Judge Bromley on "Making sure all participants understand the proceedings, and what's going on in the courtroom?"

	Judge Bromley	All District Judges 2004	All Trial Judges 2004
Α	44%	64%	64%
В	27%	19%	19%
C	13%	8%	8%
D	5%	3%	3%
Fail	6%	3%	3%
No Grade	5%	3%	3%
Average	3.0	3.4	3.4
Letter Grade	В	B+	B+

#### Non Attorney Survey

# 3b. How would you grade Judge Bromley on "Using language that everyone can understand?"

_	Judge Bromley	All District Judges 2004	All Trial Judges 2004
Α	49%	65%	64%
В	31%	21%	21%
C	9%	7%	8%
D	4%	3%	3%
Fail	1%	2%	2%
No Grade	6%	3%	3%
Average	3.3	3.5	3.5
Letter Grade	В	B+	B+

**Non Attorney Survey** 

#### 3c. How would you grade Judge Bromley on "Speaking clearly so everyone in the courtroom can hear what's being said?"

	Judge Bromley	All District Judges 2004	All Trial Judges 2004
Α	54%	66%	66%
В	26%	19%	20%
C	11%	8%	7%
D	2%	2%	2%
Fail	1%	2%	2%
No Grade	6%	3%	3%
Average	3.4	3.5	3.5
Letter Grade	B+	B+	B+

#### **Non Attorney Survey**

#### 4a. How would you grade Judge Bromley on "Beginning court on time?"

	Judge Bromley	All District Judges 2004	All Trial Judges 2004
Α	47%	54%	52%
В	23%	24%	25%
C	14%	10%	10%
D	6%	4%	4%
Fail	2%	4%	4%
No Grade	7%	5%	5%
Average	3.1	3.3	3.2
Letter Grade	В	В	В

**Non Attorney Survey** 

#### 4b. How would you grade Judge Bromley on "Maintaining appropriate control over proceedings?"

_	Judge Bromley	All District Judges 2004	All Trial Judges 2004
Α	55%	65%	64%
В	17%	20%	21%
C	12%	6%	7%
D	3%	2%	3%
Fail	7%	2%	2%
No Grade	5%	4%	3%
Average	3.2	3.5	3.5
Letter Grade	В	B+	B+

#### **Non Attorney Survey**

#### 4c. How would you grade Judge Bromley on "Setting reasonable schedules for cases?"

_	Judge Bromley	All District Judges 2004	All Trial Judges 2004
Α	38%	53%	51%
В	23%	20%	21%
C	11%	8%	8%
D	3%	3%	3%
Fail	10%	4%	3%
No Grade	15%	13%	14%
Average	2.9	3.3	3.3
Letter Grade	В-	В	В

# Judge Rebecca S. Bromley Non Attorney Survey

# 4d. How would you grade Judge Bromley on "Being prepared for his or her cases?"

	Judge Bromley	All District Judges 2004	All Trial Judges 2004
Α	43%	60%	58%
В	18%	17%	19%
C	11%	6%	7%
D	9%	3%	3%
Fail	9%	5%	4%
No Grade	12%	8%	9%
Average	2.9	3.4	3.4
Letter Grade	B-	B+	B+

**Non Attorney Survey** 

#### 4e. How would you grade Judge Bromley on "Managing court proceedings so that there is little wasted time?"

	Judge Bromley	All District Judges 2004	All Trial Judges 2004
Α	45%	56%	54%
В	20%	22%	24%
C	14%	9%	10%
D	3%	4%	4%
Fail	9%	4%	4%
No Grade	10%	5%	5%
Average	3.0	3.3	3.3
Letter Grade	В	В	В

# Judge Rebecca S. Bromley Non Attorney Survey

# 5a. How would you grade Judge Bromley on "Giving reasons for rulings?"

	Judge Bromley	All District Judges 2004	All Trial Judges 2004
Α	46%	55%	54%
В	17%	20%	20%
C	13%	8%	8%
D	5%	3%	4%
Fail	15%	5%	5%
No Grade	4%	9%	9%
Average	2.8	3.3	3.2
Letter Grade	B-	В	В

**Non Attorney Survey** 

# 5b. How would you grade Judge Bromley on "Willing to make decision without regard to possible outside pressure?"

	Judge Bromley	All District Judges 2004	All Trial Judges 2004
Α	44%	53%	50%
В	14%	15%	16%
C	11%	6%	7%
D	4%	3%	3%
Fail	13%	6%	6%
No Grade	15%	18%	18%
Average	2.8	3.3	3.2
Letter Grade	В-	В	В

# Judge Rebecca S. Bromley Non Attorney Survey

# 5c. How would you grade Judge Bromley on "Being able to identify and analyze relevant facts?"

_	Judge Bromley	All District Judges 2004	All Trial Judges 2004
Α	45%	58%	55%
В	12%	17%	18%
C	11%	7%	7%
D	7%	3%	4%
Fail	17%	7%	6%
No Grade	9%	8%	9%
Average	2.7	3.3	3.2
Letter Grade	B-	В	В

**Non Attorney Survey** 

## 6. How biased do you think Judge Bromley is towards the defense or the prosecution?

	_	Judge Bromley	All District Judges 2004	All Trial Judges 2004
_ <u></u>	5	7%	2%	3%
Toward Prosecution <b>A</b>	4	7%	2%	2%
secuti	3		2%	2%
d Pro	2		3%	3%
owar	1		6%	6%
_	0 Neutral	86%	73%	70%
Se	-1		4%	4%
Toward Defense	-2		2%	3%
ward	-3		2%	2%
ß	-4		2%	2%
IJ	-5		2%	2%
	Average	0.6	0.1	0.1

# Judge Rebecca S. Bromley Non Attorney Survey

### 7. How lenient or harsh do you think the sentences handed down by Judge Bromley are?

		Judge Bromley	All District Judges 2004	All Trial Judges 2004
_4	5	4%	3%	4%
Harsh 🖡	4		1%	2%
На	3		3%	3%
	2	4%	2%	3%
	1	4%	3%	4%
	0 Appropriate	73%	65%	62%
	-1		8%	7%
	-2	8%	6%	6%
Ħ	-3	4%	4%	5%
<b>U</b> Light	-4	4%	2%	2%
IJ	-5		2%	2%
	Average	-0.1	-0.1	-0.1

**Non Attorney Survey** 

### 12. Do you recommend that Judge Bromley be retained in office or not be retained in office?

_	Judge Bromley	All District Judges 2004	All Trial Judges 2004
Strongly Recommend Retain in office	61%	75%	74%
Somewhat Recommend Retain in office	7%	11%	11%
Somewhat Recommend Not Retain in office	6%	4%	5%
Strongly Recommend Not Retain in office	25%	10%	11%

#### Methodology

#### Sample:

The Colorado Judicial Department provided Talmey-Drake Research & Strategy, Inc. with all the names and addresses of people from its ICON data base who in the previous 12 months had likely been in each judge's courtroom who was up for retention in November 2004. These names and addresses where then supplemented from the Colorado District Attorney's database (Blackstone system) and the databases of jurors, court employees and sheriff's security.

The data was then combined and cleaned. Where there were more than 400 potential respondents, a random sample was drawn. Included in the data cleaning was the identification of potential respondents in the sample who had appeared in more than two judges' courtrooms. Due to concerns about respondent fatigue, no more than two questionnaires were intended to be sent to any one respondent—though there were a few instances where one respondent did receive more than two questionnaires. Where a person had been in more than two judges' courtrooms, the selection criteria for which judges he or she would be sent questionnaires was generally: first, for the judge in whose courtroom the potential respondent had been in most often, and two, the judge with the smallest sample of the judges in whose courtroom the potential respondent had been in.

#### Survey:

Starting in November 2004, each person in the sample database was mailed an initial questionnaire and an introductory letter with a postage-paid return envelope. Those who did not respond to the first questionnaire were then sent a sent a second questionnaire and letter, and in some cases reminder postcards. During this process, the sample was augmented for judges with a particularly low number of completed questionnaires.

**Questionnaire**: The questionnaire used in the 2004 Judicial Performance Survey asked respondents to use a grade of A, B, C, D, or F (Fail) to assess the judge's performance in five different areas. For attorney these areas were Case Management, Application and Knowledge of Law, Communications, Demeanor and Diligence and for non-attorney respondents the five were Demeanor, Fairness, Communications, Diligence and Application of Law. These scores were then converted to a numerical value where A = 4, B = 3, C =2, D = 1 and Fail = 0. Copies of the questionnaires are included at the end of this report.

#### Response:

The response rate is calculated as the number of completed questionnaires divided by the number of eligible respondents who actually received a questionnaire. The following table shows the total number of questionnaires mailed, completed, non-responses & refusals, undeliverables and other responses. The table presents the overall response rate as well as the response rate by the different types of respondents.

Attorney Respondents	Total Sent	<u>Completed</u>	Refused/ Nonre- sponse	Unde- livered	<u>Other</u>	Response <u>Rate</u>
District Attorney	719	394	7	69	9	60.6%
Attorney For Defendant	2,219	1,040	17	218	24	52.0%
Guardian ad Litem	131	79	0	10	1	65.3%
Unknown Attorney Type	5,378	2,170	56	751	88	46.9%
Attorney Total	8,447	3,683	80	1,048	122	49.8%

Non-Attny Respondents	Total Sent	Completed	Refused/ Nonre- sponse	Unde- livered	<u>Other</u>	Response <u>Rate</u>
Law Enforcement	3,111	916	55	672	3	37.6%
Employee	1,739	976	18	224	0	64.4%
Defendant	12,171	1,620	148	2,439	27	16.6%
Plaintiff	3,617	881	66	500	11	28.3%
Juror	4,488	1,632	117	511	15	41.0%
Victim	552	83	11	101	2	18.4%
Other	1,650	222	25	373	8	17.4%
Non-attorney Total	27,328	6,330	440	4,820	66	28.1%
Total	35,775	10,013	520	5,868	188	33.5%

A similar table showing the response count and cooperation rate for your survey is provided at the end of this methodology section.

#### Results:

The results of the Survey are in two main sections: Attorney Respondents and Non-attorney Respondents. Within each main section are three subsections graphs displaying average grades for each section and question, the percentage distribution of grades, and respondent comments.

**Graphs:** The graphs visually display the overall average numerical grades received for all grade questions, each section and each question compared to averages for all district or county judges, and all trial judges for which 2004 surveys were conducted. Questions relating to bias toward the defense or prosecution, sentencing and retention recommendation are also graphed.

**Percentage Distribution of Grades:** This section shows the percentage of each grade received on each question plus the bias, sentencing and retention questions. An average grade point for each graded question is computed and shown in the results section. A letter grade is also assigned to each grade point according to the following scale.

```
A = 4.00 B = 3.00 to 3.33 C = 2.00 to 2.33 D = 1.00 to 1.33

A— = 3.68 to 3.99 B— = 2.67 to 2.99 C— = 1.67 to 1.99 D— = 0.67 to 0.99

B+ = 3.34 to 3.66 C+ = 2.34 to 2.66 D+ = 1.34 to 1.66 Fail = 0.00 to 0.67
```

This section also includes two comparative columns of results: one comparative column shows the results for that question for all county or district judges (as appropriate) surveyed in 2004, along with a second comparative column showing the results for all trial judges in the 2004 survey.

**Comments:** Each respondent was encouraged to comment on the judge's performance. This section contains those comments.

### Sampling Error:

All sample surveys are subject to what is known as sampling error—the extent to which the results of the sample survey may differ from what would be obtained if the entire population being surveyed had been interviewed. The size of the sampling error is almost entirely due to the number of people interviewed for the survey and the variance of responses.

The table below shows the extent of sampling error (95%-confidence interval) for various sizes of random samples and sample percentage results.

			Sampl	e Size		
	<u>25</u>	<u>50</u>	<u>100</u>	<u>150</u>	<u>200</u>	<u>300</u>
Percentages near 10% or 90%	± 11.8%	± 8.3%	± 5.9%	± 4.8%	± 4.2%	± 3.4%
Percentages near 20% or 80%	± 15.7%	± 11.1%	± 7.8%	± 6.4%	± 5.5%	± 4.5%
Percentages near 30% or 70%	± 18.0%	± 12.7%	± 9.0%	± 7.3%	$\pm$ 6.4%	± 5.2%
Percentages near 40% or 60%	± 19.2%	± 13.6%	± 9.6%	± 7.8%	± 6.8%	± 5.5%
Percentages near 50%	± 19.6%	± 13.9%	± 9.8%	± 8.0%	$\pm$ 6.9%	± 5.7%

For example, suppose a reported percentage is 80% in a sample size of 150, then one could expect that 95% of the time that a random sample of the same size and collected the same way would include the true population percentage within the range of 80% plus or minus 6.4%.

Averages such as grade points also have a 95% confidence interval, however it is not so easily displayed in a table as confidence intervals about a percentage. Suffice it to say that the confidence interval about a score generally increases with smaller sample size.

#### **Responses by Type**

Role Type	Total Sent	Completes	Refusals	Undeliverable	Other Non- Responses	-
Rote Type	Sent	Completes	Rejusuis	Chachirerable	Responses	Ruic
District Attorney	7	2	0	2	0	40.0%
Attorney For Defendant	10	0	0	1	0	0.0%
Guardian ad Litem	14	10	0	1	0	76.9%
Unknown Attorney Type	197	94	4	26	1	55.0%
Sub Total:	228	106	4	30	1	53.5%
Defendant Plaintiff	109 86	29 22	2	19 11	0	32.2% 29.3%
Law Enforcement	28	10	2	0	0	35.7%
Employee	37	17	0	8	0	58.6%
Juror	31	14	1	3	0	50.0%
Victim						
Other	8	2	0	3	0	40.0%
Sub Total:	299	94	6	44	0	36.9%
Grand Total:	527	200	10	74	1	44.2%

#### **Commission on Judicial Performance**

2003 Judicial Performance Attorney Questionnaire

Evaluation of
---------------

П	JD	GE	

Using a grade scale, where an "A" is excellent along with B, C, D or F for fail, please grade the judge on the following. (If you feel that you do not have experience with the judge in a specific area, or just don't know, please circle the number corresponding to "Don't Know/Not Applicable"—DK/NA)

corresponding to "Don't Know/Not Applicable"—DK/NA).  l. Case Management:	A	В	C	D	F	DK/ NA
a. Promptly making rulings during trial	4	3	2	1	0	9
b. Beginning court on time		3	2	1	0	9
Allotting appropriate amount of time for cases	4	3	2	1	0	9
l. Keeping cases moving according to schedule	4	3	2	1	0	9
e. [Civil only] <sup>1</sup> Assisting parties to reach agreement		3	2	1	0	9
Maintaining appropriate control over proceedings		3	2	1	0	9
g. Promptly ruling on pre-trial motions		3	2	1	0	9
n. Promptly issuing a decision on the case after trial	4	3	2	1	0	9
Setting reasonable schedules for cases		3	2	1	0	9
Application and Knowledge of Law:						
Basing decisions on evidence and arguments	4	3	2	1	0	9
Giving reasons for rulings.		3	2	1	0	9
[Civil only] Issuing written findings of fact and law.		3	2	1	0	9
. Willing to reconsider error in fact or law.		3	2	1	0	9
Having knowledge of relevant substantive law		3	2	1	0	9
Having knowledge of rules of procedure and evidence		3	2	1	0	9
		3	2	1	0	9
. Being able to identify and analyze relevant facts		3	2	1	0	9
Willing to make decision without regard to possible criticism		3	2	1	0	9
Making decisions without fear of being appealed		3	2	1	0	9
· · · · · · · · · · · · · · · · · · ·	. т	J	~	1	U	J
. Communications: Speaking clearly	1	3	2	1	0	9
. Makings sure all participants understand the proceedings.		3	2	1	0	9
		3	2	1	0	9
Using understandable language		3	2	1	0	9
	4	J	۵	1	U	3
Demeanor:		0	0	4	0	0
Giving proceedings a sense of dignity.		3	2	l	0	9
Treating everyone involved politely.		3	2	1	0	9
Having empathy with the parties involved		3	2	1	0	9
Treating participants with respect.	4	3	2	1	0	9
Presenting a neutral presence on the bench		3	2	1	0	9
Being consistent in his/her behavior		3	2	1	0	9
Conducting his/her courtroom in a neutral manner.		3	2	1	0	9
. Giving all participants an opportunity to be heard.		3	2	1	0	9
Consistently applying laws and rules		3	2	1	0	9
Not engaging in ex parte communications		3	2	1	0	9
. Treating pro se parties fairly	4	3	2	1	0	9
. Diligence:						
Making tough decisions when necessary	4	3	2	1	0	9
. Using good judgment in application of relevant law and rules		3	2	1	0	9
Doing the necessary "homework" and being prepared for his/her cases		3	2	1	0	9
Being willing to handle cases on the docket even when they are complicated and time consuming		3	2	1	0	9
e. Providing prompt access to the court in emergency matters		3	2	1	0	9

<sup>1</sup> Please answer questions 1e & 2c only if you have observed the judge in a civil case.

<sup>2</sup> Please answer question 2h only if you have observed the judge in a criminal case.

#### [Continued on Back]

	Bias toward Defense					omplete Neutral			Bias toward Prosecution				
	5	4	3	2	1	0	1	2	3	4	5		
Criminal cases only]¹ entences generally ¹ entences, circle "0."	handed down												
	Sentences Too Light			ppropria Sentence				Sentences Too Harsh					
	5	4	3	2	1	0	1	2	3	4	5		
f an associate were		•					•			•	•		
What would you say	are Judge		's st	rengths	?								
and what would yo	u say are Judge	e		's	weakne	esses?					,		
	se that you wo	uld like	to say a	bout Ju	dge			?					
s there anything els													
s there anything els													
s there anything els													
Keeping in mind yo	ur responses t , or not retaine	o each o	of the p	revious	questic	ons, how	strong	ly do yo	u recor	nmend	that Judge		
Keeping in mind yo e retained in office trongly recommend	, or not retaine d he be retaine	ed in of ed in off	fice? ice					5	ou recor	nmend	that Judge		
Keeping in mind yo e retained in office trongly recommend omewhat recomme Jndecided or don't	, or not retaine d he be retaine end he be retai know enough	ed in of ed in off ned in o to mak	fice? ice office e recom	ımendat	ion			5 4 3	u recor	nmend	that Judge		
Geeping in mind yo e retained in office trongly recommend omewhat recomme	, or not retained he be retained he be retained know enoughend he not be retained he not	ed in of ed in off ned in o to mak retained	fice? ice office e recom	nmendat	tion			5	u recor	mmend	that Judge		
Keeping in mind yo e retained in office trongly recommen omewhat recomme Jndecided or don't omewhat recomme	, or not retained he be retained he be retained he he retained know enoughend he not be retained he not be retained he not be retained.	ed in of ed in off ned in o to mak retained ained ir	fice? ice office e recom in office n office	nmendat	ion			5 4 3 2 1		nmend	that Judge		

Thank you for your time in completing this questionnaire. Please place it in the self-addressed, postage paid enveloped provided, and place it in the mail. Your participation in this survey is very much appreciated.

 $^{1}$  Please answer questions 6 & 7 only if you have observed the judge in a criminal case.

#### **Commission on Judicial Performance**

2003 Judicial Performance Questionnaire

E	valuation of
<b>JUDGE</b>	

Using a grade scale, where an "A" is excellent along with B, C, D or F for fail, please grade the judge on the following. (If you feel that you do not have experience with the judge in a specific area, or just don't know, please circle the number corresponding to "Don't Know/Not Applicable"—DK/NA).

4 4 4 4 4 4 4 4	3 3 3 3 3 3 3 3	2 2 2 2 2 2 2 2 2 2	1 1 1 1 1 1 1	0 0 0 0 0	9 9 9 9 9
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4 4 4 4 4 4	3 3 3	2 2 2 2	1	0 0 0	9 9
4 4 4 4	3 3 3	2 2 2	1	0	9
4 4 4	3	2 2	1 1 1	0	9
4 4 4	3	2 2	1 1 1	0	9
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4			1	0	9
4					
	3	2	1	0	9
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4	3	2	1	0	9
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	3	2	1	0	9
	3	2	1	0	9
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4	3	2	1	0	9
4	3	2	1	0	9
4	3	2	1	0	9
<u>.</u>	4 4 4 4 4 4 4 5 <b>plea</b>	4 3 4 3 4 3 4 3 4 3 4 3 4 3 4 3 4 3 4 3	4 3 2 4 3 2 4 3 2 4 3 2 4 3 2 4 3 2 4 3 2 4 3 2 6 please answering the appropria	4 3 2 1 4 3 2 1 4 3 2 1 4 3 2 1 4 3 2 1 4 3 2 1 4 3 2 1 4 3 2 1 4 3 2 1 4 3 2 1 4 3 2 1	4 3 2 1 0 4 3 2 1 0 4 3 2 1 0 4 3 2 1 0 4 3 2 1 0 4 3 2 1 0 4 3 2 1 0 4 3 2 1 0 4 3 2 1 0 4 3 2 1 0 4 3 2 1 0 6 please answer this questing the appropriate number 1

**Continued on Other Side** 

		ntences Light				Ap Se	opropria entences 	te s				Senter Too Ha	
		5	4	3	2	1	0	1	2	3	4	5	
If a friend of y and asked you	ours was s	schedul e, what	ed to a	ppear you te	before ll your	Judge <sub>.</sub> friend :	about J	udge _	as	a part	y in eith ? 	ner a c	ivil or crim
What would y	ou say are	Judge _			's	strengtl	ns?						
And what wou	ıld you say	are Jud	lge			's we	aknesse	es?					
Is there anythi	ng else tha	at you v	vould l	ike to s	say abo	ut Judg	ge			?			
Keeping in mi		esponse tained in						s, how	strong	ly do y	ou reco	omme	nd that Jud
Strongly recor Somewhat rec Undecided or Somewhat rec	ommend l don't kno ommend l	he be re w enou he not l	etained gh to i oe reta	in offi make r ined in	ice ecomn office	nendatio	on	 	5 4 3 2				
Strongly recor	innena ne	not be	1 Ctullin	ou iii o	11100	•••••							

Thank you for your time in completing this questionnaire. Please place it in the self-addressed, postage paid enveloped provided, and place it in the mail. Your participation in this survey is very much appreciated.